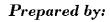
# KENDALL COUNTY PUBLIC BUILDING COMMISSION YORKVILLE, ILLINOIS ANNUAL FINANCIAL REPORT OCTOBER 31, 2014





**CERTIFIED PUBLIC ACCOUNTANTS** 

Mack & Associates, P.C. Certified Public Accountants

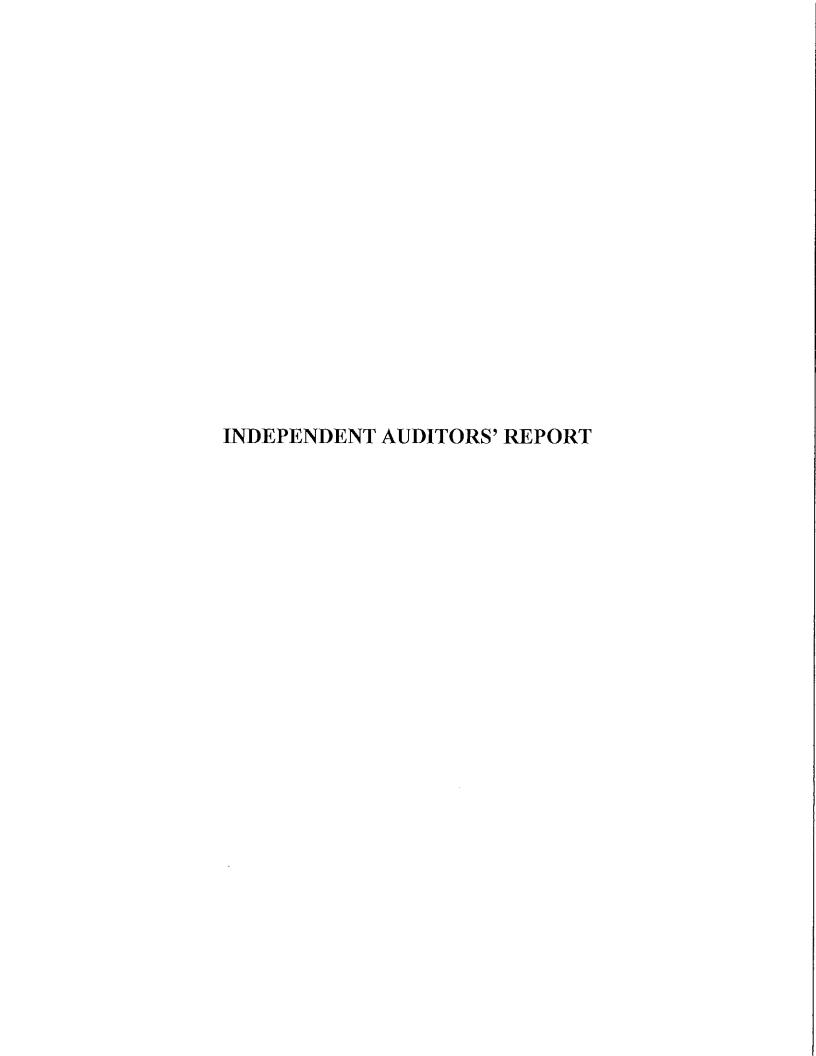
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#### INDEPENDENT AUDITORS' REPORT

To the Board of Commissioners Kendall County Public Building Commission Yorkville, Illinois

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Kendall County Public Building Commission, Illinois, as of and for the year ended October 31, 2014, and the related notes to the financial statements, which collectively comprise the Kendall County Public Building Commission's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Kendall County Public Building Commission, Illinois, as of October 31, 2014, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management discussion and analysis on page 3-7 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Kendall County Public Building Commission, Illinois' basic financial statements. The combining and individual nonmajor fund financial statements on pages 26-29 and the supplemental information on page 30, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

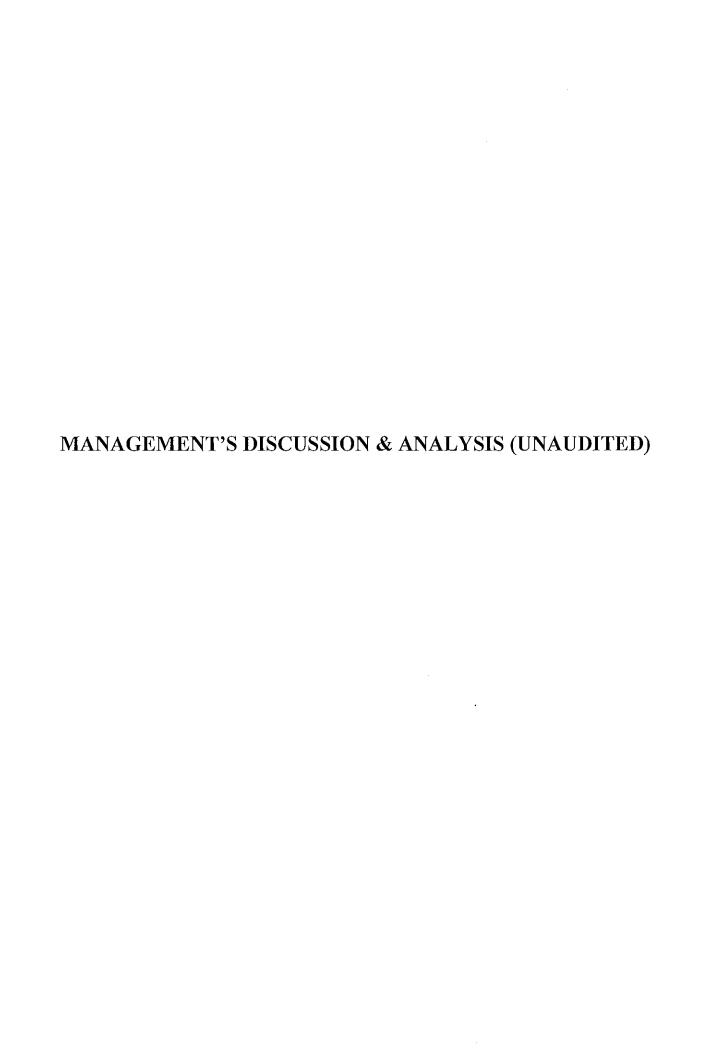
The combining and individual nonmajor fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements are fairly stated in all material respects in relation to the basic financial statements as a whole.

