

**COUNTY OF KENDALL, ILLINOIS**  
**JUDICIAL LEGISLATIVE COMMITTEE**  
**Wednesday, January 27, 2016 - 3:00 p.m.**  
**Kendall County Courthouse**  
**Jury Assembly Room**  
**807 West John Street; Yorkville, IL 60560**



**AGENDA**

- 1. Roll Call and Determination of a Quorum:** Judy Gilmour, Dan Koukol, Matthew Prochaska, John Purcell, Bob Davidson
- 2. Approval of Agenda**
- 3. Approval of November 30, 2015 Meeting Minutes**
- 4. Status Reports**
  - ❖ Circuit Clerk
  - ❖ Courthouse
  - ❖ Court Services
  - ❖ Public Defender
  - ❖ Sheriff's Office/Court Security
  - ❖ State's Attorney
- 5. Legislative Report and Update**
  - *Final Report: Task Force on Local Government Consolidation and Unfunded Mandates*
    - a. *UCCI Annual Salary Survey*
    - b. *UCCI Legislative Reception*
    - c. *UCCI Leadership Academy*
  - *Legislative Roundtable*
  - *Metro West's Legislative Positions for 2016*
- 6. Old Business**
- 7. New Business**
  - *A Resolution Calling For Equitable Solution To Issues Related To Increased Juror Compensation*
    - a. *Amicus Brief for Kendall County in Kakos v. Butler, 15 L 006691*
- 8. Action Items for County Board**
- 9. Public Comment**
- 10. Executive Session**
- 11. Adjournment**

**COUNTY OF KENDALL, ILLINOIS  
JUDICIAL LEGISLATIVE COMMITTEE  
Courthouse Jury Assembly Room  
807 W. John Street, Yorkville IL**

**Monday, November 30, 2015  
Meeting Minutes**

**Call to Order**

The Judicial Legislative Committee was called to order by Committee Chair Matthew Prochaska at 3:01p.m.

**Roll Call**

Committee Members Present: John Purcell – yes, Dan Koukol - present, Matthew Prochaska - here

Committee Members Absent: Bob Davidson, Judy Gilmour

Present: Vicki Chuffo, Robyn Ingemunson, Judge Krentz, Chief Judge Tim McCann, Eric Weis

**Approval of Agenda** - Member Koukol made a motion to approve the agenda, second by Member Purcell. **With all in agreement, the motion carried.**

**Approval of Minutes** – Member Prochaska made a motion to approve the August 26, 2015 meeting minutes, second by Member Purcell. **Minutes adopted with all in agreement.**

**Status Reports**

**Circuit Clerk** – Robyn Ingemunson reported that they are nearing the approval process for the e-citation and e-filing. Ms. Ingemunson stated that the Sheriff's Deputies will scan the driver's license and the information will be automatically downloaded into the system, hopefully eliminating human error. Ms. Ingemunson said that funds from the e-file account will cover the installation and annual maintenance costs. Ms. Ingemunson will continue to update the committee.

**Courthouse** – Judge McCann informed the committee that the 23<sup>rd</sup> Circuit Court will have a new chief judge, Judge Robbin Stuckert, as of December 7, 2015. Judge McCann stated that there will likely be some changes in judicial assignments. Judge McCann will likely become the Kendall County presiding judge overseeing daily operations of the Kendall County courthouse. Judge Montgomery will likely return to DeKalb County, and Judge Pilmer will likely return to Kendall County.

Judge McCann reported that no funds have been made available for the Drug Court due to Illinois budget issues. Judge McCann said that

Judge McCann said he was approached by the Art Guild who would like to a mural in the courthouse, which would be funded through the Art Guild 501-3c.

Judge McCann also reported that there are two large bronze plaques in the building break room that were originally located to the Courthouse when the old courthouse was under construction. Judge McCann was approached by a staff member that expressed concern that the historic plaques should be on display for citizens to view them. Judge McCann said that the plaques should be returned to the Historic Courthouse for proper viewing.

**Court Services/Probation** – No report

**Public Defender** – Vicki Chuffo distributed the monthly reports and stated that their caseload continues to increase each month.

**Sheriff's Office/Court Security** – No report

**State's Attorney** – No report

**Legislative Report and Update** – Chair Prochaska briefly summarized the latest report, highlighting items that might have an impact on Kendall County.

**Old Business** – None

**New Business**

- *Discussion of Court Judicial Facilities Fee* – Member Prochaska reported that Kane and Will Counties have been granted permission to implement a Judicial Facilities fee that can be used for expansion of the courthouse. The fee would be added to all court cases. **There was consensus by the committee to not add any additional fees to court cases.**
- *County Board Oversight Restoration Ordinance* – Member Prochaska briefed the committee on the proposed ordinance and the reason for the proposed ordinance that would address the Health Department enactment of building . Member Purcell made a motion to forward the item to the County Board, second by Member Koukol. Roll Call: Member Purcell - yes, Member Koukol - yes, Member Prochaska – aye. **With all members in agreement, the motion carried.**
- *Discussion on Ordinances regarding Raffles and Poker Runs* – **There was consensus by the committee to forward this item to the Administrative HR Committee for review.**

**Items for Admin HR Committee** - *Discussion on Ordinances regarding Raffles and Poker Runs*

**Actions Items for County Board** – *Approval of the County Board Oversight Restoration Ordinance*

**Public Comments** - None

**Executive Session** – None

*The Committee took a brief recess at 3:26p.m. to tour the proposed Art Guild Mural site, and the two bronze plaques that need to be returned to the Historic Courthouse. The committee reconvened at 3:52p.m.*

**Adjournment** – A motion was made by Member Purcell, second by Member Koukol to adjourn the Judicial Legislative Committee at 3:55p.m. **With all in agreement, the meeting adjourned.**

Respectfully Submitted,

Valarie McClain  
Administrative Assistant/Recording Secretary



Annual Case Filings in the Kendall County Circuit Court  
 Robyn Ingemunson, Clerk of the Circuit Court  
 23rd Judicial Circuit



		2011	2012	2013	2014	2015	5-Year Average
Adoption	AD	21	21	19	14	15	18.0
	CC	3	7	3	7	3	4.6
Criminal Felony	CF	429	410	408	417	404	413.6
Chancery	CH	1393	1536	865	580	488	972.4
Foreclosures		1382	1493	830	542	458	941.0
Criminal Misdemeanor	CM	1222	1234	1057	1110	1079	1140.4
Conservation Violation	CV	31	41	47	36	29	36.8
Divorce	D	466	431	450	401	408	431.2
Driving Under the Influence	DT	290	280	246	243	249	261.6
Eminent Domain	ED	34	41	1	6	13	19.0
Family	F	156	123	138	147	111	135.0
Juvenile	J	3	1	7	10	16	7.4
Juvenile Neglect or Abuse	JA	19	16	18	36	22	22.2
Juvenile Delinquent	JD	260	263	256	241	300	264.0
Law (Claim over \$50,001)	L	106	88	117	111	107	105.8
Law Medium (Claim \$10,000 - \$50,000)	LM	1127	934	827	798	734	884.0
Municipal Corporation	MC	0	0	0	2	1	0.6
Miscellaneous Remedy	MR	153	197	189	252	265	211.2
Order of Protection	OP	161	161	226	281	308	227.4
Ordinance Violation	OV	91	85	71	31	17	59.0
Probate	P	124	109	120	134	135	124.4
Small Claims (\$0 - \$10,000)	SC	1478	1419	1350	1333	1105	1337.0
Traffic	TR	12306	12116	10952	9869	9202	10889.0
Tax	TX	66	65	75	48	40	58.8
Total		19939	19578	17442	16107	15509	17715.0

**To:** Kendall County Board \* Judicial/Legislative Committee  
**From:** Tina J. Varney, Director \* Kendall County Court Services  
**Date:** January 27, 2016  
**Re:** Juvenile Detention and Board & Care Monthly Report \* Costs Incurred

**Juvenile Detention - FY2016**

Kendall County Court Services FY2016 Summary - Juvenile Detention					Same Time FY2015	Same Time FY2014	Same Time FY2013	Same Time FY2012	Same Time FY2011
Month	Total New Admissions	Total Holdovers*	Total Days	Total Cost Incurred					
12/2015	10	4	142	*\$15,620.00	\$3,000.00	\$3,400.00	\$5,500.00	\$3,870.00	\$8,010.00
01/2016					8,400.00	7,600.00	6,500.00	6,480.00	7,380.00
02/2016					4,100.00	9,400.00	8,010.00	11,720.00	4,140.00
03/2016					2,300.00	4,300.00	13,300.00	11,970.00	6,480.00
04/2016					2,400.00	3,000.00	9,200.00	5,850.00	4,680.00
05/2016					7,800.00	11,510.00	3,500.00	7,830.00	4,320.00
06/2016					5,500.00	13,600.00	6,800.00	4,050.00	6,570.00
07/2016					8,400.00	8,700.00	9,500.00	5,580.00	7,110.00
08/2016					7,400.00	6,300.00	16,730.00	7,290.00	9,810.00
09/2016					16,000.00	11,200.00	10,700.00	6,930.00	17,950.00
10/2016					15,440.00	5,600.00	10,300.00	5,940.00	18,430.00
11/2016					15,100.00	1,400.00	3,700.00	8,010.00	9,900.00
<b>TOTAL</b>					<b>\$95,840.00</b>	<b>\$86,010.00</b>	<b>\$103,740.00</b>	<b>\$85,520.00</b>	<b>\$104,780.00</b>

\*Holdover=A minor detained on the last day of the previous month carried over to the first day of the current month.

Kendall County Fiscal Year 2016 (Juvenile Detention):

Amount Budgeted: \$ 90,000.00

Amount Expended: 29,300.00 (as of 01/28/2016)\*\*\*\*Note, error in Kane's 12/15 billing (should be \$30,720.00)

Amount Remaining: \$ 60,700.00\*\*\* should be \$59,280.00 (difference will be corrected with 1/16 billing)

**Juvenile Board & Care - FY2016**

	Number of Minors Placed	Days Paid	Total Monthly Cost Incurred	Total Cost Incurred
12/2015	1	31	\$5,193.12	\$5,193.12
01/2016				
02/2016				
03/2016				
04/2016				
05/2016				
06/2016				
07/2016				
08/2016				
09/2016				
10/2016				
11/2016				
<b>TOTAL</b>				

Kendall County Fiscal Year 2016 (Juvenile Board & Care):

Amount Budgeted: \$ 90,000.00

Amount Expended: 10,218.72 (as of 01/28/2016)

Amount Remaining: \$79,781.28

TO: Legislative/Judicial Committee Members

FROM: Victoria Chuffo, Public Defender; Monthly Report *VC*

NUMBER OF CASES ASSIGNED TO EACH PUBLIC DEFENDER  
AS OF JANUARY 27, 2016

VICTORIA CHUFFO, Public Defender

- 93 cases / last month 93 cases - Felony cases

COURTNEY TRANSIER, First Asst. Public Defender

- 92 cases / last month 80 cases - Felony cases

MICHAEL MONTGOMERY, Asst. Public Defender

- 276 cases / last month 281 cases - Felony/ Juvenile cases

REID SEAGREN, Asst. Public Defender

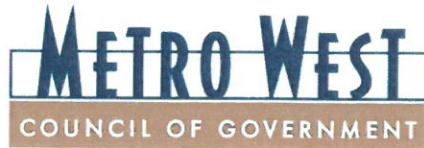
- 228 cases/ last month 212 cases - Misdemeanor/Traffic cases

CHRISTOPHER WARMBOLD, Asst. Public Defender

- 237 cases / last month 263 cases -  
Misdemeanor/Traffic/Juvenile Cases

My office has been appointed a total of 209 new cases between December 22, 2015 and January 27, 2016. The Kendall County Public Defender's Office currently has 926 open cases as of today's date; January 27, 2016. The number of felony and misdemeanor cases appointed to the office have increased since last month.





## 2016 LEGISLATIVE POSITIONS

### STATE ISSUES

- 1. Protect local government revenues against further efforts to erode them, especially the local share of the state income tax and the one percent local portion of the sales tax.** Also oppose attempts to balance the state budget by: (1) increasing fees charged to local governments; (2) raiding dedicated funds used by local governments; and (3) charging new administrative fees against dedicated funds.
- 2. Oppose legislation that attempts to eliminate local decision-making authority particularly with personnel issues, local zoning/land use issues and infrastructure funding (water and sewer system funding).** New collective bargaining mandates are particularly burdensome to the small local governments. Maintain local control of zoning/land use issues while supporting non-binding regional communication on planning issues. Metro West supports legislation that **manages** growth and development while maintaining local control.
- 3. Gain continued recognition of the Northwest Water Planning Alliance as the regional entity that will guide water supply planning and policy and be the model for other regional entities.** Water supply is a critical issue for the region's sustainable future that must have proper stewardship. Municipalities have the experience in producing and regulating water and the interest in insuring the future of the water supply for its citizenry. As such, municipalities must be key members of any planning or governing body for such water supplies.
- 4. Control the cost of local government public safety pensions.** Pension benefits are mandated by the State; yet local governments bear the cost. Frequently, an increase in state mandated pension benefits results in a property tax increase for local residents. Metro West opposes any non-negotiated attempts to increase pension benefits for municipal employees. Metro West urges the inclusion of representatives of regional councils in any agreed bill process or other negotiating process.
- 5. Maintain the efficacy of local government economic development tools including Tax Increment Finance Districts (TIF), Enterprise Zones (EZ) and Business Development Districts (BDD).** TIFs, EZs and BDDs are essential tools for communities to address land use and land condition problems, and to provide the funding necessary to do so. The current statutory limitations on the implementation of these tools are extremely rigorous and serve to ensure that they are only applied where appropriate, or are subject to challenge in a variety of fashions. Metro West opposes the imposition of any moratoria or greater restrictions upon the use of local government economic development tools, including the creation of new BDDs, EZs and TIF Districts.
- 6. Oppose unfunded and under-funded mandates. Metro West opposes legislation that creates unfunded or under-funded mandates for local governments.** Oppose attempts to reduce the State's share of funds currently provided for programs such as roads, transit, schools, parks, storm water and other public infrastructure.
- 7. Enact corrective legislation to clarify the rights of firefighters and police to run for elected office while preserving existing conflict of interest law.** Rescind legislation that creates the potential for conflicts of interest

and (again) creates more issues than it answers. Rather than relying on the courts to resolve such questions, laws that favor certain municipal employees to serve as employee/employer at the same time should be rescinded or amended to address these fundamentally important concerns.

**8. Enact the Municipal Authority Modernization Act which will increase the effectiveness and efficiency of municipal services provided to the public for all municipalities (home rule and non-home rule alike).**

### **FEDERAL ISSUES**

**1. Increase transportation funding for region, with increased focus on multi-year transportation plan.** Work with Illinois' congressional delegation to increase the share of federal transportation dollars that are invested in the state, northeastern Illinois and the Metro West (Kane, DeKalb and Kendall County) region.

**2. Enforce sales tax compliance to all internet retailers.** Metro West supports the Marketplace Fairness Act that mandates compliance among all online retailers to tax all transactions. Municipalities are missing out on certain revenue streams and the brick and mortar businesses are at a disadvantage relative to competition in the market.

### **JOINT FEDERAL/STATE ISSUES**

**1. The State must contribute its share of Federally Funded Projects.** Local municipalities rely heavily on joint programs of the federal and state government. The state must continue to commit and provide its share of such programs in a timely manner to allow these valuable projects to continue.

