

COUNTY OF KENDALL, ILLINOIS COMMITTEE OF THE WHOLE County Office Building; Room 210; Yorkville IL

Thursday, August 16, 2018 at 4:00 PM AGENDA

- 1. Call to Order and Pledge of Allegiance
- 2. Roll Call: Scott Gryder, Lynn Cullick, Matt Kellogg, Matthew Prochaska, Bob Davidson, Elizabeth Flowers, Tony Giles, Judy Gilmour, Audra Hendrix, John Purcell
- 3. Approval of Agenda
- 4. Committee Business
 - > From PBZ Committee:
 - Petition 18 15 Request from Nancy Harazin on Behalf of Nancy L. Harazin Trust Number 101 for a Special Use Permit for a Public or Private Utility-Other (Solar Panels) at 16400 Newark Road, Approximately 0.2 Miles East of Route 71 on the South Side of Newark Road (PIN: 07-05-400-003) in Big Grove Township
 - Discussion and Recommendation for Accounting and Auditing Company RFP
 - Discussion and Recommendation for Property, Casualty and Liability Insurance Broker RFQ
 - > FY2019 Budget Discussion
- 5. Public Comment
- 6. Questions from the Media
- 7. Chairman's Report
- 8. Review Board Action Items
- 9. Executive Session
- 10. Adjournment

COUNTY OF KENDALL, ILLINOIS COMMITTEE OF THE WHOLE

Thursday, July 12, 2018

CALL TO ORDER AND PLEDGE OF ALLEGIANCE - The meeting was called to order at 4:07p.m. by Chair Scott Gryder who led the committee in the Pledge of Allegiance to the American Flag.

ROLL CALL

Attendee	Status	Arrived	Left Meeting
Scott Gryder	Here		
Lynn Cullick	Here		
Bob Davidson			4:11p.m.
Elizabeth Flowers	ABSENT		
Tony Giles	Here		
Judy Gilmour	Here		
Audra Hendrix			4:09p.m.
Matt Kellogg	ABSENT		
Matthew Prochaska	Here		
John Purcell	Yes		

Others present: Matt Asselmeier, Latreese Caldwell, Don Clayton, Matt Kinsey, Andy Nicoletti, Dr. Amaal Tokars, ASA Jim Webb

APPROVAL OF AGENDA – Motion made by Member Cullick to amend the agenda by moving the item "Discussion and Recommendation for Property, Casualty and Liability Insurance Broker RFQ" to the August 2018 Committee of the Whole meeting, second by Member Gilmour. With six members present voting aye, the motion carried by a vote of 6-0.

COMMITTEE BUSINESS

From Facilities Committee:

Discussion and Recommendation for Public Safety Center Air Conditioner Replacement Project – Member Davidson informed the committee of the issues surrounding the PSC Air Conditioner Replacement Project, and told the committee he need further direction from the Board. After discussion, there was consensus by the committee to forward the item to the August 7, 2018 County Board meeting for additional information, further discussion and determination of how to proceed with the project.

From Admin HR Committee:

Discussion and Approval of Advisory Referenda for General Election — Member Prochaska reviewed the proposed advisory referenda for the Vehicle Mileage Tax issue, and the also the proposal to levy a statewide 1 percent residential property tax to assist in paying the state's pension debt. Member Prochaska also informed the committee that he received additional information at a recent UCCI meeting regarding the last proposal. After discussion, there was consensus by the committee to forward the item to the August 7, 2018 County Board meeting for additional information, further

discussion and determination of how to proceed with referenda for the General Election ballot.

Discussion and Approval of Website, FOIA & Download of GIS Data Policy – Member Cullick stated that this item was discussed at the last Admin HR meeting, but that discussion with the GIS Coordinator and the Assessment Officer was needed for additional information and clarification regarding parcel layer shapefile data that is often requested through the Freedom of Information Act (FOIA). Clayton and Nicoletti provided their opinions of why the County should not post certain files to the website for public access.

Motion made by Member Hendrix, second by Member Purcell that the Committee send the item back to the Admin HR Committee July 31, 2018 meeting, further discussion about the current website policy and determination of next steps to be taken in order to comply with FOIA requirements, and to outline the specific problems before bringing the item back to the Committee of the Whole in August. With eight members present voting aye, the motion carried.