The supplemental information has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated November 26, 2014, on our consideration of the Kendall County Public Building Commission, Illinois' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Kendall County Public Building Commission, Illinois' internal control over financial reporting and compliance.

Mack & Associates, P.C.
Certified Public Accountants



Management's Discussion and Analysis (Unaudited) For the Year Ended October 31, 2014

Our discussion and analysis of the Kendall County Public Building Commission's (Commission) financial performance provides an overview of the Commission's financial activities for the fiscal year ended October 31, 2014, within the limitations of the Commission's modified accrual basis of accounting. Please read it in conjunction with the Kendall County Public Building Commission's financial statements that begin on page 8.

#### FINANCIAL HIGHLIGHTS

- The Commission's Governmental Activities total revenues were less than total expenditures, on the modified accrual basis of accounting, by \$4,025, for the year ended October 31, 2014.
- The Commission's Governmental Net Position decreased \$50,922 from \$1,221,364 in 2013 to \$1,170,442 in 2014. The Commission's Business-type Net Position decreased \$977,197 from \$20,654,199 in 2013 to \$19,677,002 in 2014. Project expenses are rising as the notes payable come to an end. The rent payments received from Kendall County are lower as the note payments come due.
- The Commission's governmental funds and business-type funds ended the year with balances of \$631,471 and \$4,288 respectively.

#### USING THIS ANNUAL REPORT

This annual report is presented in a format consistent with the presentation requirements of the Governmental Accounting Standards Board (GASB) Statement No. 34, as applicable to the Commission's modified accrual basis of accounting.

#### **Report Components**

This report consists of three parts: management's discussion and analysis (this section), the basic financial statements (government-wide and fund financial statements) including notes to the financial statements, and required supplementary information. The basic financial statements include three kinds of statements that present different views of the Commission:

- The Statement of Net Position and Statement of Activities provide information on governmentwide statements and are presented using the modified accrual basis method of accounting. The statements present an aggregated view of the Commission.
- The focus of government and proprietary fund financial statements is on major funds. Combining columns are used for internal service funds because they are exempt from the major fund reporting requirements. However, all funds are presented in the combining statements.
- The remaining statements are fund financial statements that focus on individual parts of the Commission, reporting more detailed statements then the government-wide statements. The fund financial statements are presented on an accrual basis of accounting, the method the Commission uses for internal accounting.

Management's Discussion and Analysis (Unaudited) For the Year Ended October 31, 2014

Notes to the Financial Statements: The notes to the financial statements are an integral part of the government-wide and fund financial statements and provide expanded information and detail regarding the information reported in the statements.

Required Supplementary Information: This Management's Discussion and Analysis represent financial information required by GASB to be presented. Such information provides users of this report with additional data that supplements the Commission-wide statements, fund financial statements, and notes (referred to as "the basic financial statements").

#### **Basis of Accounting**

The government-wide financial statements have elected to report information about the Commission using the modified accrual basis of accounting. The basis of accounting is a reference to when financial events are recorded, such as the timing for recognizing revenues and expenses and related assets and liabilities. Using the accrual basis of accounting, transactions are recorded when they occur rather than from cash transactions. Depreciation expense on capital assets is reported in the government-wide and proprietary statements.

#### Reporting Kendall County Public Building Commission as a Whole

The Public Building Commission's Entity Presentation

This annual report includes all activities for which the Commission is fiscally responsible. These activities are defined as the Commission's reporting entity.

#### The Government-wide Statement of Net Position and the Statement of Activities

The General Fund and Proprietary Fund Statement of Net Position includes the Commission's net position and how it has changed. The difference between the Commission's assets and liabilities are another way to measure the Commission's overall financial position. All of the current year's revenues and expenses are accounted for in the Statement of Activities' regardless of when cash is received or paid. These statements include *all* assets and liabilities using the accrual basis of accounting, which is similar to the accounting method used by most private companies. Over time, increases or decreases in the Commission's net position is an indicator of whether its financial position is improving or deteriorating, respectively.

Management's Discussion and Analysis (Unaudited) For the Year Ended October 31, 2014

In the Statement of Net Position and the Statement of Activities, the Commission consists of two kinds of activities:

- Governmental activities—The Administration Fund and Surplus Fund make up the Commission's governmental activities. These funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities and administrative expenditures.
- Business-type activities—The Courthouse Fund makes up the Commission's business-type activities. The Commission charges rent to help it cover all or most of the cost of certain services it provides. The Commission's rental income is reported in this fund.

#### The Fund Financial Statements

The fund financial statements provide more detailed information about the Commission's funds, focusing on its most significant or "major" funds – not the Commission as a whole. Funds are accounting devices the Commission uses to keep track of specific sources of funding and spending on particular programs. Some funds are required by state law and by bond covenants. The Commission can establish other funds to control and manage monies for particular purposes or to show that it is properly using certain revenues. The Commission's two kinds of funds—governmental and proprietary—use different accounting approaches.

- Governmental funds—focus on how money flows into and out of these funds and the balances
  left at year-end that are available for spending. These funds are reported using an accounting
  method called modified accrual accounting, which measures cash and all other financial assets
  that can readily be converted to cash.
- Proprietary funds—When the Commission charges customers for the services it provides—whether to outside customers or to other units of the County—these services are generally reported in proprietary funds. Proprietary funds are reported in the same way that all activities are reported in the Statement of Net Position and the Statement of Activities. In fact, the Commission's enterprise funds (a component of proprietary funds) are business-type funds. We provide more detail and additional information, such as cash flows, for proprietary funds. We use revenue funds (the other component of proprietary funds) to report activities that provide supplies and services for the Commission's other programs and activities.

Management's Discussion and Analysis (Unaudited) October 31, 2014

#### Net Position-Modified Accrual Basis

The Commission's combined net position resulting from modified accrual basis transactions, are shown with comparable figures from 2013.