**FINAL REPORT TO GOVERNOR**

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**TASK FORCE**  
**ON**  
**LOCAL GOVERNMENT CONSOLIDATION**  
**AND**  
**UNFUNDED MANDATES**

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Copy of January 4, 2016 News Release

Excerpts from Final Report  
“Delivering Efficient, Effective and Streamlined Government to  
Illinois Taxpayers”

Entire report can be accessed at [www.illinois.gov/ltg](http://www.illinois.gov/ltg)





OFFICE OF THE GOVERNOR

NEWS

**FOR IMMEDIATE RELEASE**

January 4, 2016

**Local Government Consolidation and Unfunded Mandates Task Force Issues Final Report to Governor**

Task force makes 27 recommendations for streamlining local government, empowering communities & saving taxpayer dollars

OAK BROOK - Illinois Lieutenant Governor Evelyn Sanguinetti today formally presented Governor Bruce Rauner with the Local Government Consolidation and Unfunded Mandates Task Force's final report.

"Part of reforming and turning around Illinois includes empowering local communities. This report shows the efficiencies and inefficiencies within local governments and provides concepts on how to give the people of Illinois more control over their future and their tax dollars," Governor Rauner said. "I thank the Lt. Governor and the Local Government Consolidation and Unfunded Mandates Task Force for their hard work and dedication to the people of Illinois."

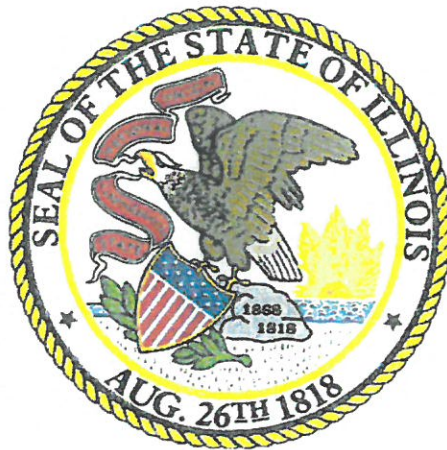
According to the US Census of Government, Illinois has more local units of government than any other state in the nation at 6,963. Illinois also has the second-highest effective property tax rate in the nation.

"This report is the culmination of an 11-month effort of the Task Force joining together in support of proposals to structurally reform state and local government, and get Illinois back on track," said Illinois Lt. Governor Evelyn Sanguinetti. "As a mother of three, I want my kids to live in a better Illinois. I want them to live in a state that tackles its fiscal and structural issues head-on, with real reform. I hope our leadership in the General Assembly puts politics aside and considers the needed reforms in this report."

On February 13, 2015, Governor Bruce Rauner created the Task Force on Local Government Consolidation and Unfunded Mandates. Its charge was to find efficiencies and ways to streamline local government functions to save taxpayer dollars. The Task Force convened 16 meetings across the state and conducted a comprehensive review of state laws pertaining to local governments and school districts. The final report includes a study on unfunded mandates and opportunities to streamline or eliminate governmental bodies and schools districts, and 27 Task Force endorsed recommendations. The Task Force endorsed 27 recommendations which resulted from the testimony of 33 experts representing government associations, nonprofit think tanks, researchers, and state agencies.

Click here to see the [final report](#)





**DELIVERING EFFICIENT, EFFECTIVE, AND STREAMLINED  
GOVERNMENT TO ILLINOIS TAXPAYERS**

**Final report submitted by:  
Task Force on Local Government Consolidation and Unfunded Mandates**

**In consultation with:  
Office of the Lieutenant Governor, Evelyn Sanguinetti  
and  
Northern Illinois University, Center for Governmental Studies**

**Approved by the Task Force on December 17, 2015**



**EVELYN SANGUINETTI**

LIEUTENANT GOVERNOR  
STATE OF ILLINOIS

December 15, 2015

Honorable Bruce Rauner  
Governor, State of Illinois  
207 State House  
Springfield, IL 62706

Dear Governor Bruce Rauner:

I am pleased to present to you the final report of the Local Government Consolidation and Unfunded Mandates Task Force. As the chairman of the Task Force, I respectfully ask that you consider our findings and partner with members of the Illinois General Assembly to support reforms in order to provide efficient and effective government to the people of Illinois.

In Executive Order 15-15, you instructed the Task Force to study issues of local government and school district consolidation as well as examine unfunded mandates in order to identify opportunities to streamline government in Illinois and ultimately reduce costs to taxpayers. As you will see throughout this report, our study of these issues has brought further light to the need for greater local control in the state of Illinois.

Our recommendations are designed to empower Illinois citizens and to allow local officials to lead by tackling consolidation, shared services and unfunded mandates on a case by case basis dependent on the needs of each community. The role of the state in these matters is to remove the obstacles that have prevented streamlined government and encourage efforts initiated by local governments, reform groups, and taxpayers around Illinois in their pursuit of more efficient, effective governance.

It is my intention to build upon the dedicated work of so many who contributed to this report by pursuing tangible and meaningful change in these issues. I want to personally thank the Task Force members, Northern Illinois University's Center for Governmental Studies, and all of the Associations that took part in our efforts. This could not have been done without their commitment to the great state of Illinois.

Sincerely,

A handwritten signature in blue ink, appearing to read "Evelyn Sanguinetti".

Evelyn Sanguinetti  
Lieutenant Governor

214 State House  
Springfield, Illinois 62706  
Phone: 217.558.3085  
Fax: 217.558.3094  
TTY: 800.563.7110

[www.ltgov.illinois.gov](http://www.ltgov.illinois.gov)

James R. Thompson Center  
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## EXECUTIVE SUMMARY

This final report is a product of collaboration between the Task Force on Local Government Consolidation and Unfunded Mandates, the Office of the Lieutenant Governor, and Northern Illinois University's Center for Governmental Studies.

On February 13, 2015, Governor Bruce Rauner issued Executive Order 15-15 creating a Task Force comprised of bipartisan members appointed by the Governor representing public and private organizations with an interest in strengthening the efficiency and accountability of government and education services throughout the State of Illinois. Chaired by Illinois Lieutenant Governor Evelyn Sanguinetti, the Task Force's purpose and responsibilities as outlined in Executive Order 15-15 include:

"The purpose of the Task Force shall be to study issues of local government and school district consolidation and redundancy, and to make recommendations that will ensure accountable and efficient government and education in the State of Illinois. The Task Force shall:

- Conduct a comprehensive review of State laws relating to local government and school district consolidation;
- Conduct a comprehensive review of State laws relating to unfunded mandates on local government bodies and school districts;
- Identify opportunities to consolidate, streamline, or eliminate duplicative governmental bodies, school districts, and taxing authorities;
- Identify opportunities to replace, revise, or repeal unfunded mandates placed on local governments and school districts;
- Discuss solutions and impediments to consolidation of local governments and school districts;
- Analyze the success of programs and legislation with similar goals implemented in Illinois and other states; and
- Prepare a final report to the Governor and the General Assembly making specific recommendations to consolidate local governments and school districts with the goal of improving the delivery of government and education services at a lower cost to State taxpayers."

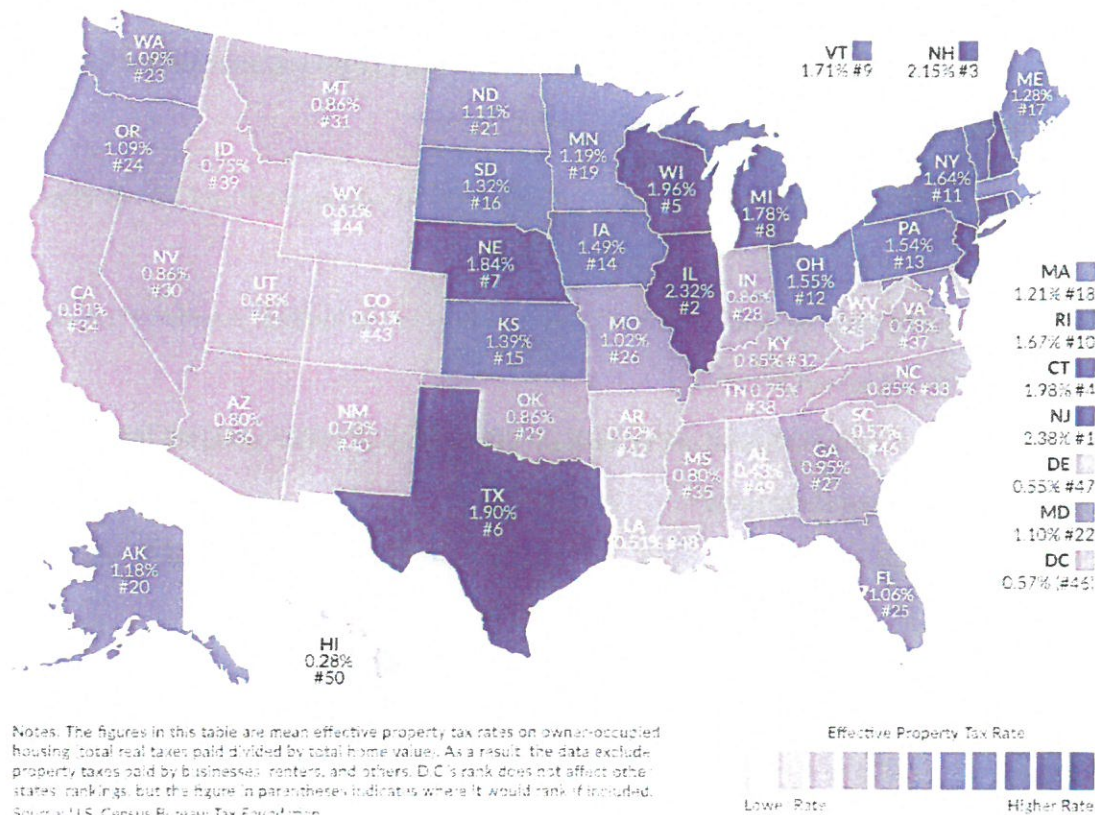


The Task Force held 16 meetings across the state and has heard testimony from 33 experts representing government associations, nonprofit think tanks, researchers and state agencies. In addition, the Task Force received more than 85 proposals and has endorsed 27 recommendations on topics relating to local government consolidation and unfunded mandates.

## BACKGROUND

With the highest count of local governments in the nation - 6,963 units - Illinois citizens pay some of the top local tax rates in the country. This is especially true when it comes to the primary source of revenue for most local governments in Illinois – property tax (Figure 1).

**Figure 1. How High Are Property Taxes in Illinois?**



According to the U.S. Census of Governments, property taxes represented 28.4% of all state and local tax revenue in Illinois, or approximately \$25.5 billion in 2013. Property taxes are the largest own source revenue in the state and exceed even intergovernmental revenue received from the federal government, which amounted to \$20.1 billion in 2013.<sup>1</sup> Property taxes account for 61.3% of all local government revenue in the State of Illinois.

In 2005, the Tax Foundation ranked Illinois as seventh highest in effective property tax rates in the nation. Today, at 2.32% of market home value per year, Illinois residents pay the 2nd highest median effective property tax rate in the country.<sup>2</sup>

## PROPERTY TAXES

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By far, the largest amount and percentage of property taxes are used by school districts (Figure 2). As recent fiscal pressure on state government has increased, state aid for schools has decreased, thereby placing more burden on local property taxes to finance services - especially those involving groups of students requiring special services.

Illinois school districts represented 64%, or nearly two-thirds, of the property tax collections in 2012, an increase in the past decade from 62.2%. Without question, unfunded mandates contributed to some of this growth.

In addition to the high rates, Illinois is also the only state in the United States where a majority of its residents pay property taxes to three layers of general purpose local government: county, township, and municipal.<sup>3</sup> This can lead to duplication of services and unnecessary layers of bureaucracy. Overall, these general purpose governments collect 25% of property tax collections in the state.

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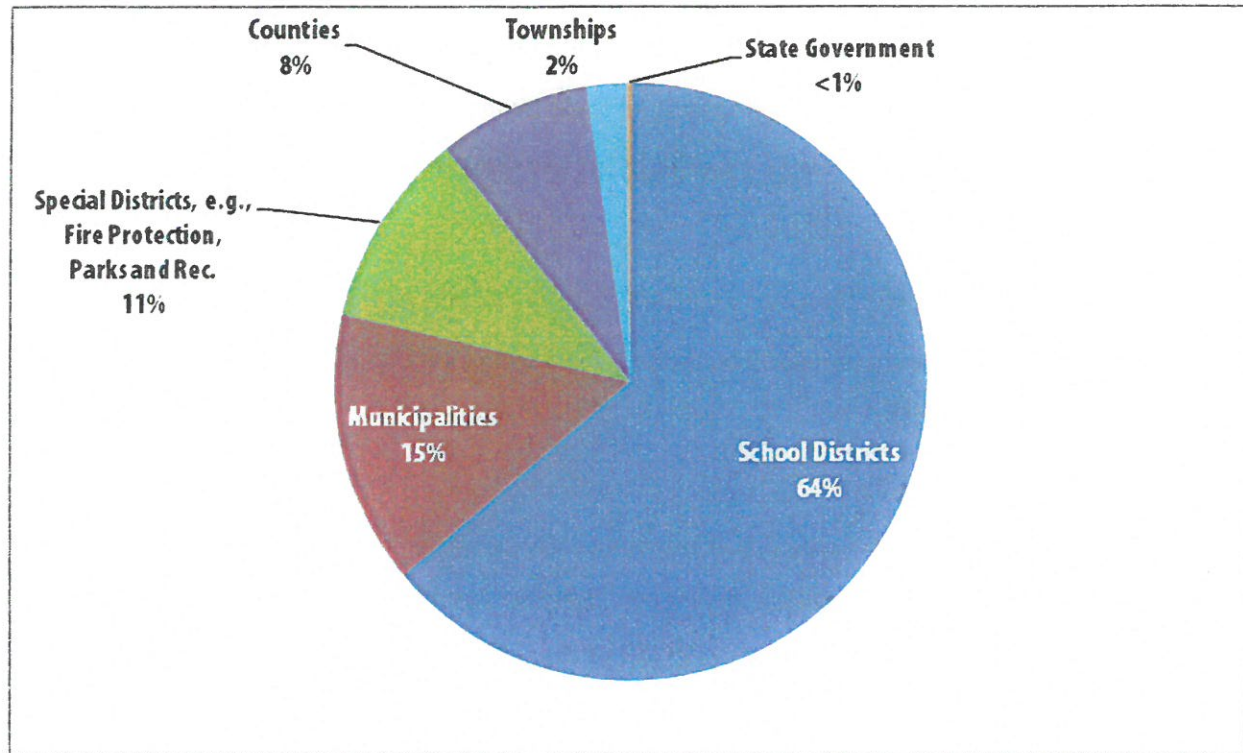
<sup>1</sup> 2013 State & Local Government, State & Local Summary Tables by Level of Government, U.S. Census of Governments, February 3, 2015. Retrieved from <http://www.census.gov/govs/local/>.

<sup>2</sup> Illinois Now Has the Second Highest Property Taxes in the Nation, Chicago Magazine, January 2, 2014. Retrieved from <http://www.chicagogmag.com/real-estate/January-2014/Illinois-Now-Has-the-Second-Highest-Property-Taxes-in-the-Nation/>.

<sup>3</sup> Boyd, Donald, Layering of Local Government & City-County Mergers, Nelson A. Rockefeller Institute for Government, March 21, 2008, Pg. 5. Retrieved from [http://www.rockinst.org/pdf/nys\\_government/2008-03-21-layering\\_of\\_local\\_governments\\_and\\_city-county\\_mergers.pdf](http://www.rockinst.org/pdf/nys_government/2008-03-21-layering_of_local_governments_and_city-county_mergers.pdf).