Discussion and Recommendation for Property, Casualty and Liability
Insurance Broker RFQ – At the request of Admin HR Committee Chair Cullick, who felt the committee was not prepared to discuss this item at the current time, this item was moved to the August 16, 2018 COW meeting.

From PBZ Committee:

▶ Petition 18 – 15 - Request from Nancy Harazin on Behalf of Nancy L. Harazin Trust Number 101 for a Special Use Permit for a Public or Private Utility-Other (Solar Panels) at 16400 Newark Road, approximately 0.2 Miles East of Route 71 on the South Side of Newark Road (PIN: 07-05-400-003) in Big Grove Township - Mr. Asselmeier briefed the committee on the Special Use Permit request.

Alex Farkes from Borrego Solar, and Jim Coyle, the project engineer from Greenberg Farrow, answered questions from the committee regarding the solar panel field, and clarified questions that were asked at the Planning, Building and Zoning meeting on July 9, 2018.

There was consensus by the committee to forward this item for a full project presentation and further discussion at the to the August 16, 2018 COW meeting.

PUBLIC COMMENT – Todd Milliron, Yorkville

QUESTIONS FROM THE MEDIA – None

CHAIRMANS REPORT – Chairman Gryder reminded the about the July 17th Committee of the Whole/Board of Health meeting, at the Health and Human Services Building, 811 W. John Street, Yorkville, beginning at 6:00p.m.

REVIEW BOARD ACTION ITEMS – Chair Gryder asked the committee to review the draft County Board agenda for July 17, 2018.

EXECUTIVE SESSION – Member Cullick made a motion to enter into Executive Session for the purpose of Litigation, when an action against, affecting or on behalf of the particular public body has been filed and is pending before a court or administrative tribunal, 5ILCS 120/2 (11), second by Member Davidson.

ROLL CALL:

Attendee	Status	Attendee	Status
Scott Gryder	Yes	Judy Gilmour	Yes
Lynn Cullick	Yes	Audra Hendrix	Here
Bob Davidson	Yes	Matt Kellogg	ABSENT
Elizabeth Flowers	ABSENT	Matthew Prochaska	Yes
Tony Giles	Yes	John Purcell	Yes

With eight members voting ave, the committee entered into Executive Session at 5:57p.m. and reconvened into Regular Session at 6:10p.m.

ADJOURNMENT – Member Purcell made a motion to adjourn the meeting, second by Member Gilmour. With eight members voting ave, the meeting was adjourned at 6:12p.m.

Respectfully Submitted,

Valarie McClain Administrative Assistant and Recording Secretary



KENDALL COUNTY BOARD OF HEALTH& COMMITTEE OF THE WHOLE JULY 17, 2018 - KCHD BOARD ROOM



I. CALL TO ORDER

Ms. Cooper called the meeting to order at 6:05 p.m.

II. ROLL CALL

Board of Health Members present, Christina Cooper, Tony Giles, Dr. Joseph Gruber, Jim Jensen, Dr. Thomas Liske, Dr. John Palmer and Brenda Ulrich.

Board of Health Members absent: Dr. Mukhtar Nandra

County Board Members present: Elizabeth Flowers, Tony Giles, Judy Gilmour, Scott Gryder, Matt Prochaska and John Purcell.

County Board Members absent: Lynn Cullick, Bob Davidson, Audra Hendrix and Matt Kellogg.

Guests present: Frank Gorup, Kendall County State's Attorney Office; Judge John McAdams, 23rd Judicial Circuit and Douglas Obrien. Regional United States Department of Health & Human Services Director

KCHD Staff present: Dr. Amaal Tokars, Executive Director/Public Health Administrator; RaeAnn VanGundy, Operations Administrator; Steve Curatti, Program Administrator; Becki Rudolph, Executive Assistant.

III. APPROVAL OF AGENDA

Dr. Palmar moved to approve the agenda. Mr. Giles seconded the motion. The motion approved unanimously by voice vote

IV. PUBLIC COMMENT

None

V. WELCOME & INTRODUCTIONS

Ms. Cooper and Mr. Gryder thanked everyone for attending to discuss this important topic. Everyone introduced themselves.

VI. INTRODUCTION OF ESTEEMED GUESTS: REGIONAL UNITED STATES DEPARTMENT OF HEALTH & HUMAN SERVICES DIRECTOR, DOUGLAS O'BRIEN

Dr. Tokars introduced Mr. O'Brien and reviewed his bio.