	Governmental Business-type Activities Activities		V 4	Tota	Totals Percentage Change		
	2014	2013	2014	2013	2014	2013	2013-2014
<u>Assets</u>							
Current and other assets Capital assets	\$ 631,471	635,495	4,288	166,970	635,759	802,465	-20.77%
Land	· -	-	2,690,000	2,690,000	2,690,000	2,690,000	0.00%
Buildings	710.445	710.445	31,080,145	31,080,145	31,080,145	31,080,145	0.00%
Building improvements Equipment	719,445 116,852	719,445 113,810	1,264,038	1,264,038	719,445 1,380,890	719,445 1,377,848	0.00% 0.22%
Accumulated depreciation	(297,326)	(247,386)	(15,196,469)	(14,064,037)	(15,493,795)	(14,311,423)	8.26%
Total assets	\$ 1,170,442	1,221,364	19,842,002	21,137,116	21,012,444	22,358,480	-6.02%
<u>Liabilities</u>							
Current liabilities	\$ -	<u></u>	-	7,917	-	7,917	-100.00%
Due in one year	-	-	-	150,000		150,000	-100.00%
Due in more than one year			165,000	325,000	165,000	325,000	49.23%
Total liabilities	н	P-	165,000	482,917	165,000	482,917	-65.83%
Net Position							
Invested in capital Assets, net of related debt Restricted	538,971 631,471	585,869 635,495	19,672,714 4,288	20,495,146 159,053	20,211,685 635,759	21,081,015 794,548	-4.12% -19.98%
Total net position	\$ 1,170,442	1,221,364	19,677,002	20,654,199	20,847,444	21,875,563	-4.70%

Management's Discussion and Analysis (Unaudited) For the Year Ended October 31, 2014

#### Changes in Net Position-Modified Accrual Basis

For the year ended October 31, 2014, net position of the Public Building Commission (resulting from modified accrual basis transactions) changed as follows:

, , , , , ,	Governmental Activities		Business-type Activities		Totals		Total Percentage Change
	2014	2013	2014	2013	2014	2013	2013-2014
Revenues							
Program revenues Fees and charges for services	\$ -	-	-	· -	-	-	N/A
General revenues Investment income Rental income Miscellaneous	540 - -	537 - 50	18 183,000	213 180,000	558 183,000	750 180,000 	-25.60% 1.67% N/A
Total revenues	540_	587_	183,018	180,213	183,558	180,750	1.55%
Expenses							
General government Professional services Debt service Unallocated depreciation	14,723 - 49,939	3,475 - 49,635	14,583 1,132,432	27,563 1,016,569	14,723 14,583 1,182,371	3,475 27,563 1,066,204	323.68% -47.09% 10.90%
Total expenses	64,662	53,110	1,147,015	1,044,132	1,211,677	1,097,242	10.43%
Excess (deficiency) before transfers	(64,122)	(52,523)	(963,997)	(863,919)	(1,028,119)	(916,492)	-12.18%
Transfers	13,200	14,000	(13,200)	(14,000)			N/A
Increase in net position	(50,922)	(38,523)	(977,197)	(877,919)	(1,028,119)	(916,492)	-12.18%
Net position, beginning of year	1,221,364	1,259,887	20,654,199	21,532,118	21,875,563	22,792,005	-4.02%
Net position, end of year	\$ 1,170,442	1,221,364	19,677,002	20,654,199	20,847,444	21,875,513	-4.70%



# Government-wide Financial Statement- Statement of Net Position October 31, 2014

	Primary Government						
	Governmental		Business-Type	Total			
		Activities	Activities	2014	2013		
<u>Assets</u>		Marini					
Cash	\$	631,471	4,288	635,759	802,465		
Capital assets							
Land		-	2,690,000	2,690,000	2,690,000		
Buildings		-	31,080,145	31,080,145	31,080,145		
Building improvements		719,445	-	719,445	719,445		
Equipment		116,852	1,264,038	1,380,890	1,377,848		
Accumulated depreciation		(297,326)	(15,196,469)	(15,493,795)	(14,311,423)		
Total assets	\$	1,170,442	19,842,002	21,012,444	22,358,480		
<u>Liabilities</u>							
Accrued interest payable	\$	<u></u>	-	-	7,917		
Due in one year	,	<del>-</del>	<u>.</u>	-	150,000		
Due in more than one year			165,000	165,000	325,000		
Total liabilities		<del></del> .	165,000	165,000	482,917		
Net Position							
Invested in capital assets,							
net of related debt		538,971	19,672,714	20,211,685	21,081,015		
Restricted		<b>,</b> - · -	<b>, , .</b>	, ,	, , ,		
Authorized expenditures		631,471	_	631,471	635,495		
Restricted accounts			4,288	4,288	159,053		
Total net position	\$	1,170,442	19,677,002	20,847,444	21,875,563		

Government-wide Financial Statement-Statement of Activities For the Year Ended October 31, 2014

			Program Revenues		Net (Expenses) Revenue And Changes in Net Position				
Program Activities	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-Type Activities	2014	2013	
Governmental activities:									
General government Unallocated depreciation	\$ 14,723 49,939		<u> </u>		(14,723) (49,939)	<u> </u>	(14,723) (49,939)	(3,475) (49,635)	
Total governmental activities	64,662	-	-	-	(64,662)	-	(64,662)	(53,110)	
Business-type activities:									
Debt service Unallocated depreciation	14,583 <u>I,132,432</u>			-	<u> </u>	(14,583) (1,132,432)	(14,583) (1,132,432)	(27,563) (1,016,569)	
Total business-type activities	1,147,015	-			<u> </u>	(1,147,015)	(1,147,015)	(1,044,132)	
Total primary government	\$ 1,211,677	-	-	<u>-</u>	(64,662)	(1,147,015)	(1,211,677)	(1,097,242)	
			General revenues Interest on investments Rental Income Miscellaneous		540 - -	18 183,000	558 183,000	750 180,000 50	
			Tota	general revenues	540	183,018	183,558	180,800	
			Other financing Transfe	sources (uses): rs (to) from	13,200	(13,200)	-	-	
			Char	ige in net position	(50,922)	(977,197)	(1,028,119)	(916,442)	
			Net posi	tion at beginning of ye	1,221,364	20.654,199	21,875,563	22,792,005	
			Net posi	tion at end of year	\$ 1,170,442	19,677,002	20,847,444	21,875,563	