**Figure 2. Distribution of Property Tax Revenue in Illinois, By Type of Government**



Source: U.S. Bureau of the Census, 2012 Census of Governments.

In comparing tax collections by type of government, it is important to recognize the number and size of governments included. For instance, the City of Chicago is a major player in municipal comparisons. Reliance on property taxes in a specific government depends on other revenue-raising powers. Municipalities have a broader assortment of revenue options than do counties and townships. In addition, home rule municipalities have more powers to adjust their revenue structure and use a variety of other local sources than non-home rule municipalities.

In some states, services such as parks and recreation, fire protection, and libraries, are often provided as municipal or county functions. However, in Illinois, the Comptroller's Office lists 38 separate types of special service districts which represent 11% of property tax collections. Many of these special districts provide services to a small group of residents for specific purposes and usually have few other revenue sources. Thus they rely more on charges for services (e.g., park districts charge fees for sport teams) than on a general property tax. However, in other cases, the special districts must rely on property tax collection.

In addition to high property taxes, several metrics indicate that Illinois residents routinely pay high taxes to fund the multiple layers of state and local government. Illinois consistently ranks in the top quartile when it comes to key local government tax statistics:<sup>4</sup>

- 2nd highest effective property tax rate<sup>5</sup>
- 4th highest state and local wireless tax rate<sup>6</sup>
- 5th highest combined state and local gasoline excise tax rate, and 1 of only 7 states that charge a general sales tax in addition to the gasoline excise tax rate.<sup>7</sup>
- 8th highest local tax collections per capita.
- 10th highest combined state and local sales tax rate.<sup>8</sup>
- 13th highest state and local tax as a percentage of personal income.

A large part of the reason why taxes are so high in Illinois is the result of an extraordinarily high number of local governments coupled with financially burdensome unfunded mandates. The recommendations in this report are designed to help reduce property taxes as well as modernize the delivery of local public services.

## LOCAL GOVERNMENT CONSOLIDATION

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While individual local governments may take only a small percentage of the overall taxes, when considered altogether the total is significant. Shortly after Governor Rauner issued the Executive Order creating the Task Force, its Chair Lt. Governor Sanguinetti discussed with Task Force members the number of local governments representing residents in her neighborhood in Wheaton, Illinois. The list that developed accounts for those receiving a portion of property tax as well as other revenue sources like sales tax and user fees, including:

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4 Source: Tax Foundation, Facts and Figures, 2015; U.S. Census Bureau, Census of Government Finances, 2012.

5 Source: Tax Foundation, Facts and Figures, 2015; U.S. Census Bureau, Census of Government Finances, 2012.

6 State Gasoline Tax Rates as of January 1, 2013, Tax Foundation. Retrieved from <http://taxfoundation.org/article/record-high-taxes-and-fees-wireless-consumers-2015>.

7 Tax Foundation, 2013. Retrieved from <http://taxfoundation.org/article/state-gasoline-tax-rates-2009-2013>.

8 Tax Foundation <http://taxfoundation.org/article/state-and-local-sales-tax-rates-midyear-2015>.

1. DuPage County
2. DuPage County Forest Preserve District
3. DuPage County Airport Authority
4. Milton Township
5. Milton Township Road District
6. City of Wheaton
7. Wheaton Park District
8. Wheaton Mosquito Abatement District
9. Wheaton Sanitary District
10. Wheaton-Warrenville Unit School District 200
11. College of DuPage
12. DuPage Housing Authority
13. DuPage Water Commission
14. Regional Transportation Authority
15. Metra
16. Pace

Besides increasing costs for residents, when living in an area with too many layers of government, one's ability to participate in the democratic process is increasingly difficult. It is next to impossible for residents to remember all of their officials' names, let alone engage in meaningful dialog about what services the agencies representing them perform.

In summary, a large part of the reason that Illinois is a high tax state is due to the high number and many layers of local government. This is best exemplified by the primary source of revenue for local governments in Illinois - the property tax. Thus, any efforts to address Illinois' high tax problems must include an examination of the numerous layers of local government.

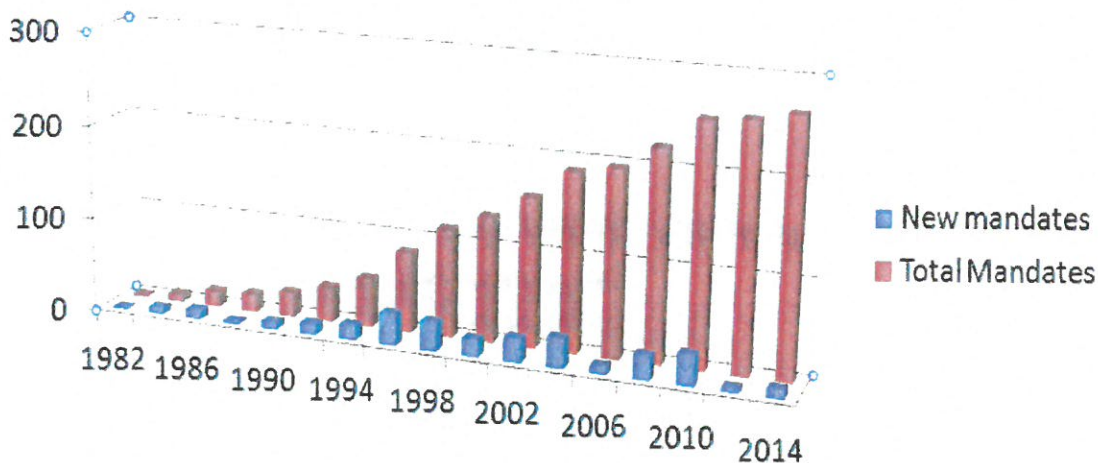
## UNFUNDED MANDATES

The other main driver of high property taxes and other local taxes in Illinois is unfunded mandates, primarily imposed by the state. Local governments must determine how to pay for these unfunded mandates, leaving fewer resources available for local governments to perform their core missions. Unfunded mandates often force local governments to engage in more costly activities and consequently they pass those costs to residents in the form of higher taxes or fees.

The number of new unfunded mandates has skyrocketed over the last few decades. Local government associations, including the Illinois Municipal League and the Illinois Association of School Boards, have documented substantial growth in the number of unfunded state mandates restricting local control of local government activities.

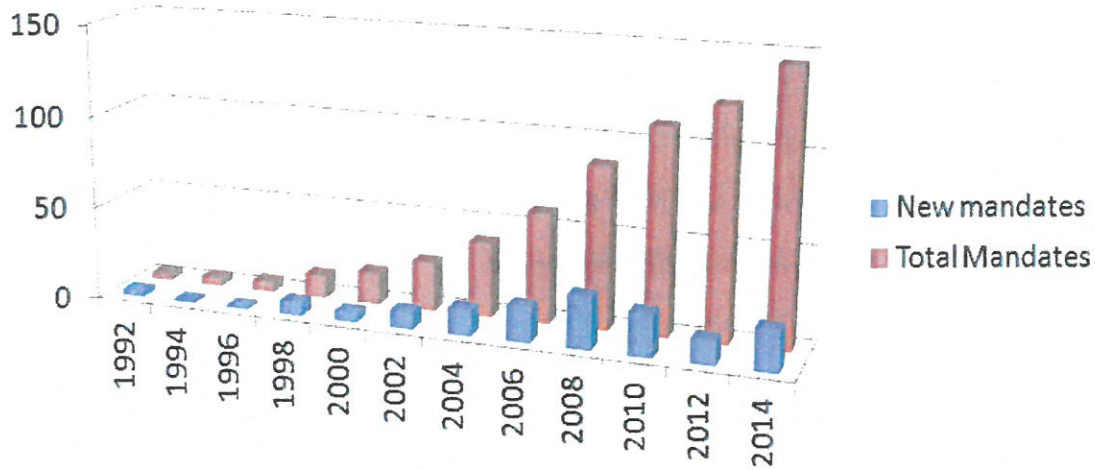
The Illinois Municipal League identified 266 new unfunded state mandates imposed on their members since 1982, an average of rate of 8 new unfunded mandates per year (Figure 3). And the Illinois Association of School Boards documented the enactment of 145 state mandates imposed on schools since 1992, more than 6 new unfunded mandates per year (Figure 4).

**Figure 3. Municipal Unfunded Mandates, 1982-Present**



Source: Illinois Municipal League, Report to the Local Government Consolidation and Unfunded Mandates Task Force.

**Figure 4. School District Unfunded Mandates, 1992 - present**



Source: Illinois Association of School Board Officials, Mandates Enacted since 1992.

These unfunded mandates often come with large price tags (Tables 1A through 1E). Local governments report some of the most burdensome, costly unfunded mandates to be:

**Table 1A. Unfunded Mandates Cost Range Estimates – Public Pension**

Government Type	Average Annual Cost Range
Municipality	\$100,000 - \$250,000
County	\$250,000 - \$500,000
Township	\$25,000 - \$50,000
Fire Protection District	\$50,000 - \$100,000

**Table 1B. Unfunded Mandates Cost Range Estimates – Collective Bargaining & Interest Arbitration**

Government Type	Average Annual Cost Range
Municipality	\$50,000 - \$250,000
County	\$250,000 - \$1,000,000
Fire Protection District	\$250,000 - \$500,000



**Table 1C. Unfunded Mandates Cost Range Estimates – Worker's Compensation**

<b>Government Type</b>	<b>Average Annual Cost Range</b>
<b>Municipality</b>	\$50,000 - \$100,000
<b>Township</b>	\$25,000 - \$50,000
<b>Fire Protection District</b>	\$25,000 - \$50,000
<b>School District</b>	\$50,000 - \$150,000
<b>Community College</b>	\$50,000 - \$150,000

**Table 1D. Unfunded Mandates Cost Range Estimates – Health Insurance**

<b>Government Type</b>	<b>Average Annual Cost Range</b>
<b>Municipality</b>	\$50,000 - \$250,000
<b>County</b>	\$500,000 - \$1,000,000
<b>Township</b>	\$25,000 - \$50,000
<b>Fire Protection District</b>	\$50,000 - \$250,000

**Table 1E. Unfunded Mandates Cost Range Estimates – Prevailing Wage**

<b>Government Type</b>	<b>Average Annual Cost Range</b>
<b>Municipality</b>	\$50,000 - \$100,000
<b>County</b>	\$50,000 - \$100,000
<b>Township</b>	\$10,000 - \$25,000
<b>Fire Protection District</b>	\$10,000 - \$25,000
<b>School District</b>	\$250,000 - \$500,000
<b>Community College</b>	\$150,000 - \$250,000

Note: All cost ranges are based on Northern Illinois University-Center for Governmental Studies' Survey Results and confirmed by the relevant government association. For more information, see the Unfunded Mandates section of this report.

As the number of unfunded mandates on Illinois local governments increased, so did the cost of government, measured as total expenditures per resident. After adjusting for inflation using the Consumer Price Index, expenditures per capita increased 23.8% during the past 20 years (Table 2). In constant dollars, Illinois local governments spent \$1,119 more per resident in 2012 than in 1992 on average.

**Table 2. Figure Local Expenditures Per Capita in Illinois, 1992-2012**

	<b>Operating Expenditures Per Capita</b>	
<b>Year</b>	<b>Nominal</b>	<b>Constant*</b>
<b>1992</b>	\$2,191	\$3,594
<b>1997</b>	\$2,638	\$3,773
<b>2002</b>	\$3,452	\$4,418
<b>2007</b>	\$4,290	\$4,762
<b>2012</b>	\$4,713	\$4,713
<b>% Change (1992-2012)</b>	<b>53.5%</b>	<b>23.8%</b>

\* 2012 dollar terms—adjusted for Consumer Price Index.

Source: U.S. Census Bureau, Census of Government Finances, 1992-2012.

Expenditures per capita decreased slightly since 2007 because of the Great Recession and the slow recovery. Other revenue sources such as sales tax receipts also were relatively stagnant in this period which reinforces the concern about the impact of unfunded mandates. Unfunded mandates added to the burden on local governments and the cost of government in Illinois increased since 1992, at a rate that clearly outpaced inflation.

The extensive testimony heard by the Task Force in conjunction with the results of the survey on unfunded mandates indicated that taken together, Illinois' many layers of local government and the soaring number of costly unfunded mandates imposed on local governments by the state are two major drivers of the high cost of local government in the state. Developing a plan to alleviate some of the major tax burdens on Illinois residents and businesses must focus on these two problems. Addressing local government consolidation in conjunction with costly unfunded mandates will alleviate the strain placed on taxpayers and help improve service delivery of essential public services.



## RECOMMENDATIONS

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The Task Force was created not only to document problems relating to consolidation and unfunded mandates, but also to propose government reform recommendations to the Governor and the Illinois General Assembly. In the 16 meetings since its creation, the Task Force voted to endorse 27 recommendations. A short summary of each recommendation is provided below. The entire text of each recommendation, as approved by the Task Force, is in the Proposals and Recommendations section at the end of this report.

### Consolidation-Related Recommendations:

1. Enact a 4-year moratorium on creating new local governments. (Considered on June 24, 2015; Proposal Passed: 21-1-0)
  - Enact a four-year moratorium on creating new local governments, unless this new government is a result of the consolidation of two or more existing local governments.<sup>9</sup>
2. Empower Illinois citizens to consolidate or dissolve local governments via referendum. (Considered on June 24, 2015; Proposal Passed: 21-1-0)
  - Set a maximum petition signature requirement of 5 percent of votes cast in the last general election to bring forward a referendum relating to the consolidation or dissolution of a local unit of government.
3. Expand DuPage County's pilot consolidation program to all 102 counties. (Considered on June 24, 2015; Proposal Passed: 21-0-1)
  - Extend to all 102 counties in Illinois the authority to dissolve or consolidate government units whose boards are appointed by the county. (Public Act 098-0126)
4. Allow all townships in the state to consolidate with coterminous municipalities via referendum. (Considered on October 19, 2015; Proposal Passed: 14-0-1)

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<sup>9</sup> This recommendation was enacted in law as PA 99-0353 and will be made effective January 1, 2016.

- Extend to the 19 other coterminous municipalities/townships in Illinois the same authority that was granted to voters in Evanston Township to hold a referendum to consolidate the township into the city of Evanston. (Public Act 98-0127)
5. Remove the limitation capping a township size of 126 square miles. (Considered on October 19, 2015; Proposal Passed: 14-0-1)
    - Remove the 126-square mile cap on townships to allow larger consolidation of two or more townships into one.
  6. Allow counties to retain their existing form of government following a successful referendum to dissolve townships into the county. (Considered on October 19, 2015; Proposal Passed: 14-0-1)
    - Current law requires any county that dissolves its townships into the county to change its structure to commission form of government and cap the number of county board members to five. This proposal allows counties to retain their current form of government.
  7. Hold taxpayers harmless from township consolidation. (Considered on October 19, 2015; Proposal Passed: 14-0-1)
    - Allow a county board or citizen-initiated township consolidation referendum to peg the year one local tax rate to the lowest rate among consolidating townships.
  8. Allow counties with fewer than 15,000 parcels and \$1 billion in Equalized Assessed Value (EAV) to dissolve all of the elected township assessors and multi-township assessment districts into one, newly-elected county assessor position and office - by majority vote of the county board or via citizen-led referendum. (Considered on October 19, 2015; Proposal Passed: 14-0-1)
    - Consolidation of the township assessor position in the aforementioned circumstances would provide standardized services and a reduced occurrence of unequal assessment practices.
  9. Protect the Intergovernmental Cooperation Act. (Considered on November 19, 2015; Proposal Passed: 15-0-1)
    - Encourages local governments to continue to coordinate service offerings through intergovernmental agreements.