VII. OPIOID EPIDEMIC PRESENTATION - DIRECTOR O'BRIEN

- Tonight's discussion is on the response to the opioid epidemic on a national level. The federal government wants to talk to local governments as they are on the front line fighting the opioid crisis, with both operational and financial responsibilities.
- -Enhance collaboration at the federal level bring feedback from local government to federal government, identify best practices and recognize collaborative efforts.



- -Reviewed a power point "Combating the Opioid Crisis".
 - -4.4% of population (11.5 million) have opioid misuse disorder
 - -170 die from drug overdoses a day 116 are opioid related.
 - -13% increase in overdose deaths 2016-2017
 - -Illinois had 2,411 opioid deaths in 2016
 - -Reviewed "How we got here"
 - *Lack of education on pain and addiction treatment.
 - Denial about the addictive potential of opioids.
 - •Pain as the fifth vital sign.
 - •Reimbursement and quality assessment based on satisfaction with pain treatment.
 - *Large increases in the trafficking and availability of heroin and illicitly made fentanyl and other synthetic opioids in recent years.
 - *Lack of access to evidence-based treatment.
 - ·Low cost of legal opioids and their wide spread availability
 - -Opioid overdose deaths are at historically high levels.
 - -Lethal doses of heroin, fentanyl and carfentanyl. In addition, other drugs have fentanyl and carfentanyl cut into them.
 - -All agencies within HHS are involved in fighting the opioid crisis. HHS is the national public health entity.
 - -Fighting the opioid crisis is a top priority of the White House.
 - -Five-point strategy to combat the opioid crisis:
 - *Better addiction prevention, treatment and recovery services
 - ·Better data
 - *Better pain management
 - Better targeting o overdose reversing drugs
 - Better research
 - -In 2018, \$3.6 billion of HHS budget was for opioid crisis.
 - -Reviewed some of the key actions by HHS agencies to combat the opioid crisis.
 - -There has been a decrease in opioid prescribing 2010-2017.
 - -Increase in naloxone dispensing 2010-2017.
 - -Reviewed signs of progress and recent and upcoming efforts to fight the opioid crisis.

VIII. Presentation of Community Asset Matrix - Dr. Tokars

- -Reviewed power point "Kendall County Government Community Asset Matrix"
 - -Three types of prevention:
 - *Primary: Health promotion and addressing risk factors, social and genetic factors. Community engagement, cultural equity, educate the public, epidemiological, surveillance, faith based outreach, opioid repository, protective factors, schools outreach and strategic partnerships
 - •Secondary: Screening at risk individuals, control of risk factors and early intervention. Early intervention, family systems, forensic toxicology, HIDTA partners, homeless prevention, mental health counseling, post-treatment engagement, situational assessment and study group
 - *Tertiary: Rehabilitation, preventing complications and improving quality of life. Addiction treatment, care coordination, deter via prosecution, drug court, parent education, rescue and response, stages of change and treatment of incarcerated.

IX. DIALOGUE & DELIBERATION OF PRAXIS (FROM REFLECTION TO ACTION

Director O'Brien led discussion – asking those present how HHS can assist locally.

- -Mr. O'Brien encouraged everyone to check out ads on Truth.org targeting young people on dangers of prescription drugs.
- -Important for local leaders to allow building of treatment facilities.



- -Pain relief and treatment of pain helped to cause the current situation and how treatment is changing was
- -Discussion on possible long term effects of Narcan.
- -Applaud White House for youth education piece.
- -Grant applications can the process be shortened/easier to apply for grant dollars.
- -Integrating physical and mental health for better outcomes.
- -Packet of information distributed Power Point presentation, Addiction & Opioid Praxis in Practice, Quick Stats, CDC Health Update and Health Equity Situational Assessment: The Opioid Epidemic.

Ms. Cooper thanked everyone for participating.

X. ADJOURNMENT

B Budalph

Ms. Gilmour moved to adjourn the meeting at 8:23 p.m. Dr. Palmer seconded the motion. The motion approved unanimously by voice vote.