Balance Sheet - Governmental Funds October 31, 2014

	Adr	ninistration Fund	Surplus Fund		Tot 2014	al 2013	
<u>Assets</u>							
Cash	\$	286,871	344,600		631,471	635,495	
Total assets	\$	286,871	344,600		631,471	635,495	
Liabilities and Fund Balances							
Liabilities	\$		<u>-</u>			<del>"</del>	
Fund balances: Restricted for authorized expenditures		286,871	344,600		631,471	635,495	
Total fund balances		286,871	344,600		631,471	635,495	
Total liabilities and fund balances	\$	286,871	344,600				
Reconciliation to Statement of Net Position:							
Amounts reported for governmental activities in the Sta Net Position are different because:	ntement	of					
Capital assets used in governmental activities of \$836,297, net of accumulated depreciation of \$297,326 are not financial resources and, therefore, are not reported in the funds.					538,971	585,869	
Net position of governmental activities				_\$	1,170,442	1,221,364	

Statement of Revenues, Expenditures, and Changes in Fund Balances-Governmental Funds For the Fiscal Year Ended October 31, 2014

	Administration Fund	Surplus Fund	Total	2013
Revenues: Investment Income Miscellaneous	\$ 208	332	540	537 50
Total revenues	208	332	540	587
Expenditures: Current Administrative expenditures Project costs Audit expenditures Reimbursement Miscellaneous	- - - -	515 13,812 3,000 438	515 13,812 3,000 438	515 - 2,950 - 10
Total expenditures	<u> </u>	17,765	17,765	3,475
Excess (deficiency) of revenues over expenditures	208	(17,433)	(17,225)	(2,888)
Other financing sources (uses): Transfers out Transfers in	(14,723)	- 27,923	(14,723) 27,923	(3,475) 17,475
Total other financing sources (uses)	(14,723)	27,923	13,200	14,000
Net change in fund balances	(14,515)	10,490	(4,025)	11,112
Fund balances - beginning	301,386	334,110	635,496	624,383
Fund balances - ending	\$ 286,871	344,600	631,471	635,495
Reconciliation to the Statement of Activities:				
Net change in fund balances - total governmental fund	ls		\$ (4,025)	11,112
Amounts reported for governmental activities in the Statement of Activities are different because:				
Governmental funds report capital outlays as expendit However, in the Statement of Activities the cost of the allocated over their estimated useful lives and report expense. The change in fund balance must be increase purchases and decreased by depreciation expense.	iose assets is ed as depreciation			
Capital asset purchases Depreciation			3,042 (49,939)	(49,635)
Change in net position of governmental activities (Sta	tement B)	:	\$ (50,922)	(38,523)

# **Balance Sheet - Proprietary Funds October 31, 2014**

	m . 1				
	<u> </u>	Total 2014	2013		
			2015		
<u>Assets</u>					
Cash	\$	4,288	166,970		
Capital Assets:		,	ŕ		
Land		2,690,000	2,690,000		
Buildings		31,080,145	31,080,145		
Equipment		1,264,038	1,264,038		
Accumulated depreciation		(15,196,469)	(14,064,037)		
Total assets	\$	19,842,002	21,137,116		
Liabilities and Net Position					
Liabilities:					
Accrued interest payable	\$	-	7,917		
Due in one year		-	150,000		
Due in more than one year		165,000	325,000		
Total liabilities		165,000	482,917		
Net position:					
Invested in capital assets, net of related debt		19,672,714	20,495,146		
Reserved for restricted accounts		4,288	159,053		
			,- <del>- </del>		
Total net position	\$	19,677,002	20,654,199		

# Statement of Revenues, Expenses, and Changes in Fund Net Position-Proprietary Funds For the Year Ended October 31, 2014

		Activities	
		2014	2013
Operating revenues Rental income	\$	183,000	180,000
Total operating revenues		183,000	180,000
Operating expenses Depreciation		1,132,432	1,016,569
Total operating expenses		1,132,432	1,016,569
Operating income (loss)		(949,432)	(836,569)
Non-operating revenue (expense): Investment income Interest expense		18 (14,583)	213 (27,563)
Total non-operating revenues (expenses)		(14,565)	(27,350)
Other financing sources (uses): Transfers in (out)		(13,200)	(14,000)
Total other financing sources (uses)		(13,200)	(14,000)
Net income		(977,197)	(877,919)
Net position - beginning		20,654,199	21,532,118
Net position - ending	\$	19,677,002	20,654,199

Statement of Cash Flows Proprietary Funds For the Year Ended October 31, 2014

	Total Proprietary Funds
CASH FLOWS FROM OPERATING ACTIVITIES Receipts from customers	\$ 183,000
Net cash provided by operating activities	183,000
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES Operating subsidies and transfers to other funds	(13,200)
Net cash (used) from noncapital financing activities	(13,200)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES Principal paid on capital debt Interest paid on capital debt	(310,000) (22,500)
Net cash (used) by capital and related financing activities	(332,500)
CASH FLOWS FROM INVESTING ACTIVITIES Interest and dividends	18
Net cash provided by investing activities	18
Net (decrease) in cash and cash equivalents	(162,682)
Balances-beginning of the year	166,970
Balances-end of the year	\$ 4,288
Reconciliation of operating income (loss) to net cash provided (used) by operating activities  Operating income (loss)  Adjustments to reconcile operating income to net cash provided (used) by operating activities:	\$ (949,432)
Depreciation expense  Net cash provided by operating activities	1,132,432 \$ 183,000



Notes to Financial Statements For the Year Ended October 31, 2014

#### Note 1: Summary of Significant Accounting Policies

These financial statements are presented on a modified accrual basis of accounting. This modified basis of accounting is accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements. In the Commission's financial statements Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board (APB) opinions issued on or before November 30, 1989, have been applied, to the extent they are applicable to the modified accrual basis of accounting, unless those pronouncements conflict with or contradict GASB pronouncements, in which case GASB prevails.