10. School District Consolidation: Provide the Illinois State Board of Education (ISBE) flexibility to incentivize outcomes of school district consolidation. (Considered on November 19, 2015; Proposal Passed: 14-0-2)

- School district consolidation can lead to enhanced academic offerings, K-12 curriculum alignment, and improved administrative efficiencies. Incentivizing these outcomes through ISBE could lead to school district consolidation without the application of a one-size-fits-all consolidation model.

11. Encourage state agencies – when allocating discretionary state and federal funds to local governments – to encourage regional sharing of public equipment, facilities, training, resources, and administrative functions. (Considered on November 19, 2015; Proposal Passed: 16-0-0)

- Local units of government can achieve significant savings through the consolidation and sharing of services, assets, personnel and function. State agencies should be empowered to incentivize good government, intergovernmental cooperation.

12. Allow merger of general township road and bridge districts that maintain less than 25 miles of road. (Considered on November 19, 2015; Proposal Passed: 12-0-4)

- Current law requires township road and bridge districts with less than 5 miles of road to consolidate into the general township. This proposal would allow consolidation at fewer than 25 miles.

### Unfunded Mandate-Related Recommendations:

1. Modernize newspaper public notice mandates. (Considered on June 24, 2015; Proposal Passed: 20-0-0)

- Expand public notice mandate requirements to allow local units of government the option to post online public notices and other public information.
- Expand public document retention requirements to allow local units of government the option to store public documents digitally.

2. Repeal or reform Prevailing Wage. (Considered on June 24, 2015; Proposal Passed: 14-5-2)
  - The repeal or reform of prevailing wages would provide units of government and school districts more local control over contracting.
3. Provide third-party contracting mandate relief for school districts. (Considered on June 24, 2015; Proposal Passed: 18-1-1)
  - Allow schools to contract out non-instructional services like those relating to building maintenance, transportation and food preparation, among others, in a more competitive manner.
4. Implement physical education mandate relief for school districts. (Considered on June 24, 2015; Proposal Passed: 19-1-0)
  - Provide local school districts the flexibility to allow physical education exemptions to children for certain academic reasons or to children who are involved in other qualified physical activities.
5. Provide driver education mandate relief for school districts. (Considered on June 24, 2015; Proposal Passed: 17-2-1)
  - Provide local school districts the authority to contract with a qualified commercial driver training school to provide driver education to students.
6. Make collective bargaining permissive, instead of mandatory. (Considered on November 19, 2015; Proposal Passed: 15-1-0)
  - Allow locally-elected municipal boards and councils, counties and school districts the authority to decide whether employment issues should be mandatory or permissive subjects of collective bargaining.
7. Eliminate minimum manning from collective bargaining. (Considered on November 19, 2015; Proposal Passed: 14-1-1)
  - Restore the authority of a municipality and fire protection district to determine staffing needs – thus revoking PA 98-1151.

8. PSEBA: Use the federal definition for catastrophic injury. (Considered on November 19, 2015; Proposal Passed: 13-0-2)
  - Modernize the Public Safety Employee Benefit Act, by adding the federal definition of ‘catastrophic injury’ to ensure personnel, their spouses, and children receive support when the individual is injured on the job and is unable to secure gainful employment.
9. Allow arbitrators to use existing financial parameters of local government as a primary consideration during interest arbitration. (Considered on November 19, 2015; Proposal Passed: 13-0-2).
  - Currently only provided to Chicago Public Schools, this proposal requires arbitrators to make existing revenues the primary consideration during interest arbitration.
10. Require an annual state review of unfunded mandates on local government. (Considered on November 19, 2015; Proposal Passed: 15-0-0)
  - In 1987, the Department of Commerce and Economic Opportunity was required (PA 84-1438) to conduct a one-time review of unfunded mandates. This proposal requires an annual review of unfunded mandates on local governments.
11. Merge downstate and suburban public safety pension funds into a single pension investment authority, as amended. (Considered on November 19, 2015; Proposal Passed: 15-0-1)
  - With 656 funds, Illinois has more than 16 percent of the nation’s 3,992 public pension funds, but only 4 percent of the nation’s population. The proposal would merge downstate and suburban public safety pension funds into a single pension investment authority.
12. Pass a constitutional amendment on unfunded state mandates. (Considered on December 1, 2015; Proposal Passed: 13-2-0)
  - The amendment should require the state to reimburse local governments school districts for increased expenses relating to future state mandates.
  - Future unfunded mandates need to be characterized as “not reimbursable” and must pass each chamber by a three-fourths majority.

13. Requests the Governor use his amendatory veto power to insert “if economically feasible” language into any legislation authorizing new unfunded mandates on local governments and school districts. (Considered on December 1, 2015; Proposal Passed: 14-1-0)

- By tying economic feasibility to compliance with unfunded mandates the Governor can end future costly unfunded mandates.

14. Economic Feasibility Exemption for local units of government, school districts, community colleges and institutions of higher education. (Considered on December 8, 2015; Proposal Passed: 14-0-1)

- Provides a process for certain government bodies to exempt themselves from compliance with unfunded mandates when they determine it is not economically feasible to do so.

15. Give control of employee retirement benefit packages back to local governments for new employees. (Considered on December 8, 2015; Proposal Passed: 13-1-1)

- Provide local governments the authority to provide blended Social Security and 401k plans to new non-public safety employees and blended defined contribution / defined benefit plans for new public safety employees.

## NEXT STEPS

Following the submission of this report, the Task Force will be dissolved per statute. Members will be invited to join Lt. Governor Sanguinetti to promote the aforementioned recommendations as legislation in the next session of the Illinois General Assembly.

While legislation is important in driving most of unfunded mandates changes, significant progress can be made on the topic of consolidation through the promotion of shared services and intergovernmental agreements. Local units of government around the state are identifying opportunities to streamline service offerings. Northern Illinois University's Center for Governmental Studies and the Office of the Lt. Governor plan to collaborate on an annual Illinois Journal of Shared Service Best Practices to promote good government partnerships in Illinois and encourage replication.



## INTRODUCTION

Building on previous efforts by the Local Government Consolidation Commission and on-going work by several counties, including DuPage and Sangamon, Governor Bruce Rauner created the Task Force on Local Government Consolidation and Unfunded Mandates, chaired by Lieutenant Governor Evelyn Sanguinetti, in February, 2015.

The Task Force, comprised of 28 members representing current and past elected officials, public and private organizations, state agencies, and members of the Illinois General Assembly, was instructed to study issues of local government and school district consolidation and redundancy, and make recommendations to ensure the accountability and efficiency of government and education in the State of Illinois. The Task Force held 16 meetings across the state and heard testimony from 33 experts from government associations, nonprofit think tanks, researchers, and state agencies.

As Chair of the Task Force, Lt. Governor Sanguinetti met with local government officials in all 102 counties in Illinois to collect local input and best practices relating to shared services, consolidation and unfunded mandates. She also launched a public portal to collect public input and suggestions via her website. Lastly, the Office of the Lieutenant Governor collaborated with Northern Illinois University's Center for Governmental Studies (NIU-CGS) to gather and help identify unfunded mandates and their costs; examine opportunities to modernize the structure of local governments; and report best practices in states that had previously worked with streamlining initiatives.

The Task Force, Lieutenant Governor Sanguinetti, and NIU-CGS have received more than 85 proposal recommendations relating to unfunded mandates, consolidation, as well as streamlining from more than 500 units of government, elected officials, Illinois residents and government associations. The Task Force voted to endorse 27 specific proposal recommendations. All recommendations, endorsed or submitted, are included in this report to the Governor and Illinois General Assembly.

## LOCAL GOVERNMENT CONSOLIDATION

According to the U.S. Census of Governments, Illinois has more units of local government than any other state in the nation. As the 5<sup>th</sup> most populous state and the 25<sup>th</sup> largest by area, the number of local governments is dramatically out of proportion with the rest of the nation. This high count of governmental units creates inefficiencies and increased bureaucracy whose cost is ultimately borne by the taxpayer. The extraordinarily large number of governments demonstrates that consolidation of local governments in Illinois is necessary to improve efficiency and reduce taxes.

### I. COUNT OF GOVERNMENTS

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#### Number of Governments

Disagreement exists within Illinois regarding the exact number of governments, partly because reporting requirements differ among the three agencies recording the data: the Illinois Office of the Comptroller, the Illinois Department of Revenue and the U.S. Census Bureau. These sources use different criteria for including governments, such as legal requirements to report and autonomy in local decisions.

While the U.S. Census Bureau, Census of Governments (COG) lists 6,963 units of government in Illinois, the Illinois Office of the Comptroller (IOC) lists 8,480 units of government, and the Illinois Department of Revenue (ILDR) lists 6,027 taxing districts (Table 1). The conflicting numbers add to the confusion about governmental structure and complicate comparisons with other states. It also may indicate that local government in Illinois is so complex and numerous that the problems are even bigger than generally understood.

A more complete examination of the differences between the various sources of local government counts can be found in the Detailed Comparison of Counts of Government in Appendix C at the end of this report.

**Table 1. Comparison of Government Counts**

<b>Government Type</b>	<b>IOC Address Listing</b>	<b>COG Listing</b>	<b>IDOR Taxing Districts</b>
<b>Total</b>	<b>8,480</b>	<b>6,963</b>	<b>6,027</b>
<b>Total, Excl. Road/Bridge and Multi-Twp. Assessment</b>	<b>6,777</b>	<b>6,963</b>	<b>6,027</b>
<b>Township</b>	<b>1,430</b>	<b>1,431</b>	<b>1,431</b>
<b>Road and Bridge Districts</b>	<b>1,391</b>	<b>-</b>	<b>-</b>
<b>Municipality</b>	<b>1,297</b>	<b>1,298</b>	<b>1,295</b>
<b>School District (Including Community Colleges)</b>	<b>896</b>	<b>905</b>	<b>899</b>
<b>Drainage / Flood Control</b>	<b>852</b>	<b>905</b>	<b>5</b>
<b>Fire Protection</b>	<b>825</b>	<b>837</b>	<b>-</b>
<b>Library</b>	<b>351</b>	<b>345</b>	<b>350</b>
<b>Parks and Recreation</b>	<b>347</b>	<b>397</b>	<b>370</b>
<b>Soil/Water Conservation, Sewerage, Water Supply</b>	<b>328</b>	<b>341</b>	<b>56</b>
<b>Soil/Water Conservation</b>	<b>124</b>	<b>111</b>	<b>33</b>
<b>Water Supply</b>	<b>96</b>	<b>101</b>	<b>23</b>
<b>Sewerage</b>	<b>108</b>	<b>102</b>	<b>-</b>
<b>Water Conservation and Supply</b>	<b>-</b>	<b>1</b>	<b>-</b>
<b>Sewerage and Water Supply</b>	<b>-</b>	<b>26</b>	<b>-</b>
<b>Multi-Twp. Assessment Districts</b>	<b>312</b>	<b>-</b>	<b>327</b>
<b>Housing and Community Development</b>	<b>114</b>	<b>114</b>	<b>-</b>
<b>County</b>	<b>102</b>	<b>102</b>	<b>102</b>
<b>Highways (Incl. Street Lighting)</b>	<b>81</b>	<b>25</b>	<b>-</b>
<b>Cemeteries</b>	<b>27</b>	<b>69</b>	<b>33</b>
<b>Health (Non-Hospital)</b>	<b>29</b>	<b>30</b>	<b>-</b>
<b>Air Transportation</b>	<b>27</b>	<b>33</b>	<b>28</b>
<b>Hospitals</b>	<b>19</b>	<b>19</b>	<b>16</b>
<b>Other Utilities (e.g., Transit)</b>	<b>18</b>	<b>30</b>	<b>6</b>
<b>Other Natural Resources</b>	<b>11</b>	<b>10</b>	<b>-</b>
<b>Other Single Function Districts (e.g. Planning Agencies)</b>	<b>10</b>	<b>25</b>	<b>-</b>
<b>Other Transportation (e.g. Port Districts)</b>	<b>10</b>	<b>7</b>	<b>-</b>
<b>Solid Waste</b>	<b>3</b>	<b>11</b>	<b>5</b>
<b>Multipurpose Districts</b>	<b>-</b>	<b>27</b>	<b>-</b>

# UNITED COUNTIES COUNCIL OF ILLINOIS

W. MICHAEL MCCREERY, EXECUTIVE DIRECTOR

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### VICE PRESIDENT

DAVID ZIMMERMAN

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## UCCI Annual Salary Survey UPDATE

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UCCI has completed its updates/revisions to the Annual Salary Survey documents ... and, attached are copies of the "Position Descriptions" and "Survey Questionnaire" that will be mailed out in the very near future to all County Board Chairmen for completion.

Many counties in the past have not submitted requested information.

We are asking for your assistance in making sure these documents are provided to the appropriate person within your county for responding ... County Clerk/Recorder, Human Resources Director, County Administrator ... so the data collected and reported in our final Salary Survey document will include as much information as possible for those using this survey information as a valuable resource document during their budgeting process and collective bargaining negotiations.

These documents are also available in electronic versions ... so, do not hesitate to contact our office to request that they be sent by email to the person within your county who is responsible for completing the questionnaire.

Thank you for your assistance.

**UNITED COUNTIES COUNCIL OF ILLINOIS**  
**Salary Survey**  
**POSITION DESCRIPTIONS**

**Administrative Exempt Personnel**

(Page 1 of 3)

**COUNTY ADMINISTRATOR** – Responsible for developing and implementing ordinances, resolutions and policies as directed by the County Board. Responsible for budgetary, personnel and purchasing policies.

**COUNTY COORDINATOR/ASSISTANT COUNTY ADMINISTRATOR** – Responsible for technical and professional work in generating and completing complex analytical studies for the County Administrator, as well as providing administrative assistance. (Includes directing the County's personnel program.)

**DIRECTOR OF BUILDING AND ZONING** – Plans, directs, supervises and coordinates all building and zoning functions. Supervises all Building and Zoning personnel.

**DIRECTOR OF PARKS AND RECREATION** – Responsible for all Parks and Recreation programs for the entire jurisdiction.

**HIGHWAY ENGINEER** – Head of Highway Department. Responsible for all county road maintenance and development. Supervises other engineers and aides.

**DIRECTOR OF ESDA** – Responsible for all county emergency and disaster plans. Supervises ESDA staff.

**SUPERVISOR OF ASSESSMENTS** – Directs and supervises all staff and activities assigned to Assessment office. Supervises maintenance of records and completion of reports required by various state and county agencies. Serves as technical consultant in area of tax assessments. Develops and submits annual operating budget.

**DIRECTOR OF PURCHASING** – Responsible for maintaining centralized purchasing and inventory for the county.

**DIRECTOR OF NURSING HOME** – Responsible for supervision of county nursing home and the associated staff.

**DIRECTOR OF HEALTH DEPARTMENT** – Performs highly responsible administrative work in directing all activities of a local health department.

**UNITED COUNTIES COUNCIL OF ILLINOIS**  
**Salary Survey**  
**POSITION DESCRIPTIONS**

**Administrative Exempt Personnel**

(Page 2 of 3)

**DIRECTOR OF DATA PROCESSING** – Plans, directs, supervises and coordinates all technical functions of data entry operations and systems programming. Initiates, implements and regulates all technical methods and procedures and operating policies.