Submitted by:

Becki Rudolph

Executive Assistant

My name is Bonnie Johnson, I live on Lisbon Center Road outside of Newark, about a mile south of the proposed solar facility. Some of you Board Members will recognize my name, as I have at times contacted you to comment on environmental issues that I feel are important to the county. As a person concerned about our environment, I am in favor of pursuing alternative energy sources such as solar power, which has prompted me to read articles on the subject when I see them, rather than just setting them aside. Most notably in Farm Week, the Illinois Farm Bureau weekly publication, there has been a recurring theme urging caution when considering involvement in a commercial, for-profit solar proposal, such as this one. The cautionary statements are directed not just toward landowners who are being pushed by aggressive contractors wanting to get a lease signed, but also toward land use decision-makers such as yourselves.

Naturally, when I learned that the County was considering a project so close to home, I wanted to see what it was all about, and decided to attend the next meeting, which was PBZ on July 9. I came with an open mind, with no preconceived notions as to which side of the fence I would be on. I left that meeting shaking my head, rolling my eyes and thinking, there is no way that this County is ready to tackle this issue at this time.

Many, many questions were left unanswered in that meeting (possible toxicity of panels during manufacture, use and disposal; potential water runoff issues; potential safety issues of the facility, especially in the event of fire; efficiency of such systems in this area in relation to energy they are actually able to produce; is the benefit worth the risk, etc.) Presumably these arguments have been made available to you in your packets, and you are all familiar with them.

I would add the question "is this the highest and best use of the land?" Back in 2004, the Kendall County Farmland Protection Program Study Committee was formed which presented a case to the Board that there was a need in this county for an ordinance which would make it possible for a landowner to protect their property as agricultural land forever. This Ordinance was eventually adopted, in 2005. Two points make this relative to the proposal now being considered. 1. Concerned individuals saw the need to protect what is one of the County's most valuable resources, its farmland, and they also had the vision to implement the processes with which to do it. 2. The county board agreed, as evidenced by their creation and adoption of the recommended Ordinance. The study results made a strong case that the agricultural heritage of this area is extremely important to its residents, and that to protect it, "it is essential that the Kendall County Board continue to honor its goals and objectives set forth in the LRMP regarding the longterm protection of agricultural land." One of the specific objectives taken directly from the existing LRMP and emphasized in this study is to "Maintain the most productive agricultural lands for agricultural purposes, allowing only less productive land to be used for urbanization." Solar energy production is allowable as a Special Use, it is not necessarily the "urbanization" we were referring to in this study, and it must be noted that the LRMP also has a stated goal to "support public and private use of sustainable energy systems (examples include wind, solar, and geothermal)." However, it is a debate taking place across the land- if, in fact, the land used for a solar facility cannot be returned to its prior agricultural productivity (because the building of these facilities is fairly recent we just don't have the history to assure us that it can), are we not risking squandering one of our most precious resources by not requiring these projects to be considered only on marginal farmland? I understand that this particular proposal affects a very small amount of the farmed land in this county. But it is important to remember that this decision will be setting a precedent, as Mr. Kinnally pointed out at the PBZ meeting. It needs to be done CORRECTLY, rather than quickly. This means taking the time to assure that both of these stated goals can be accomplished simultaneously.

I believe that this board understands that the expected surge in solar energy facility proposals warrants the creation of an ordinance specific to the subject, and it is my understanding that the Farm Bureau has already been working with you to draw on the expertise of that agency's studies across the state and the entire nation to do so. It seems wise to delay approval of this project until the mechanism is in place for the Board to be stating its requirements to the project developer rather than the developer telling you what they want. Again, this appears to be just the beginning of many potential proposals. The County Board needs to be the one driving the bus.

Finally, I am also curious, and concerned, that at the PBZ meeting there was not mention made of the Solar Agricultural Impact Mitigation Bill which has now been signed into law by the State of Illinois. Surely this mandatory agreement between the contractor and the Illinois Department of Agriculture is a part of the consideration of this project, and will be enforced.

To wrap this up, I would echo the sentiments in the articles I have read and urge the Board to be cautious, at the very least to:

*slow down, take the time necessary to research and adopt a fair, comprehensive ordinance dealing specifically with solar issues

*determine whether these types of projects can be considered the highest and best use of productive farmland

*be aware of the provisions of the State required AIMA and consider a similar agreement between the county and the developer as a first line of defense for potential violations

*thoroughly research the safety of proposed materials

*thoroughly investigate the integrity and track record of any firm making a proposal

I helieve that we are all a part of the larger national community and as such we need to consider important issues such as

alternative energy production whether it has a direct measurable benefit to our local community or not. Yet projects which do have a direct benefit, and there are some currently under consideration elsewhere in Kendall County, are probably more likely to be good neighbors because they truly are neighbors.