#### (a) Authorizing Legislation

The Kendall County Public Building Commission is a municipal corporation and a body of corporate and politic of the State of Illinois, in accordance with the provisions of the "Public Building Commission Act", (the "Act") approved July 5, 1965, as amended. Under the Act, the Commission is authorized to borrow money from time to time, and in evidence thereof, to issue and sell its revenue bonds to provide funds for its financial expenses. Bonds issued by the Commission are declared by the Act to be negotiable instruments and are payable solely from the income and revenue derived from the operation, management or use of buildings acquired with the proceeds thereof, including payments received through leases or other contracts. The bonds do not constitute an indebtedness of the Commission within the meaning of any constitutional or statutory limitation as to debt; nor, as provided in the Act, are the bonds payable from any other source and the owners of the bonds shall have no claim against the property of the Commission for the payment thereof. No other entities are appropriate for inclusion in the financial statements of the Commission.

The Kendall County Public Building Commission was created by a resolution of Kendall County adopted by the Kendall County Board (the "County Board") on May 10, 1988 as a multi-purpose Commission, to provide for the financing to acquire the site, construct, and equip a new jail facility to be leased by the County. The Commission's five Commissioners are appointed for staggered terms by the County Board Chairman with the consent of the County Board. Subsequent Commissioners will also be appointed by the County Board Chairman with the consent of the County Board. The Commission is a component unit of Kendall County.

The Commission is organized as a multi-purpose Commission with the authority to issue bonds or notes to finance the acquisition and construction of public building facilities for the County.

## (b) Basis of Presentation

Government-wide Financial Statements

The Statement of Net Position and Statement of Activities display information about the reporting government as a whole. They include all funds of the reporting entity except for fiduciary funds.

Notes to Financial Statements For the Year Ended October 31, 2014

#### Note 1: Summary of Significant Accounting Policies (continued)

#### (b) Basis of Presentation (continued)

These statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services.

#### Fund Financial Statements

Fund financial statements of the reporting entity are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts that constitutes its assets, liabilities, fund equity, revenues, and expenditures/expenses. Funds are organized into two major categories: governmental and proprietary. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the Commission or meets the following criteria:

- a. at least 10 percent of the corresponding total for all funds of total assets, liabilities, revenues, or expenditures/expenses of that individual governmental or enterprise fund are at that category or type, and
- b. total assets, liabilities, revenues, or expenditures/expenses of the individual governmental fund or enterprise fund are at least 5 percent of the corresponding total for all governmental and enterprise funds combined.

The funds of the financial reporting entity are described below:

Governmental Activities - are used to account for financial resources to be used for the acquisition or construction of major capital facilities under permanently financed projects and administrative expenditures. There were two major governmental activities funds during the current fiscal year.

- Administrative Fund accounts for general operations of the Commission
- Surplus Fund accounts for project costs related to the Commission

<u>Business-Type Activities</u> - are used to account for lease payments from lessees and to pay for principal and interest. The major business-type activity during the current fiscal year was the Courthouse Fund. This fund is used to account for bond principal and interest payments, expenditures related to bond issuance, and rental income.

#### Measurement Focus

In the government-wide Statement of Net Position and the Statement of Activities, the governmental activities are presented using the economic resources measurement focus, using the modified accrual basis of accounting.

Notes to Financial Statements For the Year Ended October 31, 2014

#### Note 1: Summary of Significant Accounting Policies (continued)

#### (b) <u>Basis of Presentation</u> (continued)

In the fund financial statements, the governmental activities are presented using the "current financial resources" measurement focus or the "economic resources" measurement focus, as applied to the accrual basis of accounting.

- a. All governmental funds utilize a "current financial resources" measurement focus. Only current financial assets and liabilities are generally included on their balance sheets. Their operating statements present sources and uses of available spendable financial resources during a given period. These funds use fund balance as their measure of available spendable financial resources at the end of the period.
- b. The proprietary fund utilizes "economic resources" measurement focus. The accounting objectives of this measurement focus are the determination of operating income, changes in net position (or cost recovery), financial position, and cash flows. All assets and liabilities (whether current or non-current, financial or non-financial) associated with their activities are reported. Proprietary fund equity is classified as net position.

#### (c) Basis of Accounting

The Government-wide Statement of Net Position and Statement of Activities are presented using a modified accrual basis of accounting. This basis recognizes assets, liabilities, net position/fund equity, revenues, and expenditures/expenses when they occur and not when they result from cash transactions. Depreciation is reported in the government-wide statements.

As a result of the use of this modified accrual basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are recorded in these financial statements.

#### Government-wide Statements

In the government-wide financial statements, capital assets arising from cash transactions are accounted for as assets in the Statement of Net Position. All capital assets are valued at historical cost or estimated historical cost if actual is unavailable.

Depreciation of all exhaustible capital assets arising from cash transactions is recorded as an allocated expense in the Statement of Activities, with accumulated depreciation reflected in the Statement of Net Position. Depreciation is provided over the assets' estimated useful lives using the straight-line method of depreciation. A capitalization threshold of \$500 is used to report capital assets. The range of estimated useful lives by type of asset is as follows:

#### Notes to Financial Statements For the Year Ended October 31, 2014

#### Note 1: Summary of Significant Accounting Policies (continued)

#### (c) <u>Basis of Accounting</u> (continued):

Buildings 27.5 years
Building Improvements 20 years
Machinery, furniture, and equipment 10 – 15 years

#### (d) Capital Assets

#### Fund Statements

In the fund financial statements, capital assets arising from cash transactions acquired for use in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition. Capital assets acquired for use in proprietary fund operations are accounted for the same as in the government-wide statements.

#### (e) Long-term Debt

All long-term debt arising from accrual basis transactions to be repaid from governmental resources is reported as liabilities in the government-wide statements.

#### (f) Equity Classification

#### Government-wide Statements

Equity is classified as net position and displayed in three components:

- a. Invested in capital assets, net of related debt—Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvements of those assets.
- b. Restricted net position—Consists of net position with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws and regulations of other governments; or (2) law through constitutional provisions or enabling legislation.
- c. Unrestricted net position—All other net position that does not meet the definitions of "restricted" or "invested in capital assets, net of related debt."