**DIRECTOR OF ANIMAL CONTROL** – Receives information regarding animals creating nuisance situations. Apprehends and detains animals running at large. Operates rabies control program and investigates complaints.

**FIRST ASSISTANT STATE'S ATTORNEY** – Interprets and clarifies pending or enacted laws; advises government officials as to their implications; assists State's Attorney in his/her duties in representing local unit in court cases or other legal matters. Prepares and supervises the preparation of legal documents.

**SECOND ASSISTANT STATE'S ATTORNEY** – Assists the State's Attorney in representing the county in legal matters. Performs other duties as assigned.

**PUBLIC DEFENDER** – Appointed to defend indigent persons charged with criminal offenses.

**DIRECTOR OF COURT SERVICES** – Plans, Directs, administers and supervises all phases of the Department of Court Services; coordinates systems and procedures instituted by the Administrative Office of the Illinois Courts.

**ECONOMIC DEVELOPMENT DIRECTOR** – Promotes economic growth for County by aggressively seeking new industrial growth, retention and expansion of existing industries and business growth. Supervises and coordinates the implementation of the Intergovernmental Agreement and the Illinois Enterprise Zone Act.

**DIRECTOR OF PUBLIC TRANSPORTATION** – Manages the transportation program from an administrative level that included financial, operational, and grant management. Ensures the fiscal health of the program, manages the operating budget and capital projects. Directly supervises all public transportation employees.



**UNITED COUNTIES COUNCIL OF ILLINOIS**  
**Salary Survey**  
**POSITION DESCRIPTIONS**

**Administrative Exempt Personnel**

(Page 3 of 3)

**HUMAN RESOURCES DIRECTOR** – Maintain and enhance human resources by planning, implanting and evaluating employee relations and human resources policies, programs and practices. Administer personnel policies and procedures in order for consistency among all county departments. Assist with all collective bargaining agreements. Administer benefit and compensation programs, including worker's compensation and leave of absences. Establish compliance with all Federal and State Employment Laws.

**MAINTENANCE DIRECTOR** – Responsible for managing all aspects of the physical plants, and ensures that county owned facilities and its systems are operating correctly, safely and efficiently. Directly supervises and coordinates the activities of Assistant Facilities Services Manager, Maintenance Laborers, Custodians, Detainees (at the jail) and Contractors which may include Mechanics, Installers and Repairers.

**UNITED COUNTIES COUNCIL OF ILLINOIS**  
**Salary Survey**  
**POSITION DESCRIPTIONS**

**ADMINISTRATIVE NON-EXEMPT**

(Page 1 of 3)

**ADMINISTRATIVE ASSISTANT** – Serves as an assistant to professional staff. Conducts and assists in implementing county goals and objections. May be an intern in some cases.

**CLERK** – Entry level position. Performs clerical, typing, filing and posting work of routine nature.

**ACCOUNTING CLERK** – Performs detailed recording and processing of financial and related data, utilizing accounting procedures. Requires high school bookkeeping and four years experience, or an equivalent combination of education and experience.

**EXECUTIVE / JUDICIAL SECRETARY** – Maintains a close and highly responsible relationship to the day-to-day work activities of the chief administrative officer or other community officials. Other duties consist of responsibility for complex secretarial and stenographic work of a legal nature. Have a high degree of autonomy, and supervise lower level secretaries. Schedules court cases and plans caseloads for the judge.

**PROBATION OFFICER** – Assists probationers in solving behavior problems through counseling.

**CHIEF DEPUTY CIRCUIT CLERK** – Assists the Circuit Clerk to administer and supervise the day-to-day operations of the Circuit Clerk's department, including processing legal documents, preparing dockets, issuing summons and warrants, in addition to routine duties of filing and processing all aspects of traffic cases.

**CHIEF DEPUTY COUNTY CLERK** – Assists the County Clerk to administer and supervise the day-to-day operations of the office, in addition to the ongoing duties of assisting to ensure proper elections and tax extensions. Issues licenses, files, records, indexes, keeps books and works with public.

**CHIEF DEPUTY RECORDER** – Assists in the direction, coordination and supervision of the activities in the office which is primarily responsible for the documentation and maintenance of all deeds, mortgages, maps, UCC, vital records and writings authorized by law to be recorded.

**UNITED COUNTIES COUNCIL OF ILLINOIS**  
**Salary Survey**  
**POSITION DESCRIPTIONS**

**ADMINISTRATIVE NON-EXEMPT**

(Page 2 of 3)

**CHIEF DEPUTY TREASURER** – Performs administrative and fiscal tasks in assisting the Treasurer in processing and maintenance of taxes. Prepares financial records and reports.

**CHIEF DEPUTY SUPERVISOR OF ASSESSMENTS** – Supervises and performs a variety of complex clerical duties in the maintenance of real property, and ensures taxes are billed correctly and on a timely basis.

**GIS COORDINATOR** – Develops, implements, and operates a county-wide Geographic Information System (GIS). Promotes and coordinates the uses of GIS by County departments.

**VICTIM / WITNESS ASSISTANT** – Reviews newly filed cases for information pertaining to each victim/witness; contacts each participant by phone and maintains good rapport. Locates missing or absent victims and witnesses and explains court procedures to them.

**IT DIRECTOR** – Install, configure, and support local area network (LAN), wide area network (WAN) and Internet systems. Monitor network to ensure network availability to all system users, and may perform necessary maintenance to support network availability. Monitor and test website performance to ensure website operates correctly and without interruption. Assist in network modeling, analysis, planning and coordination between network and data communications hardware and software. Supervise IT support specialists. Administer network security measures.

**LEGAL SECRETARY** – Performs secretarial duties using legal terminology, procedures and documents. Prepares legal papers and correspondence, such as summonses, complaints, motions and subpoenas. May also assist in legal research.

**IT SUPPORT / IT ASSISTANT** – Provides technical, operational and training support to clients and county employees. Installs, repairs, configures and maintains all office computers along with troubleshooting, identifying and resolving all hardware, software and network related problems.

# UNITED COUNTIES COUNCIL OF ILLINOIS

## Salary Survey

### POSITION DESCRIPTIONS

#### **ADMINISTRATIVE NON-EXEMPT**

(Page 3 of 3)

**TAX EXTENSION SPECIALIST** – Reviews and audits taxing districts for the County Clerk and Recorder's Office, along with receiving and logging financial reports, budgets, audits, levies, controller reports and bonds that must be filed with the county. Assists with clerical duties as needed.

**FACILITIES SERVICES MANAGER** – Responsible for managing all aspects of the physical plants. Ensures all county owned facilities and its systems are operating correctly, safely and efficiently. Directly supervises and coordinates the activities of Maintenance Laborers, Custodians, Housekeepers, Detainees (at the jail) and Contractors (which may include Mechanics, Installers and Repairers).

**YOUTH OFFICER** – Responsible for providing an investigatory component for dealing with the specialized requirements of juveniles that come into contact or require the services of the Sheriff's office.

**UNITED COUNTIES COUNCIL OF ILLINOIS**  
**Salary Survey**  
**POSITION DESCRIPTIONS**

**PUBLIC WORKS NON-EXEMPT**

(Page 1 of 2)

**CUSTODIAN / HOUSEKEEPER** – Limited to cleaning, moving and other routine light maintenance. May also apply to employee who is responsible for carrying out skilled custodial work and housekeeping care within the nursing home.

**MAINTENANCE WORKER I** – Limited to light construction, cleaning and replacing parts on air-conditioners, furnaces, painting, light plumbing, et cetera.

**NURSE RN** – Provides home, nursing home and public clinic care within jurisdiction. Also responsible for disseminating information for public health education.

**BUILDING INSPECTOR** – Inspects buildings under construction, alteration or repair to ensure compliance with laws, ordinances and specifications. Interprets regulations and codes to builders and property owners.

**ENGINEERING TECHNICIAN III** – Under general supervision has charge of and supervises the work of a field survey party making preliminary location, construction, property, topographic and other engineering surveys.

**SANITARIAN** – Responsible for field inspection and office work in securing compliance with general environmental health practices and techniques.

**HIGHWAY MAINTENANCE PERSON** – Under immediate supervision performs a variety of semi-skilled highway maintenance tasks; and, performs related work as required.

**MAINTENANCE MECHANIC** – Performs general building and equipment maintenance at the journeyman level. Works independently, and may supervise lower level staff. Has general responsibility for the safe and economic operation of equipment at a county facility.

**LABORER** – Performs a variety of unskilled manual laboring activities requiring physical strength and coordination. May use basic hand tools and limited power-driven equipment.

**UNITED COUNTIES COUNCIL OF ILLINOIS**  
**Salary Survey**  
**POSITION DESCRIPTIONS**

**PUBLIC WORKS NON-EXEMPT**

(Page 2 of 2)

**EQUIPMENT OPERATOR** – Operates all street or highway construction and maintenance equipment at the most experienced level. Considerable experience is required. This person may also function as the line foreman for a particular job.

**LABOR FOREMAN** – Supervises activities of semi-skilled and unskilled workers engaged in labor projects, including construction, street maintenance or cleanup work.

**OPERATOR II** – Responsible for the proper operation and routine servicing and checking of construction equipment.

**MAINTAINER II** – Accountable for the operation of large trucks used to haul various materials used in the maintenance of the county highway system and for hand-held labor required to maintain the roadway.

**CIVIL ENGINEER** – Performs professional engineering work in connection with the design and construction of county and township highways, bridges and related projects.

**MECHANIC** – Accountable for the servicing, maintenance and repair of heavy gasoline or diesel powered construction equipment, trucks, light equipment and cars.

**HIGHWAY FOREMAN** – Accountable for the maintenance of all county highway pavement bases and surfaces, right-of-way, bridge culverts and guardrails on the county highway system.



**UNITED COUNTIES COUNCIL OF ILLINOIS**  
**Salary Survey**  
**POSITION DESCRIPTIONS**

**SHERIFF'S POLICE**

(Page 1 of 2)

**COMMANDER** – Performs a variety of supervisory, administrative and technical work in the supervision and administration of police patrol, investigation, traffic regulation and related law enforcement duties of a police patrol shift.

**SHERIFF LIEUTENANT (Peace Officer)** – Most often represents second level of supervision and operational line support within the Sheriff's office. Responsible for exacting proper conduct and duty performance of an assigned work unit.

**DEPUTY SHERIFF / CAPTAIN** – Carries out administrative duties for the Sheriff's department, and performs law enforcement duties for the purpose of enforcing county ordinances and state laws.

**DEPUTY SHERIFF / SERGEANT** – Carries out duties as assigned by the Sheriff or Captain. Supervises patrol deputies and other officers.

**DEPUTY SHERIFF / INVESTIGATOR** – Investigates cases for the Sheriff's department.

**DEPUTY SHERIFF / PATROL DEPUTY** – Provides road patrol of county for the purpose of enforcing county ordinances and state laws.

**CORRECTIONAL OFFICER** – Maintains security of jail and of persons incarcerated.

**DEPUTY SHERIFF / TELECOMMUNICATOR** – Carries out communications functions of department to facilitate transmittal of information to road deputies. Also performs correctional officer functions.

**UNITED COUNTIES COUNCIL OF ILLINOIS**  
**Salary Survey**  
**POSITION DESCRIPTIONS**

**SHERIFF'S POLICE**

(Page 2 of 2)

**CHIEF DEPUTY SHERIFF** – Performs managerial and supervisory work to assist the Sheriff in the daily operations of the various divisions of the Sheriff's department in the provision of law enforcement, corrections and civil process services. Assigns personnel to their positions, evaluates their work performance, instructs them in new and approved law enforcement methods, enforcing rules and regulations of the Department, and inspecting all activities. Ensures departmental operations are in compliance with local, state and federal laws, with departmental practices and procedures and with approved modern law enforcement methods.

**BAILIFF** – Performs security work by providing support for the efficient and secure operation of a courtroom.

**CONTROL ROOM OPERATOR** – Monitors and operates electronic equipment in the County Jail facility.

**COOK** – Performs institutional cooking work involving the preparation of a large volume and variety of food. Prepares meat, vegetables and other foods, modifying meals to meet individuals' diet requirements.

## UCCI ANNUAL SALARY SURVEY

Name of County \_\_\_\_\_

Phone \_\_\_\_\_ Contact Person \_\_\_\_\_

### GENERAL AND FINANCIAL DATA

Population (2010 Census) (Note if more recent date)	Current Number of Employees		Assessed Valuation (Taxable) FY2013-2014	Assessed Valuation (Taxable) FY2014-2015	Percent of Unionized Workforce (Current)
	FT	PT			

Total 2016 Expenditure Budget	General Fund Levy Rate (Tax Year 2014/Payable 2015)	Special Revenue Funds Budget	Special Revenue Funds Levy Rate (Tax Year 2014/Payable 2015)	Total Levy Rate (General Levy Rate + Special Levy Rate)

Provide data for the following special revenue funds that your County has levied for current budget year

FUND	BUDGET (current year)	LEVY RATE (current year)
I.M.R.F		
County Highway		
County Bridge		
Mental Health		
Federal Highway Matching		
Health		
T. B. Care		
Liability Insurance		
F. I. C. A.		
Workers Comp		
Unemployment		
Bond & Interest		

Planned Salary Budget Increases / % of increase in salary for each category

	FY2015-2016 (Give %)	FY2016-2017 (Give %)
Public Works		
Administrative Non-Exempt		
Administrative Exempt		
Sheriff		
TOTAL BUDGET INCREASES YEAR TO YEAR		

**Elected Official Salary Schedule (Annual Salaries OR per diem)**

County Name (print name above line)

---

<b>County Board Chairman</b>	<b>Vice-Chairman</b>	<b>Committee Chairman</b>	<b>Board Member</b>
<b>County Treasurer</b>	<b>County Clerk</b>	<b>Sheriff</b>	<b>County Auditor</b>
<b>State's Attorney</b>	<b>Circuit Clerk</b>	<b>Recorder of Deeds</b>	<b>Coroner/Medical Examiner</b>

# ADMINISTRATIVE EXEMPT SALARY SCHEDULE (annual salaries)

County Name (print name above line)

PLEASE CALCULATE ANNUAL SALARY WAGES						
Job Title	Alt. Title	Current	Starting	Maximum	Raises (M, L, C)*	
County Administrator						
County Coordinator/Asst County Admininistrator						
Director of Court Services						
Director Public Transportations						
Director Animal Control						
Director Building & Zoning						
Director Data Processing						
Director Health Department						
Director Nursing Home						
Director Parks & Recreation						
Director Purchasing						
Director of ESDA						
Economic Development Dir						
First Assistant State's Attorney						
Highway Engineer						
Human Resource Director						
IT Director						
Maintenance Director						
Public Defender						
Second Assistant State's Attorney						
Supervisor of Assessments						

\*Please check the box that is applicable. M=Merit, L=Longevity, C=COLA

**ADMINISTRATIVE NON-EXEMPT SALARY SCHEDULE ( Hourly Wages)**

Name of County (print name above line) \_\_\_\_\_

PLEASE CALCULATE IN HOURLY WAGES

Job Title	Alt. Title	Current	Starting	Step 1	Step 2	Maximum	Raises (M,L,C)*			Union/Contract Length	PT/FT Hrs/Wk
Accounting Clerk											
Administrative Assistant											
Chief Deputy Circuit Clerk											
Chief Deputy County Clerk											
Chief Deputy Recorder											
Chief Deputy Treasurer											
Chief Deputy Supervisor of Assessments											
Clerk											
Executive/Judicial Secretary											
Facilities Services Manager											
GIS Coordinator											
IT Support/IT Assistant											
Legal Secretary											
Probation Officer											
Tax Extentionist											
Victim/Witness Assistant											
Youth Officer											

\*Please check box that is applicable. M=Merit, L=Longevity, C=COLA



**PUBLIC WORKS NON-EXEMPT SALARY SCHEDULE (hourly wages)**  
**PLEASE CALCULATE IN HOURLY WAGES**

County Name (print name above line) \_\_\_\_\_

Job Title	Alt. Title	Current	Starting	Step 1	Step 2	Maximum	Raises (M, L, C)*			Union/Contract Length	PT/FT Hrs/Wk
							M	L	C		
Building Inspector											
Civil Engineer											
Custodian/Housekeeper											
Engineering Technician III											
Equipment Operator											
Highway Foreman											
Highway Maintenance											
Labor Foreman											
Laborer											
Maintainer II											
Maintenance Mechanic											
Maintenance Worker I											
Mechanic											
Nurse RN											
Operator II											
Sanitarian											

\*PLEASE CHECK BOX THAT IS APPLICABLE (M=MERIT,L=LONGEVITY,C=COLA)

**SHERIFF'S POLICE (Hourly Wages)**

County Name (print above line) \_\_\_\_\_

**PLEASE CALCULATE IN HOURLY WAGES**

Job Title	Alt. Title	Current	Starting	Step 1	Step 2	Maximum	Raises (M,L,C)			Union/Contract Length	PT/FT Hrs/Wk
Commander											
Bailiff											
Chief Deputy Sheriff											
Control Room Operator											
Cook											
Correctional Officer											
Deputy Sheriff Captain											
Deputy Sheriff Investigator											
Deputy Sheriff Patrol Deputy											
Deputy Sheriff Sergeant											
Sheriff Lieutenant											
Telecommunications Officer											

\* Please Check Box that is applicable (M = Merit Raise, L = Longevity, C = COLA)

If applicable....