I don't oppose this project in theory, but I do think it needs to be taken off the fast track and considered more carefully and deliberately, in preparation for those which will most likely follow.

Thank you for your consideration.

Sincerely, Bonnie Johnson, 8/16/18



NAN 194-

July 2, 2018

Matthew Asselmeier, AICP
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T: 630.553.4139

Project Borrego Solar - 16400 Newark

Road, Kendall County.

Project # 20180117.0

Re SUP 18-15

Dear Mr. Asselmeier:

Please find the requested revisions and documentation in this email for the Solar Farm project to be located at 16400 Newark Road in Kendall County — SUP 15-18. Below is a list of responses to your recent questions list:

Planting Arborvitaes along the northern portion of the property. Regarding the wetlands on the south portion of the property — the neighbors indicated they would be glad to see the project moved to the south, which is understandable, although the solar company said they could not do this. Can we find out if it is legal or possible to do it? Could you outline the costs of obtaining the Corps of Engineers approval to move the solar panels closer to the wetlands. Please include additional costs associated with moving the solar panels further south.

Potential for Project Cancellation: Alternis the project a current location was leading the project a current location was leading to the lilinois community solar program.

Wetlands:

- The project had submitted a Letter of No Objection request to the Army Corp of Engineers (ACOE) on June 8th, based upon the assumption that the project will NOT impact wetlands. We are still awaiting response from ACOE. If the current layout were to change and include impacts to wetland features, a permit from either the ACOE or r Kendall County would need to be obtained prior to development.
 - i. The resubmission process can take 3 to 4 months (Per the Rock Island ACOE District) which alone would result in this project not being able to participate in the program.
 - ii. Once jurisdiction is determined and IF the wetlands are found to be under ACOE authority, the wetland permitting process (for impacts) could take an additional 3 to 6 months for processing and approval of a Nationwide Permit (impacts <0.5 acres, +/-\$5,500 for the permit and +/-\$80,000 00 per acre in mitigation costs) and approval is not guaranteed.</p>

- iii. If wetlands are determined to be County regulated, per our understanding of the Kendall Co. ordinance, wetlands are to be protected (25 ft. buffer) and not filled – the ordinance does not allow damage, modification or adverse changes in run-off quality/quantity associated with land development.
- As is Borrego's standard practice and approach to stewardship, care is always taken to avoid
 impacting wetlands and/or other natural systems.
 - Although the existing wetlands appear to be farmed wetlands, farmed wetlands
 provide functional values for overland stormwater infiltration into local groundwater
 resources, filtration of pollutants, and soil microbe habitat benefits. Due to the values
 these farmed wetlands provide, both the U.S. Army Corps of Engineers (ACOE) and
 Kendall County enforce regulations over these wetland features.
 - ii It is the recommendation of our certified wetland consultant, ENCAP, Inc. to avoid impacts to on-site wetland features as much as practicable to preserve valuable aguatic features. Please see the attached letter from ENCAP, Inc.

Interconnection Agreement Cancellation:

- The additional timing necessary to get ACOE approvals (not guaranteed) will outpace our interconnection agreement timing with the utility and therefore would force us to cancel our existing application and agreement with Ameren, thus canceling this project.
- Ameren will require full payment of the interconnection upgrade cost to update local grid infrastructure this fall which would not be possible given our uncertainty with respect to the system's siting.
- Borrego fully intends to make that investment to upgrade the local infrastructure in the coming months once the project is approved.

Unknown Risks:

Borrego has completed full diligence including but not limited to a Drain Tile Survey, Wetland Delineation, Archeological Survey Phase I ESA Survey, Threatened and Endangered Species Identification, and an NRI Report on the northern half of the property which has significantly de-risked the project. By moving to the south, there are several unknowns may not allow us to build our project in that portion of the site (environmental risks, endangered species, etc.). These would not be fully vetted until after the 2018 growing season - forcing a delay to the project and thus canceling our agreement with the utility and not allowing this project to participate in the IL Adjustable Block Program.