Notes to Financial Statements For the Year Ended October 31, 2014

#### Note 1: Summary of Significant Accounting Policies (continued)

#### (g) Capitalized Lease Receivables

Leases receivable, discounted at the effective interest rate of the bond issue, is reflected as an asset in the respective Revenue Fund. The portion of the lease receivable attributable to administrative, operations and maintenance expenses, renewal and replacement and other period charges is not capitalized as a lease receivable. The outstanding revenue bonds are reflected as a liability in the Revenue Fund of the respective bond series.

#### (h) Project Cost

Included in construction cost are all costs incurred by the Commission in constructing, acquiring or enlarging public improvements, buildings and facilities. Also included is a pro rata share of any expenses incurred by the Commission which are reasonably necessary or incident to the placing of these projects in operation. The accumulated construction costs represent assets of the lessee.

#### (i) Comparative Data

Comparative totals for the prior year have been presented in the accompanying financial statements in order to provide an understanding of changes in the Commission's financial position and operations. However, presentation of prior year totals by fund type has not been presented in each of the statements since their inclusion would make the statements unduly complex and difficult to read.

#### (j) <u>Total Column on Combined Statements – Overview</u>

The total column on the combined balance sheet is only to facilitate financial analysis. Data in this column does not present financial position in conformity with generally accepted accounting principles. Neither is such data comparable to a consolidation. Interfund eliminations have been made in the aggregation of this data.

#### Note 2: Cash and Cash Equivalents

For reporting purposes, this includes bank accounts, and all short-term investments such as certificates of deposit, governmental money market funds and repurchase agreements. All amounts are stated at cost, which approximates market.

At October 31, 2014, the carrying amount of the Commission's cash and cash equivalents was \$635,759 and the bank balance was \$635,759. The entire amount was fully insured or collateralized with securities held by an agent in the Commission's name and stated at cost, which approximates market. The deposits are categorized in accordance with risk factors created by governmental reporting standards.

Notes to Financial Statements For the Year Ended October 31, 2014

#### Note 3: Long-Term Obligations

The Commission's long-term debt arising from cash transactions is segregated between the amounts to be repaid from the governmental activities and amounts to be repaid from business-type activities.

Series 2006B bonds were issued in February of 2006 for \$6.895 million and currently have an outstanding balance of \$165,000 as of October 31, 2014.

#### **Business-Type Activities**

The Commission issued revenue bonds in accordance with the provisions of the Public Building Commission Act of the State of Illinois, approved July 5, 1955, as amended. The proceeds of the bonds are to be used to finance projects of the Commission.

The bonds payable during the fiscal year is as follows:

	ids Payable ber 31, 2013	Issued	Redeemed/ Refunded	Bonds Payable October 31, 2014	Due within one year
Revenue Bonds: Series 2006B	\$ 475,000	-	(310,000)	165,000	
Total	\$ 475,000	_	(310,000)	165,000	

#### (A) Public Building Revenue Bond Series 2006B

All income and revenue derived from the operation of the project including rent paid pursuant to the lease agreement shall be deposited as collected to the Revenue Fund, irrevocably pledged to the payment of the bonds. Such revenues of the Revenue Fund, as required by the bond resolution, are segregated and restricted in separate special accounts in the following order of priority:

## (1) Administrative Account:

\$5,000 per year of the annual lease payments shall be deposited to this account to pay administrative expenses of the Commission relating to the project and the bonds.

#### (2) Sinking Fund Account:

A portion of the annual rental payments shall be deposited to this account to the extent needed to increase the aggregate amount in this account equal to the sum of all interest and principal to become due and payable on the bonds, on or prior to the next June 1. Moneys in the Sinking Fund Account shall be used for payment of the principal and interest on the bonds as they shall become due and payable.

Notes to Financial Statements For the Year Ended October 31, 2014

#### Note 3: Long-Term Obligations (continued)

#### (A) Public Building Revenue Bond Series 2006B (continued)

#### (3) Surplus Account:

This account includes the portion of the annual rental payments remaining after making the foregoing deposits. Moneys in the Surplus Fund can only be used in accordance with the following order of priority.

- (a) Cure deficiencies in future payments to the Sinking Fund Account;
- (b) Increase the amount held in the Administrative Account to the sum required to pay the annual administrative expenses;
- (c) Pay costs and expenses related to the completion, reconstruction, renovation, expansion or improvement of the project;
- (d) Pay costs and expenses related to any other project of the Commission; and
- (e) Retire bonds.

#### **Bond Details:**

The bonds are dated February 23, 2007 at a per annum interest rate range of 3.625% to 3.750%, interest is payable June 1, 2008 and semi-annually thereafter on the first day of June and December of each year. Principal for the bonds is payable on December 1, 2008. Bonds mature annually on December 1.

#### Schedule of Maturities:

Year Ended October 31,	Prin	ncipal Due	Interest Due
2016	_\$_	165,000	6,600
Total	\$	165,000	6,600

Paying Agent: Amalgamated Bank of Chicago, Chicago, Illinois

The bonds are limited obligations of the Commission and are payable solely from, and secured by a pledge of, any income and revenue derived by the Commission from the project including all lease rental payments required to be paid by the County as lessee of the project under and pursuant to a lease agreement, dated as of February 23, 2007, by and between the Commission and the County which payments have been assigned and pledged by the Commission as security for the payment of the bonds. Such pledge is subject to the provisions of the resolution permitting a pledge of additional rent to secure additional revenue bonds of the Commission.

Notes to Financial Statements
For the Year Ended October 31, 2014

#### **Note 4: Board of Commissioners**

The prior year members of the Kendall County Public Building Commission and their terms of office are:

Commissioner	Expiration of Term
Nancy Martin	2017
Jessie Hafenrichter	2015
John Purcell	2016
Jeff Wehrli	2017
John Shaw	2018

#### Note 5: Lease Agreements

On February 23, 2007, a lease between the Commission and the County of Kendall was adopted. The County, in return for the construction projects, pays the following annual rental payments on or before the due date:

#### 2006B Bonds:

Due Date	
November 1,	<u>Amount</u>
2015	\$ 180,000

#### Note 6: Interfund Transfers

During the current fiscal year, the Commission made the following transfers:

	_Transfer In_		Transfer Out
Governmental Funds:		_	
Surplus Fund	\$	27,923	
Administration Fund		-	14,723
Proprietary Fund:			
Revenue Fund			13,200
Total Transfers	\$	27,923	27,923

All transfers were permanent transfers for the following reasons:

• To the Surplus Fund from both the Administration Fund and Proprietary Fund to cover projects/capital expenses.