List Title/Position	Stipend Amount	Supplemental Pay Amt	Command Pay	Other

### HOLIDAYS (please check holidays given)

County Name (print name above line)

	New Years Day	M.L. King Day	Lincoln Birthday	Presidents Day	Pulaski Day	Good Friday	Memorial Day	4th of July	Labor Day	Election Day	Columbus Day	Veterans Day	Thanks- giving	Thanks- giving Friday	Christ- mas Eve	Christ- mas Day	New Years Eve	Personal
Administrative Exempt																		
Administrative Non-Exempt																		
Public Works Exempt																		
Sheriff's Dept.																		

If Holidays are the same for all categories please mark Administrative-Exempt Holidays only.

### ANNUAL VACATION EARNED (after years of service)

	One Week	Two Weeks	Three Weeks	Four Weeks	Five Weeks	Carry-over
Administrative Exempt						
Administrative Non-Exempt						
Public Works Exempt						
Sheriff's Dept.						

### VACATION CONVERSION (after years of service)

Retirement	Honorable Separation	Discharge - Termination

## SICK LEAVE POLICIES

County Name (print name above line)

	[Days chargeable to Sick Leave (Check Box)]						[Sick Leave Conversion.....]			
	Days Per Year	Max. Days Accum.	Pers. Illness	Family Death	Funeral Relative	Job Injury	Retirement	Percent of Leave Paid	Separation	Percent of Leave Paid
Administrative Exempt										
Administrative Non-Exempt										
Public Works Non-Exempt										
Sheriff's Dept. Non-Exempt										

## OVERTIME POLICIES

Post multiplier for regular rate of pay (i.e. - 1.5,2.0,2.5) Please check

	Over 8 hrs	Over 40 hrs	Pre or Post hrs*	Sat Work	Sun Work	Holiday	Call Back	Cash Meth.	Comp Meth.	Cash Policies	Comp. Time Policies	Max Comp Accrual
Administrative Exempt												
Administrative Non-Exempt												
Public Works Non-Exempt												
Sheriff's Dept. Non-Exempt												

\* Pre or Post regular working hours.

### EDUCATIONAL INCENTIVES

County Name (print above line)

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Please explain below your education policy and any forms of tuition reimbursement, text book reimbursement, and/or any incentive pay. If your County has different policies for different levels of employees please note the level.

### CLOTHING ALLOWANCE

Please explain clothing policies in terms of annual clothing allowances, uniform providing, replacement, or cleaning. Please note category of worker.

### SHIFT DIFFERENTIALS

Please explain your shift differential policy and note employee category where applicable.

# INSURANCE BENEFITS SURVEY

County Name (print above line)

## LIFE INSURANCE

% paid by County	Cost per \$1000	Value of Coverage	Carrier

## HEALTH INSURANCE (Monthly cost)

[Employer Cost]		[Employee Cost]		Major Medical Carrier	HMO	PPO	Fully insured by Co	Self Insured
Single	Family	Single	Family		(Check box)	(Check box)	Y / N	Y / N

## DENTAL INSURANCE (Monthly cost)

[Employer Cost]		[Employee Cost]		Major Medical Carrier	HMO	PPO	Fully insured by Co	Self Insured
Single	Family	Single	Family		(Check box)	(Check box)	Y / N	Y / N

## Other Plans or

Wellness Incentives:	Type	Employer Cost Note for single/family	Employee Cost Note for single/family	Major Medical Carrier	HMO	PPO	Fully insured by Co	Self Insured
					(Check box)	(Check box)	Y / N	Y / N



**February 16-17, 2016**  
**UCCI**  
**LEGISLATIVE RECEPTION**  
**and**  
**EDUCATION SEMINAR**

\*\*\*\*\*

**Legislative Reception**

February 16 - Tuesday  
5:00 – 7:30 P.M.  
Sangamo Club - Ballroom  
227 East Adams  
Springfield, Illinois

**Education Seminar**

February 17 - Wednesday  
8:00 A.M. – Breakfast  
8:30 A.M. – Education Seminar  
Sangamo Club - Ballroom  
227 East Adams  
Springfield, Illinois

\*\*\*\*\*

Please note there is no fee for attendance at either of these events

Hotel reservations are your responsibility.

**For those who stay overnight and attend the education seminar, UCCI will reimburse your county \$75.00 towards your lodging costs**

**Block of Rooms reserved under UCCI name at**  
**President Abraham Lincoln Hotel, 701 East Adams – 217-544-8800**  
**(Cut-off date for reservations is February 2nd -- Group rate is \$107.00 + tax)**  
**State House Inn, 101 East Adams – 217-528-5100**  
**(Cut-off date for reservations is January 31st – Group rate is \$89.00 + tax)**  
**(Room/rates based on availability after cut-off date)**

**(See attached Hotel Information Sheet for details)**

\*\*\*\*\*

Alternative lodging suggestion  
Hilton Hotel, 700 East Adams – 217-789-1530

# **SCHEDULE OF EVENTS**

## **LEGISLATIVE RECEPTION**

**Tuesday, February 16, 2016**

## **EDUCATION SEMINAR**

**Wednesday, February 17, 2016**

## **UNITED COUNTIES COUNCIL OF ILLINOIS**

### **LEGISLATIVE DAY (Tuesday, February 16, 2016)**

**1:00 P.M.**

**UCCI Membership Meeting**

**Sangamo Club – Ballroom**

**Immediately following**

**ICRMT Meeting**

**5:00 – 7:30 P.M.**

**Legislative Reception**

**Sangamo Club – Ballroom**

**\* \* \* \* \***

## **UNITED COUNTIES COUNCIL OF ILLINOIS**

### **EDUCATION SEMINAR (Wednesday, February 17, 2016)**

#### **SEMINAR TOPICS**

- **Parliamentary Procedures**
- **Budgets in Difficult Times**
  - ... transfer of funds, nonpayment of accounts, et cetera

**8:00 A.M. Breakfast – Sangamo Club Ballroom**

**8:30 A.M. Welcome and Remarks - Education Seminar**

**11:45 A.M. Closing remarks – Adjournment**

#### **SERVING LUNCH AT CONCLUSION OF SEMINAR**

**Sangamo Club – The Suites**

## **HOTEL INFORMATION**

**UCCI Legislative Reception  
Tuesday, February 16, 2016**

\* \* \* \* \*

**UCCI Education Seminar  
Wednesday, February 17, 2016**

## **HOTEL BLOCK INFORMATION**

**for the evening of February 16th**

**President Abraham Lincoln Hotel, 701 East Adams (217-544-8800)**

**Rate is \$107.00 plus tax ... cut-off date for block is February 2<sup>nd</sup>**

**Please note -- Valet parking cost can be added to your room charges  
Otherwise, credit card payment machine is located at exit of parking ramp**

**State House Inn, 101 East Adams – 217-528-5100**

**Rate is \$89.00 + tax ... cut-off date for block is January 31st**

**(After cut-off date, rooms/rates based on availability)**

**Other suggested lodging in downtown area:**

**Hilton Springfield, 700 East Adams (217-789-1530)**

## REGISTRATION FORM

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### UCCI LEGISLATIVE RECEPTION and EDUCATION SEMINAR

**February 16 - 17, 2016**

**Sangamo Club, 227 East Adams, Springfield**

Name \_\_\_\_\_ County \_\_\_\_\_

Contact Phone \_\_\_\_\_ E-Mail \_\_\_\_\_

I plan on attending: (Check all that apply)

February 16 Membership Meeting \_\_\_\_\_

February 16 Legislative Reception \_\_\_\_\_ Name of Spouse/Significant Other Attending \_\_\_\_\_

February 17 Education Seminar Breakfast \_\_\_\_\_

February 17 Education Seminar \_\_\_\_\_

February 17 Luncheon \_\_\_\_\_

Spouse/significant other will attend February 17: Breakfast \_\_\_\_\_ Luncheon \_\_\_\_\_

Please follow these steps to ensure proper registration:

1) **Call or return this registration form no later than Wednesday, February 10<sup>th</sup> to:**

United Counties Council of Illinois  
217 East Monroe Street - Suite 101  
Springfield, Illinois 62401  
217-544-5585  
Fax Number 217-544-5571  
[UCCI@unitedcounties.com](mailto:UCCI@unitedcounties.com)

2) **Room reservations are the responsibility of the individual attendees.** (See Hotel Information Sheet)  
For those who stay overnight Tuesday evening (February 16<sup>th</sup>) and attend the Education Seminar on Wednesday Morning (February 17<sup>th</sup>), UCCI will reimburse your county \$75.00 toward your lodging costs.

3) Any questions, please call UCCI Secretary, Connie Golembeck, at 217-544-5585.

### **PLEASE NOTE**

**NO FEE FOR ATTENDANCE AT EITHER OF THESE EVENTS**



# 2016 UCCI - UNIVERSITY OF ILLINOIS LEADERSHIP ACADEMY

**The Leadership Academy** was developed by the University of Illinois in partnership with United Counties Council of Illinois (UCCI) to provide leadership training on issues important to elected and appointed county officials. For anyone seeking to manage and lead more effectively, the academy offers a learning network and a connection to cutting edge information.

**The Curriculum** is designed for county officials who want to explore new ideas and learn practical methods that are relevant to current issues, challenges and opportunities across the state. The five interactive sessions are structured to allow participants to learn, share, and apply on a variety of practical and innovative topics.

**Academy requirements:** Completion of the academy requires active participation at no fewer than four of the five sessions and completion of an essay or final project that describes the learning experience with expectations for application. Those who complete the academy will receive a certificate of achievement from the University of Illinois, and will be recognized at a graduation reception and ceremony.

**Participation:** There are no fees for meals, materials, or lodging, but you must apply to participate. Participation is limited to 30 individuals, so it may be necessary to limit registration to one or two individuals from each county. Before you apply, please make sure you can attend at least four of the five sessions.

## 2016 Leadership Academy Schedule

Session	Date	Location	Topics
1	April 22-23	Illini Union University of Illinois, Urbana	Leadership Fundamentals; Improving Your Management Skills
2	May 7	iHotel & Conference Center University of Illinois, Urbana	Building an Effective Team; Managing Change
3	June 18	iHotel & Conference Center University of Illinois, Urbana	Fundamentals of Economic Development; Managing Generational Differences
4	July 16	iHotel & Conference Center University of Illinois, Urbana	Managing Conflict; Data-Driven Decision Making
5	August 26-27	iHotel & Conference Center University of Illinois, Urbana	Leadership Styles; Crisis Communications
	October 14	Abraham Lincoln Presidential Museum, Springfield	Graduation Ceremony and Dinner

*For more information, or if you need a reasonable accommodation to participate in this program, please contact  
Anne H. Silvis, University of Illinois Extension - Community & Economic Development  
Phone: 217.333.5126 - Fax: 217.244.5403 - Email: [asilvis@illinois.edu](mailto:asilvis@illinois.edu)*

# 2016 UCCI - UNIVERSITY OF ILLINOIS LEADERSHIP ACADEMY

## APPLICATION DEADLINE: APRIL 1

You must apply by April 1 to participate in the Leadership Academy. Apply by mail, fax, or email (preferred, [asilvis@illinois.edu](mailto:asilvis@illinois.edu)) to Anne H. Silvis. To apply, please complete and return the form below:

Your name: \_\_\_\_\_ County: \_\_\_\_\_  
Title: \_\_\_\_\_  
Street Address: \_\_\_\_\_  
City: \_\_\_\_\_, IL Zip Code: \_\_\_\_\_  
E-mail address: \_\_\_\_\_  
Work phone: \_\_\_\_\_ Mobile phone: \_\_\_\_\_



2016 United Counties Council - University of Illinois

# Leadership Academy

"The information I have learned and gained in the Leadership Academy is being used every time I participate in a meeting or presentation whether it is the county board or school/church."

"I'm definitely a more well-informed and stronger leader who seeks out opportunities more often to lead."

"I met people from across the state that I will have a lasting relationship with and that I can use as a resource when working on the county board."

2015 Leadership Academy Participants

Office of Community & Economic Development  
305 S. Goodwin Avenue  
Urbana, IL 61801



UNIVERSITY OF ILLINOIS  
EXTENSION





# **UNITED COUNTIES COUNCIL OF ILLINOIS**

January 25, 2016

## **Legislative Status Report**

(as of January 21, 2016, areas monitored include but are not limited to Counties Code; Municipal Code; Freedom of Information Act; Open Meetings Act; Local Government Chapter)



# Bill Status Report

Provided by State Capital Information Services

**H680-687,691,697; - revenue-tech**

PROPERTY TAX FREEZE LEGISLATIONS. Replaces everything after the enacting clause. Amends the Property Tax Code. Provides that, beginning with the 2016 levy year, the Property Tax Extension Limitation Law applies to all taxing districts, including home rule units and school districts. Provides that, beginning with the 2016 levy year, the extension limitation under the Property Tax Extension Limitation Law is 0% or the rate of increase approved by the voters. Preempts home rule. Amends the State Mandates Act to require implementation without reimbursement.

Action Date

Action

7/21/2015 12:36:00 PM Floor Action Advanced to Passage Stage with FA 1 adopted, FA 2 defeated

**H735 - Local Government-tech**

Bars use of municipal funds for advertisements containing elected official's name.