Neighbor Accommodation 1:

Borrego has submitted revised plans to the county to show additional Arborvitae to the north of the array to accommodate the concerns of the Village of Newark and neighboring residents. The installation spacing between plants has been reduced and the installation size of the proposed evergreen plants has been increased to a minimum 6 ft. in height. Further, the viewshed from the Bromeland home is primarily blocked due to existing trees this additional screening will further restrict views from their location to the proposed system.

Matt Asselmeier, AICP 16400 Newark Road, Kendall County, IL - Special Use

Neighbor Accommodation 2:

- Additionally, Borrego has moved the solar array system approximately 137' west from its initial location as to still abide by county setback requirements and further reduce visibility of the system from the Bromeland home. This was achieved by using an alternate panel (Hanwha 390 modules) which reduces the number of racks required. This updated system location is reflected in the revised plans that were submitted to the County.
- 2. Will Ameren customers in Newark have to pay a fee of any kind to "subscribe" to get their electricity from the solar project once it is up and running. Additionally, what will be the process for people who may want to opt in to participate. Will there be any guaranteed savings for them if they do? Could you outline the subscription process?
 - There are no fees associated with subscribing to projects typically in community solar markets and we do not anticipate this being any different in Illinois.
 - Subscribers should see electric bill savings between 15-20% (depending on the final project economics).
 - Details of how the subscription process will work as well as consumer protections are currently being developed by the Illinois Power Agency and the Illinois Commerce Commission. Once those are finished, community solar project owners will find subscribers through direct mail, online advertisements, community outreach, etc.
- 3. Can you provide more information regarding Fire Department Training?
 - > Borrego Solar will perform a walk-thru of the system with the FPD to address questions and show them the location of all utility disconnects and other equipment on-site. If desired, BSSI can also provide site plans with emergency contact information.

Should you have any questions or need anything additional do not hesitate to contact me or Margaret Blum at 847 828 4272 / mblum@greenbergfarrow.com.

Sincerely,

Jason Bolling
Due Diligence Coordinator

condition in which it existed before construction of the solar farm, including by replacing a 12" layer of top soil where necessary.

4. The proposed use shall not cause undue noise, vibration, odor, lighting glare, and unsightliness so as to detrimentally impact on adjacent properties.

Response: Solar farms are a low-impact use which don't create noise extending beyond the projects boundaries, vibration or odor. In addition, the proposed solar farm will contain no exterior lighting that could shine onto adjoining residential properties or onto public roads. In terms of glare, solar panels are designed to absorb light from the visible spectrum, not to reflect it and to assist light absorption, each PV panel is treated with an anti-reflective coating. Naturally occurring ponds and streams are similarly reflective. In addition, vegetative buffers will be provided surrounding the entire perimeter of the project to screen the project from adjacent properties and existing vegetation will be used when available.

5. When a commercial or industrial special use abuts a residential property, the Planning Board may find it necessary to require screening of sufficient height and density (i.e., fences, hedges, etc.) to reduce or eliminate the conflicting environmental conditions previously mentioned.

Response: Screening of the project is standard and additional screening may be provided upon Planning Board request.

6. Electrical disturbances shall not be caused so as to disrupt radio or television communications in the immediate area.

Response: Disruption of radio or television communications has not been a problem at CCR sites previously, but to mitigate any concerns the inverter is generally placed near the center of the site to minimize proximity to nearby residences and signals.

7. The proposed use shall meet the off-street parking and loading requirements of similar uses.

Response: The solar farm is an extremely low-impact land use in terms of parking and loading. Our solar farms are remotely monitored when fully operational and thus they generate less car trips than a single-family home. Since the site will generate less than one car trip per week, no parking spaces are necessary.

8. Appropriate on-lot drainage shall be provided so as to eliminate any potential on-site water related problems. Also, the drainage systems created shall not detrimentally impact on adjacent properties.

Response: Adequate provision shall be made for drainage of the site, and to ensure that storm water runoff does not create an adverse impact upon nearby lands or waterways. A draft Stormwater Pollution Prevention Plan (SWPPP) is being drafted for the site and during construction, erosion control measures will be maintained in accordance with the County regulations. The SWPPP will be designed in conformance with the Town of Batavia and Genesee County requirements.