# Notes to Financial Statements For the Year Ended October 31, 2014

Note 7: Change in Capital Assets

		Beginning Balance	Additions	Deletions	Ending Balance
Governmental Activities: Depreciable Capital Assets:					
Building Improvements	\$	722,085	-		722,085
Equipment		111,170	3,042		114,212
Total Depreciable Capital Assets		833,255	3,042	-	836,297
Accumulated Depreciation:					
Building Improvements		(193,003)	(29,127)	-	(222,130)
Equipment		(54,383)	(20,813)	-	(75,196)
Total Accumulated Depreciation		(247,386)	(49,940)	<del>-</del>	(297,326)
Net Capital Assets, Governmental	\$	585,869	(46,898)	-	538,971
Business-Type Activities: Non-Depreciable Capital Assets:					
Land	\$	2,690,000	-	-	2,690,000
Depreciable Capital Assets:					
Equipment		1,264,038	-	-	1,264,038
Building		31,080,145			31,080,145
Total Capital Assets		35,034,183	-	-	35,034,183
Accumulated Depreciation:					
Equipment		(1,255,061)	(2,245)	-	(1,257,306)
Building		(12,808,976)	(1,130,187)		(13,939,163)
Total Accumulated Deprecation		(14,064,037)	(1,132,432)		(15,196,469)
Net Capital Assets, Business-type	<u>\$</u>	20,970,146	(1,132,432)	<u></u>	19,837,714

Depreciation for governmental and business-type activities is unallocated.

Notes to Financial Statements For the Year Ended October 31, 2014

#### Note 8: Fund Balance - GASB 54 Presentation

According to Government Accounting Standards, fund balances are to be classified into five major classifications; Non-spendable Fund Balance, Restricted Fund Balance, Committed Fund Balance, Assigned Fund Balance, and Unassigned Fund Balance. Below are definitions of how these balances are reported.

#### A. Non-spendable Fund Balance

The non-spendable fund balance classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash, for example inventories and prepaid amounts. All items are expensed at the time of purchase, so there is nothing to report for this classification.

#### B. Restricted Fund Balance

The restricted fund balance classification refers to amounts that are subject to outside restrictions, not controlled by the entity. Things such as restrictions imposed by creditors, grantors, contributors, or laws and regulations of other governments, or imposed by law through constitutional provisions or enabling legislation. The Commission has several balances within different funds that also fall into these categories:

#### 1. Administration Fund

Cash receipts and the related cash disbursements of this fund are restricted for project costs and administrative purposes related to the completion of the project(s) described in Note 1.

#### Surplus Fund

Cash disbursed and the related cash receipts of this fund are restricted for capital projects and related expenditures.

#### C. Committed Fund Balance

The committed fund balance classification refers to amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the government's highest level of decision making authority (the Board). Those committed amounts cannot be used for any other purpose unless the government removes or changes the specified use by taking the same type of formal action it employed to previously commit those amounts.

Notes to Financial Statements For the Year Ended October 31, 2014

#### Note 8: Fund Balance - GASB 54 Presentation (continued)

#### D. Assigned Fund Balance

The assigned fund balance classification refers to amounts that are constrained by the government's intent to be used for a specific purpose, but are neither restricted nor committed. Intent may be expressed by (a) the Board itself or (b) the finance committee.

#### E. Unassigned Fund Balance

The unassigned fund balance classification is the residual classification for amounts in the General Funds for amounts that have not been restricted, committed, or assigned to specific purposes within the General Funds.



# KENDALL COUNTY PUBLIC BUILDING COMMISSION ADMINISTRATION FUND

Balance Sheet October 31, 2014

Assets	1.10	
110000		
Cash in bank	\$	96,266
Investments, at cost		190,605
,	\$	286,871
Fund Balance		
Fund balances - Restricted for authorized expenditures:		
Public safety	\$	130,853
Courthouse		156,018
	\$	286,871
	<del></del>	Schedule A-2

Statement of Revenues, Expenditures, and Changes In Fund Balance For the Year Ended October 31, 2014 (With Comparative Figures from 2013)

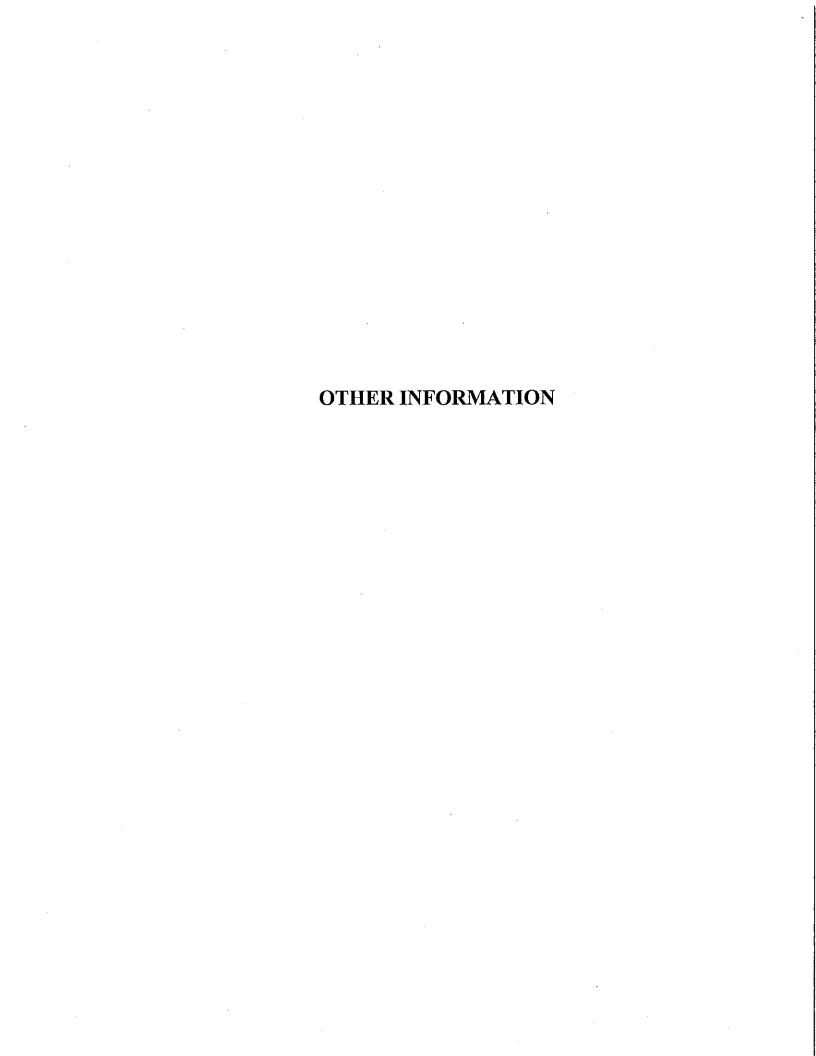
	Year Ended October 31,			
		2014	2013	
Revenues: Interest on investments Miscellaneous	\$	208	217 50	
Total revenues		208	267	
Expenditures: Project costs Administrative expenditure	<u></u>	<del>-</del>	- -	
Total expenditures				
Excess of revenues over (under) expenditures	<del></del>	208_	267	
Other financing sources (uses): Transfer to other funds Transfer from other funds	•	(14,723)	(3,475)	
Total other financing sources (uses)		(14,723)	(3,475)	
Net change in fund balance		(14,515)	(3,208)	
Fund balance, beginning of year		301,385	304,593	
Fund balance, end of year	\$	286,871	301,385	