Action Date

Action

5/30/2015 12:20:00 PM Floor Action Passed Sent to House

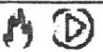
**H3256 - civ pro-juries-undo pa 98-1132**

Amends the Counties Code and the Code of Civil Procedure to reverse the changes made by Public Act 98-1132 to provisions governing jury size and compensation. Effective June 1, 2015.

Action Date

Action

2/25/2015 12:00:00 AM House Introduction

**H3320 - cnty cd-cnty board member oath**

Amends the Counties Code. Provides that on and after the effective date of this amendatory Act, each member of the county board shall be commissioned by the governor, and shall, before entering upon the duties of his or her office, take and subscribe the oath required by the Illinois Constitution, which shall be filed in the office of the county clerk.

Action Date

Action

3/18/2015 2:07:00 PM Floor Action Tabled

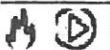
**H3432 - traffic cam-referenda prohib**

Amends the Counties Code and the Municipal Code. Provides that residents of specified counties and municipalities may petition for binding backdoor referenda questions on whether to prohibit ordinances authorizing the use of automated traffic law enforcement systems. Amends the Illinois Vehicle Code. Provides that the use of automated traffic law enforcement systems under the Code is subject to specified provisions of the Counties Code and the Illinois Municipal Code.

Action Date

Action

2/26/2015 12:00:00 AM House Introduction

**H3443 - loc gov employ political right**

Amends the Local Governmental Employees Political Rights Act. Adds that a member of a police department or a sheriff's department may be elected or appointed to public office and may serve in public office. Provides that if the member is not in uniform and not on duty, the member may solicit votes and campaign funds and challenge voters. Adds that a police officer or sheriff's deputy who is elected to the Illinois General Assembly shall, upon written application to the employer, be granted a leave of absence without compensation during his or her term of office.



## Bill Status Report

Provided by State Capital Information Services

Action Date	Action
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2/26/2015 12:00:00 AM	House Introduction
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### **H3963 - utility-unaccounted-for water**

Amends the Illinois Municipal Code. Provides that on or after the effective date of this amendatory Act, a municipality may not retroactively bill for unaccounted-for water that predates by more than 2 years the installation of a new meter or repair of an existing meter. Amends the Public Water District Act, the Water Service District Act, the Water Authorities Act, the Water Commission Act, and the Public Utilities Act making similar changes. Effective immediately.

Action Date	Action
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2/27/2015 12:00:00 AM	House Introduction
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### **H4047 - Counties & Local Gov't Reduction**

Amends the Counties Code. Provides that the Local Government Reduction and Efficiency Division of the Counties Code applies to counties with a population of more than 650,000 (currently 900,000) and the units of local government within such counties.

Action Date	Action
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4/20/2015 1:30:00 PM	Scheduled Apr 21 2015 11:00AM Rm. 115 Capitol Bld.
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### **H4059 - reinstates death sentence**

Amends the Criminal Code of 2012 relating to first degree murder. Adds and eliminates aggravating factors for which the death penalty may be imposed. Amends the Code of Criminal Procedure of 1963. Eliminates provision that abolishes the sentence of death. Enacts the Capital Crimes Litigation Act of 2015. Provides that all unobligated and unexpended moneys remaining in the Death Penalty Abolition Fund on the effective date of the amendatory Act shall be transferred into the Capital Litigation Trust Fund. Amends the State Appellate Defender Act. Provides that in cases in which a death sentence is an authorized disposition, the State Appellate Defender shall provide trial counsel with legal assistance and the assistance of expert witnesses, investigators, and mitigation specialists from funds appropriated to the State Appellate Defender specifically for that purpose by the General Assembly. Provides that the Office of State Appellate Defender shall not be appointed to serve as trial counsel in capital cases.

Action Date	Action
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2/27/2015 12:00:00 AM	House Introduction
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### **H4209 - eliminate racial profiling act**

Creates the Eliminate Racial Profiling Act. Prohibits a State or local law enforcement agent or law enforcement agency from engaging in racial profiling. Allows the State or an individual injured by racial profiling to enforce the racial profiling provision in a civil action for declaratory or injunctive relief. Requires law enforcement agencies to maintain policies and procedures, designed to eliminate racial profiling, and to certify that in applications for certain federal grant programs. Requires the Attorney General to adopt rules for administrative complaint procedures and independent audit programs applicable to law enforcement agencies. Allows the Attorney General to make grants to law enforcement agencies to develop and implement best practices to eliminate racial profiling. Allows the Attorney General to order the withholding of certain federal grants for law enforcement agencies that are not in compliance with the Act. Grants rulemaking authority to the Attorney General to implement the Act. Contains report and publication requirements, with some limitations to protect personal identifying information. Amends the Freedom of Information Act to exempt disclosure of the name and identifying information of a law enforcement officer, complainant, or other person in any activity for which data is collected and compiled under the Eliminate Racial Profiling Act, except for disclosure of information to that person.





# Bill Status Report

Provided by State Capital Information Services

**Action Date****Action**

5/1/2015 12:00:00 AM House Introduction

**H4214 - local gov bankruptcy neut eval**

Creates the Local Government Bankruptcy Neutral Evaluation Act. Makes legislative findings. Defines terms. Authorizes a local public entity to initiate a neutral evaluation process if that entity is unable to meet its financial obligations. Provides for the selection and qualification of an evaluator, the evaluation process, cessation of an evaluation, declaration of a fiscal emergency, and definition of liabilities. Provides that records prepared for or used in connection with the Local Government Bankruptcy Neutral Evaluation Act are exempt from disclosure. Amends the Open Meetings Act. Provides that a public body may hold closed meetings related to the Local Government Bankruptcy Neutral Evaluation Act. Amends the Freedom of Information Act. Makes conforming changes.

**Action Date****Action**

5/11/2015 12:00:00 AM House Introduction

**H4224 - local gov-prop tx-mandates**

Amends the Illinois Public Labor Relations Act. Prohibits public employees and labor organizations from collectively bargaining on certain specified matters. Provides that governing authorities of counties, municipalities, and units of local government, including school districts, may by ordinance or resolution prohibit those activities from collective bargaining. Allows the registered voters of counties, municipalities, and units of local government to petition to have the question of whether those activities should be prohibited from collective bargaining certified and presented to the election authority. Makes similar changes in the Illinois Educational Labor Relations Act. Amends the Property Tax Code. Provides that, beginning with the 2016 levy year, the Property Tax Extension Limitation Law applies to all taxing districts, including home rule units and school districts. Provides that, beginning with the 2016 levy year, the extension limitation under the Property Tax Extension Limitation Law is 0% or the rate of increase approved by the voters. Preempts home rule. Amends the State Mandates Act to require implementation without reimbursement. Amends the Prevailing Wage Act. Excludes from the scope of the Act units of local government and school districts. Excludes from the scope of the term public works any public works constructed by a unit of local government or school district. Amends various other Acts to make related changes. Contains legislative findings.

**Action Date****Action**

5/22/2015 12:00:00 AM House Introduction

**H4231 - reinstates death sentence**

Amends the Criminal Code of 2012 relating to first degree murder. Adds and eliminates aggravating factors for which the death penalty may be imposed. Amends the Code of Criminal Procedure of 1963. Eliminates provision that abolishes the sentence of death. Enacts the Capital Crimes Litigation Act of 2015. Provides that all unobligated and unexpended moneys remaining in the Death Penalty Abolition Fund on the effective date of the amendatory Act shall be transferred into the Capital Litigation Trust Fund. Amends the State Appellate Defender Act. Provides that in cases in which a death sentence is an authorized disposition, the State Appellate Defender shall provide trial counsel with legal assistance and the assistance of expert witnesses, investigators, and mitigation specialists from funds appropriated to the State Appellate Defender specifically for that purpose by the General Assembly. Provides that the Office of State Appellate Defender shall not be appointed to serve as trial counsel in capital cases.

**Action Date****Action**

6/23/2015 12:00:00 AM House Introduction



## Bill Status Report

Provided by State Capital Information Services



### H4238 - muni-home rule tax limitation

Amends the Illinois Municipal Code. Provides that notwithstanding any provision of law to the contrary, on and after the effective date of this amendatory Act, no home rule unit may impose any tax increase, or levy any new or additional tax, without prior referendum approval.

Action Date

Action

6/30/2015 12:00:00 AM House Introduction



### H4247 - local gov taxpayer protection

Amends the Illinois Public Labor Relations Act. Prohibits public employees and labor organizations from collectively bargaining on certain specified matters. Provides that governing authorities of units of local government, school districts, and community college districts, may by ordinance or resolution prohibit those activities from collective bargaining. Allows the registered voters of units of local government, school districts, and community college districts to petition to have the question of whether those activities should be prohibited from collective bargaining certified and presented to the election authority. Makes similar changes in the Illinois Educational Labor Relations Act. Amends the Property Tax Code. Provides that, for the 2016 levy year and 2017 levy year, the Property Tax Extension Limitation Law applies to all taxing districts, including home rule units and school districts. Provides that, for the 2016 levy year and the 2017 levy year, the extension limitation under the Property Tax Extension Limitation Law is 0% or the rate of increase approved by the voters. Preempts home rule powers. Amends the Prevailing Wage Act. Excludes from the scope of the Act units of local government and school districts. Excludes from the scope of the term public works any public works constructed by a unit of local government or school district. Amends various other Acts to make related changes. Amends the State Mandates Act to require implementation without reimbursement. Contains legislative findings.

Action Date

Action

7/8/2015 12:00:00 AM House Introduction



### H4262 - cnty officials-compensation

Amends the Property Tax Code, the Counties Code, and the Clerks of the Courts Act. Provides that assessors, county treasurers, coroners, sheriffs, recorders of deeds, clerks of the circuit court, and other county officers whose terms of office begin on or after the effective date of the amendatory Act shall not receive a stipend. Effective immediately.

Action Date

Action

7/29/2015 12:00:00 AM House Introduction



### H4300 - bimp-revenue

Creates the FY2016 and FY2017 Budget Implementation (Revenue) Act. Creates the Illinois Business and Economic Development Corporation Act. Authorizes the Department of Commerce and Economic Opportunity to incorporate the Illinois Business and Economic Development Corporation as a not-for-profit corporation. Creates the Health Insurance Claims Assessment Act. Imposes an assessment of 1% on claims paid by a health insurance carrier or third-party administrator. Provides that the moneys received and collected under the Act shall be deposited into the Healthcare Provider Relief Fund. Repeals the New Markets Development Program Act on July 1, 2016. Amends the Illinois Income Tax Act. Makes changes concerning: the apportionment of business income for persons other than residents; the bonus depreciation deduction for property acquired by a small business; the research and development credit; and transfers into the Local Government Distributive Fund. Amends the Tax Delinquency Amnesty Act. Provides for an amnesty period beginning October 1, 2016 and ending November 8, 2016. Amends the Limited Liability Company Act. Reduces certain fees. Eliminates stipends for various local and county officers. Amends various Acts to eliminate compensation and expense reimbursement for certain boards and commissions. Amends the Use Tax Act, the Service Use Tax Act, the Service Occupation Tax Act, and the Retailers'





# Bill Status Report

Provided by State Capital Information Services

Occupation Tax Act. Provides that the rail carrier and rolling stock exemptions sunset on June 30, 2016. Makes changes concerning gasohol. Makes changes concerning the Public Aid Code. Amends the Unified Code of Corrections. Makes changes concerning staffing. Effective immediately.

**Action Date**                      **Action**

9/24/2015 12:00:00 AM House Introduction

**H4324 - Muni Code & Retailers Occupa.**

Amends the Illinois Municipal Code. Extends the timeframe which the State Department of Revenue is required to adjust the disbursement of funds from the Municipal Retailers' Occupation Tax Fund to a municipality to offset any misallocation of funds in the previous disbursements in the previous 14 months (currently 6 months).

**Action Date**                      **Action**

10/29/2015 12:22:21 PM House Introduction

**H4349 - police-evaluation and insured**

Amends the Illinois Police Training Act. Provides that on or before January 1, 2017, the Law Enforcement Training Standards Board shall adopt rules requiring liability insurance for law enforcement officers and rules providing minimum standards for psychological evaluations for officers including, but not limited to, satisfactory psychological evaluations before serving as an officer and satisfactory psychological evaluations every 5 years. Amends the State Police Act making similar changes for State police officers. Effective immediately.

**Action Date**                      **Action**

12/2/2015 12:00:00 AM House Introduction

**H4355 - Police & Video Camera's**

Amends the Freedom of Information Act. Provides that recordings of a law enforcement officer discharging a firearm, or an officer-involved death, from an in-car video camera or an officer-worn body camera shall not be exempt from inspection and copying, unless the public body asserts an exemption under this Act supported by a court order finding the asserted exemption to be applicable to the requested recording. Requires the court to conduct an expedited hearing on the applicability of the exemption asserted. Incorporates definitions from the Law Enforcement Camera Grant Act and the Police and Community Relations Improvement Act.

**Action Date**                      **Action**

12/7/2015 8:24:56 AM House Introduction

**H4359 - Police Training & Foid Card Rev.**

Amends the Illinois Police Training Act. Provides that the annual training of each police chief and deputy police chief must include at least one course on the Firearm Owners Identification Card Act, the Firearm Concealed Carry Act, and firearms investigations. Amends the Firearm Owners Identification Card Act. Provides that the Department of State Police has authority to deny an application for or to revoke and seize a Firearm Owner's Identification Card (FOID card) previously issued under the Act if the Department finds that the applicant or the person to whom the card was issued is or was at the time of issuance a person named on the consolidated Terrorist Watchlist maintained by the Terrorist Screening Center administered by the Federal Bureau of Investigation. Provides that if the Department of State Police has not received the Firearm Disposition Record within 5 business days after sending notice of revocation and seizure of an FOID card, the Department must send a second notice to the sheriff and law enforcement agency where the person resides; related second notice inclusions.





## Bill Status Report

Provided by State Capital Information Services

Action Date Action

12/11/2015 11:54:04 House Introduction  
AM

### **H4368 - cnty cd-motor fuel revenue**

Amends the Counties Code. Provides that the county board of Boone County (currently, only DuPage, Kane, and McHenry counties) may impose a tax on those selling motor fuel. Effective immediately.

Action Date Action

12/23/2015 12:00:00 House Introduction  
AM

### **H4371 - water authorities-dissolve**

Amends the Water Authorities Act. Provides that a water authority may be dissolved upon referendum of the electors of the water authority. Provides that the business affairs of the water authority shall be closed after approval of a referendum dissolving the water authority and for the disposition of property following dissolution. Further provides that any money remaining shall be paid to the school treasurer of the school district or districts in which the water authority was situated. Effective immediately.

Action Date Action

12/30/2015 12:00:00 House Introduction  
AM

### **H4379 - local gov-travel expenses**

Creates the Local Government Travel Expense Control Act. Provides that school districts and non-home rule units of local government shall, by resolution or ordinance, regulate travel, meal, and lodging expenses of officers and employees including: (1) the types of official business for which travel, meal, and lodging expenses are allowable; (2) maximum allowable reimbursement for travel, meal, and lodging expenses; and (3) a standardized form for submission of travel, meal, and lodging expenses. Provides that all travel, meal, and lodging expenses may only be approved after specified documentation has been submitted and the expenses are approved by a roll call vote. Prohibits reimbursing entertainment expenses.