# KENDALL COUNTY PUBLIC BUILDING COMMISSION SURPLUS FUND

# Balance Sheet October 31, 2014

Assets	
Investments, at cost	\$ 344,600
Fund Balance	
Fund balances - Restricted for authorized expenditures: Courthouse	\$ 344,600
Statement of Revenues, Expenditures, and Changes In Fund Balance For the Year Ended October 31, 2014 (With Comparative Figures from 2013)	Schedule A-4

		Year Ende October 31	
		2014	2013
Revenues:	d	222	220
Interest on investments	\$	332	320
Total revenues		332	320
Expenditures:			
Project costs		13,812	<u>-</u>
Audit costs		3,000	2,950
Bond administration cost		515	515
Clerk fees		438	-
Miscellaneous		-	10
Total expenditures		17,765	3,475
Excess of revenues over (under) expenditures		(17,433)	(3,155)
Other financing sources (uses):			
Transfer from other funds	<u> </u>	27,923	17,475
Total other financing sources (uses)		27,923	17,475
Net change in fund balance		10,490	14,320
Fund balance, beginning of year		334,110	319,790
Fund balance, end of year	\$	344,600	334,110



# COUNTY OF KENDALL PUBLIC BUILDING COMMISSION

# Combining Balance Sheet - Proprietary Fund Types October 31, 2014

	Revenue Fund Totals				
	2014		2013		
Assets					
Cash and cash equivalents Capitalized leases receivable	\$	4,288 165,000	166,970 475,000		
Total assets	\$	169,288	641,970		
Liabilities and Net Position					
Liabilities: Revenue bonds payable Accrued interest payable	\$	165,000	475,000 7,917		
Total liabilities		165,000	482,917		
Net position		4,288	159,053		
Total liabilities and net position	\$	169,288	641,970		

#### COUNTY OF KENDALL PUBLIC BUILDING COMMISSION

Combining Statement of Revenues, Expenses, and Changes in Net Position - Proprietary Fund Types For the Year Ended October 31, 2014 (with comparative figures from 2013)

	Revenue Fund Totals		nd
		2014	2013
Revenues -			
Rental income Interest on investments	\$	183,000 18	180,000 213
Total revenues		183,018	180,213
Expenses -			
Debt service:		242.222	. =
Principal-2006B issue		310,000	2,740,000
Interest-2006B issue		14,583	27,563
Total expenses		324,583	2,767,563
Excess (deficiency) of revenues over (under) expenses		(141,565)	(2,587,350)
Other financing sources (uses):			
Transfer to other funds		(13,200)	(14,000)
Total other financing sources (uses)		(13,200)	(14,000)
Change in net position		(154,765)	(2,601,350)
Net position, beginning of year		159,053	2,760,403
Net position, end of year	\$	4,288	159,053

SUPPLEMENTAL	ι INFORMATIO	N	

# **Assessed Valuations**

Tax year - 2004		\$ 1,821,907,832
Tax year - 2005		\$ 2,132,577,040
Tax year - 2006		\$ 2,565,091,749
Tax year - 2007		\$ 3,044,564,911
Tax year - 2008		\$ 3,277,539,459
Tax year - 2009		 3,369,658,049
Tax year - 2010		\$ 3,172,454,510
Tax year - 2011		\$ 2,917,287,004
Tax year - 2012		 2,917,980,684
Tax year - 2013		 2,526,688,051
		Schedule 2
Legal Debt Margin For the Year Ended October 31, 2014		
Assessed valuation - 2013 tax year		 2,526,688,051
Statutory debt limitation (5.0% of assessed valuation)		\$ 126,334,403
Total outstanding debt: Public Building Commission Revenues Bonds, Series 2006B	\$ 165,000	
Translata		165,000
Total debt		 165,000



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INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Commissioners Kendall County Public Building Commission Yorkville, Illinois

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Kendall County Public Building Commission, Illinois, as of and for the year ended October 31, 2014, and the related notes to the financial statements, which collectively comprise the Kendall County Public Building Commission, Illinois' basic financial statements, and have issued our report thereon dated November 26, 2014.

#### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Kendall County Public Building Commission, Illinois' internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Kendall County Public Building Commission, Illinois' internal control. Accordingly, we do not express an opinion on the effectiveness of the Kendall County Public Building Commission, Illinois' internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Kendall County Public Building Commission, Illinois' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Macka associates, P.C.

Mack & Associates, P.C.

Certified Public Accountants

Morris, Illinois November 26, 2014