Action Date Action

1/4/2016 12:00:00 AM House Introduction

### **H4383 - foia-procedural requirements**

Amends the Freedom of Information Act. Provides that the term news media includes any individual or entity that publishes content for public viewing, regardless of whether the individual or entity earns any income. Provides that any public body responding to a categorical request shall attach a verified statement containing the policies and protocol utilized for any search of electronically stored information, including, but not limited to, exact words, spaces, numerals, capitalization, and all filters used in the search. Provides that if the court rules against a party seeking public inspection of documents or the production of copies of documents, the court shall issue an opinion containing specific factual findings upon which the court made its decision. Provides that any action for injunctive or declaratory relief is subject to the provisions of the Code of Civil Procedure.

Action Date Action

1/4/2016 12:00:00 AM House Introduction

### **H4391 - Townships & Crime Convictions Restrictions**

Amends the Township Code. Provides that a person is not eligible to hold any office if that person, at the



## Bill Status Report

Provided by State Capital Information Services

time required for taking the oath of office, has been convicted in any court located in the United States of any infamous crime, bribery, perjury, or other felony.

Action Date	Action
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1/5/2016 3:45:10 PM House Introduction



### H4434 - prop tx-municipalities-no levy

Amends the Illinois Municipal Code. Provides that, if, in any levy year, a municipality fails to adopt a tax levy ordinance, then the county clerk shall automatically extend a rate for each fund for which the municipality levied a tax in the most recent levy year for which the municipality levied a tax for general purposes that is equal to the lesser of (1) the rate extended for that fund in the most recent levy year for which the municipality levied a tax for general purposes or (2) the maximum rate that would be permitted to be extended by law for that fund if a valid levy ordinance had been adopted for the current levy year. Effective immediately.

Action Date	Action
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1/12/2016 12:00:00 AM House Introduction



### H4435 - muni cd-fd and pd-apply age

Amends the Illinois Municipal Code. Provides that an individual who turned 35 while serving as a member of the active or reserve components of any of the branches of the Armed Forces of the United States or the National Guard of any state, whose service was characterized as honorable or under honorable conditions, and is currently under the age of 40 is eligible to apply for a position in either the fire or police department of a municipality. Effective immediately.

Action Date	Action
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1/12/2016 12:00:00 AM House Introduction



### H4463 - peace off and security guard-taser

Creates the Peace Officer and Security Guard Taser Carrying Act. Provides that every peace officer and security guard who is required to carry a firearm during his or her duties as a peace officer or security guard shall also carry a taser during those duties. Provides that the law enforcement agency that employs the peace officers shall purchase the tasers or may require that the peace officer purchase a taser approved by the agency at his or her expense. Provides that the private security contractor agency shall purchase the tasers for its employees. Provides that each taser carried by a peace officer or security guard must be logged by the employer. Provides that each law enforcement agency shall maintain the taser for each peace officer who is required to carry a firearm during his or her duties. Preempts home rule.

Action Date	Action
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1/19/2016 12:00:00 AM House Introduction



### H4466 - \$epa-lust

Appropriates \$773,000 from the Underground Storage Tank Fund to the Environmental Protection Agency for case processing of leaking underground storage tank permit and claims appeals. Appropriates \$2,600,000 from the U.S. Environmental Protection Fund to the Environmental Protection Agency for the Underground Storage Tank Program. Appropriates \$60,100,000 from the Underground Storage Tank Fund to the Environmental Protection Agency for contracts for site remediation and for reimbursements to eligible owners/operators of leaking underground storage tanks, including claims submitted in prior years. Effective immediately.

Action Date	Action
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## Bill Status Report

Provided by State Capital Information Services

1/19/2016 12:00:00 AM House Introduction



### **H4467 - Prevailing Wage Tech Chng.**

Amends the Prevailing Wage Act. Makes a technical change in a Section concerning State policy.

Action Date

Action

1/19/2016 3:30:34 PM House Introduction



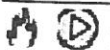
### **H4468 - Minimum Wage Tech Chng.**

Amends the Minimum Wage Law. Makes a technical change in a Section concerning the posting of a summary of the Minimum Wage Law.

Action Date

Action

1/19/2016 3:30:34 PM House Introduction



### **H4470 - Citizen Privacy Protection Act**

Creates the Citizen Privacy Protection Act. Provides that a law enforcement agency may not use a cell site simulator device, except to locate or track the location of a communications device or to identify a communications device. Except as provided in the Freedom From Location Surveillance Act, a court order based on probable cause that a person whose location information is sought has committed, is committing, or is about to commit a crime, is required for any permitted use of a cell site simulator device. Provides that an application for a court order to use a cell site simulator device, including an emergency application under the Freedom From Location Surveillance Act, must include a description of the nature and capabilities of the cell site simulator device to be used and the manner and method of its deployment, including whether the cell site simulator device will obtain data from non-target communications devices; related procedural inclusions; numerous definitions re: cell site simulator device, law enforcement agency, etc.

Action Date

Action

1/20/2016 9:30:24 AM House Introduction



### **H4473 - civ pro-juries-undo pa 98-1132**

Amends the Counties Code and the Code of Civil Procedure to reverse the changes made by Public Act 98-1132 to provisions governing jury size and compensation. Effective immediately.

Action Date

Action

1/20/2016 12:00:00 AM House Introduction



### **H4476 - public labor rel-investigate**

Amends the Illinois Public Labor Relations Act. Provides that provisions in collective bargaining agreements which limit the ability of a public employer to investigate the conduct of an employee of the public employer or which prohibits the public entity from revealing the name of an employee who was involved in a shooting of a person to be against public policy and unenforceable. Amends the Uniform Peace Officers' Disciplinary Act. Provides that a complaint against a sworn peace officer may be based upon information and belief, and may be supported by a sworn affidavit (currently, must have a sworn affidavit). Further provides that nothing in the Section bars an interrogation when supervisory or command personnel have determined that an investigation and interrogation are warranted. Effective immediately.

Action Date

Action

1/20/2016 12:00:00 AM House Introduction





## Bill Status Report

Provided by State Capital Information Services

**HJRCA45 - Redistricting**

Proposes to amend the Legislature Article of the Illinois Constitution. Establishes an Independent Redistricting Commission. Requires the Commission to adopt and file a redistricting plan with the Secretary of State by June 30 of the year following each federal decennial census. Sets forth criteria the Commission is to use in the formulation of that plan. Requires the Commission to hold public hearings regarding its proposed redistricting plans. Sets forth provisions concerning the number of votes needed for the Commission to take official action. Subject to limited exceptions, requires meetings and records of the Commission to be open to the public. Establishes a procedure for the selection of Commissioners. Establishes eligibility criteria for persons involved with the Commission's work; numerous related provisions.

**Action Date****Action**

1/19/2016 1:39:42 PM House Introduction

**S318 - government-tech**

Property tax /PTEL Changes.

**Action Date****Action**

8/11/2015 1:15:00 PM Scheduled Aug 12 2015 9:30AM Rm. 114 Capitol Bldg.

**S377 - local government-tech**

Township cost study limits.

**Action Date****Action**

12/7/2015 1:01:00 PM Floor Action Concurrence with HA1 Passed both houses

**S395 - local government-tech**

Amends the Counties Code. Makes a technical change in a Section concerning board meetings.

**Action Date****Action**

4/15/2015 8:30:00 AM Floor Action Advanced to Passage Stage

**S396 - local government-tech**

Amends the Counties Code. Makes a technical change in a Section concerning boundaries.

**Action Date****Action**

4/15/2015 8:30:00 AM Floor Action Advanced to Passage Stage

**S397 - local government-tech**

Amends the Counties Code. Makes a technical change in a Section concerning the short title.

**Action Date****Action**

4/15/2015 8:30:00 AM Floor Action Advanced to Passage Stage

**S728 - Muni Cd-demolition**

Replaces everything after the enacting clause. Provides that a municipality with a population under 1,000,000 may dispose of property where dangerous or unsafe buildings were demolished without additional notice if the board determines that the fair market value of the real estate is less than \$5,000, that an adjoining landowner is willing to purchase the real estate, and that the adjoining landowner has not been the subject of building or public health violations in the preceding 12 months.



## Bill Status Report

Provided by State Capital Information Services

Action Date

Action

4/21/2015 1:45:00 PM Floor Action Passed Sent to House



### **S819 - local government-tech**

Amends the Counties Code. Makes a technical change in a Section concerning the short title.

Action Date

Action

2/5/2015 12:00:00 AM Senate Introduction



### **S914 - Local Government-tech**

Promotional materials prior to elections as prohibited activities.

Action Date

Action

4/23/2015 11:25:00 AM Floor Action Recalled FA 1 adopted, Re-advanced to Passage Stage, Passed, and Sent to House



### **S915 - local government-tech**

Amends the Local Records Act. Makes a technical change in a Section concerning the local records advisor.

Action Date

Action

4/15/2015 8:30:00 AM Floor Action Advanced to Passage Stage



### **S916 - local government-tech**

Amends the Public Building Commission Act. Makes a technical change to a Section concerning the short title.

Action Date

Action

4/15/2015 8:30:00 AM Floor Action Advanced to Passage Stage



### **S929 - local government-tech**

Amends the Counties Code. Makes a technical change in a Section concerning boundaries.

Action Date

Action

4/15/2015 8:30:00 AM Floor Action Advanced to Passage Stage



### **S1082 - government-tech**

Amends the Open Meetings Act. Makes a technical change in a Section concerning the short title.

Action Date

Action

4/15/2015 8:30:00 AM Floor Action Advanced to Passage Stage



### **S1096 - government-tech**

Amends the Open Meetings Act. Makes a technical change in a Section concerning the short title.

Action Date

Action

4/15/2015 8:30:00 AM Floor Action Advanced to Passage Stage



## Bill Status Report

Provided by State Capital Information Services

**S1097 - government-tech**

Amends the Freedom of Information Act. Makes a technical change in a Section concerning the short title.

**Action Date****Action**

4/15/2015 8:30:00 AM Floor Action Advanced to Passage Stage

**S1098 - government-tech**

Amends the Open Meetings Act. Makes a technical change in a Section concerning definitions.

**Action Date****Action**

4/15/2015 8:30:00 AM Floor Action Advanced to Passage Stage

**S1099 - government-tech**

Amends the Freedom of Information Act. Makes a technical change in a Section concerning the short title.

**Action Date****Action**

4/15/2015 8:30:00 AM Floor Action Advanced to Passage Stage

**S1100 - government-tech**

Amends the Open Meetings Act. Makes a technical change in a Section concerning definitions.

**Action Date****Action**

4/15/2015 8:30:00 AM Floor Action Advanced to Passage Stage

**S1105 - government-tech**

Amends the Freedom of Information Act. Makes a technical change in a Section concerning lists of available records.

**Action Date****Action**

4/15/2015 8:30:00 AM Floor Action Advanced to Passage Stage

**S1153 - government-tech**

Amends the Open Meetings Act. Makes a technical change in a Section concerning definitions.

**Action Date****Action**

4/15/2015 8:30:00 AM Floor Action Advanced to Passage Stage

**S1154 - government-tech**

Amends the Freedom of Information Act. Makes a technical change in a Section concerning the short title.

**Action Date****Action**

4/15/2015 8:30:00 AM Floor Action Advanced to Passage Stage

**S1155 - government-tech**

Amends the Freedom of Information Act. Makes a technical change in a Section concerning lists of available records.





## Bill Status Report

Provided by State Capital Information Services

Action Date	Action
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4/15/2015 8:30:00 AM Floor Action Advanced to Passage Stage



### **S1163 - government-tech**

Amends the Open Meetings Act. Makes a technical change in a Section concerning the short title.

Action Date	Action
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4/15/2015 8:30:00 AM Floor Action Advanced to Passage Stage



### **S1164 - government-tech**

Amends the Open Meetings Act. Makes a technical change in a Section concerning definitions.

Action Date	Action
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4/15/2015 8:30:00 AM Floor Action Advanced to Passage Stage



### **S1165 - government-tech**

Amends the Freedom of Information Act. Makes a technical change in a Section concerning lists of available records.

Action Date	Action
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4/15/2015 8:30:00 AM Floor Action Advanced to Passage Stage



### **S1177 - government-tech**

Amends the Open Meetings Act. Makes a technical change in a Section concerning the short title.

Action Date	Action
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4/15/2015 8:30:00 AM Floor Action Advanced to Passage Stage



### **S1185 - government-tech**

Amends the Freedom of Information Act. Makes a technical change in a Section concerning the short title.

Action Date	Action
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4/15/2015 8:30:00 AM Floor Action Advanced to Passage Stage



### **S1243 - Local Government-tech**

Amends the Public Building Commission Act. Makes a technical change to a Section concerning the short title.

Action Date	Action
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2/11/2015 12:00:00 AM Senate Introduction



### **S1556 - local government-tech**

Amends the Local Records Act. Makes a technical change in a Section concerning the local records advisor.

Action Date	Action
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2/20/2015 12:00:00 AM Senate Introduction



## Bill Status Report

Provided by State Capital Information Services

**S1647 - local government-tech**

Amends the Counties Code. Makes a technical change in a Section concerning the short title.

**Action Date****Action**

2/20/2015 12:00:00 AM Senate Introduction

**S1718 - government-tech**

Amends the Open Meetings Act. Makes a technical change in a Section concerning the short title.

**Action Date****Action**

2/20/2015 12:00:00 AM Senate Introduction

**S1738 - local government-tech**

Amends the Counties Code. Makes a technical change in a Section concerning the short title.

**Action Date****Action**

2/20/2015 12:00:00 AM Senate Introduction

**S1772 - local government-tech**

Amends the Counties Code. Makes a technical change in a Section concerning the short title.

**Action Date****Action**

2/20/2015 12:00:00 AM Senate Introduction

**S2152 - local gov taxpayer protection**

TURNAROUND AGENDA. Amends the Illinois Public Labor Relations Act. Prohibits public employees and labor organizations from collectively bargaining on certain specified matters. Provides that governing authorities of units of local government, school districts, and community college districts, may by ordinance or resolution prohibit those activities from collective bargaining. Allows the registered voters of units of local government, school districts, and community college districts to petition to have the question of whether those activities should be prohibited from collective bargaining certified and presented to the election authority. Makes similar changes in the Illinois Educational Labor Relations Act. Amends the Property Tax Code. Provides that, for the 2016 levy year and 2017 levy year, the Property Tax Extension Limitation Law applies to all taxing districts, including home rule units and school districts. Provides that, for the 2016 levy year and the 2017 levy year, the extension limitation under the Property Tax Extension Limitation Law is 0% or the rate of increase approved by the voters. Preempts home rule powers. Amends the Prevailing Wage Act. Excludes from the scope of the Act units of local government and school districts. Excludes from the scope of the term public works any public works constructed by a unit of local government or school district. Amends various other Acts to make related changes. Amends the State Mandates Act to require implementation without reimbursement. Contains legislative findings.

**Action Date****Action**

7/14/2015 12:00:00 AM Senate Introduction

**S2200 - telecommunication pilot proj**

Amends the Counties Code. Adds Will County to a pilot project concerning regulation of new telecommunication facilities.

**Action Date****Action**



## Bill Status Report

Provided by State Capital Information Services

12/4/2015 12:00:00 AM Senate Introduction



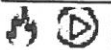
### **S2207 - muni cd-police body cameras**

Amends the Illinois Municipal Code. Provides that municipalities with a population of greater than 1,000,000 shall require their police officers to wear and use body cameras and to create policies concerning the wearing and use of body cameras on or before January 1, 2017. Limits home rule powers. Effective immediately.

Action Date

Action

12/14/2015 12:00:00 AM Senate Introduction



### **S2210 - foia-police video cameras**

Amends the Freedom of Information Act. Provides that recordings of a law enforcement officer discharging a firearm, or an officer-involved death, from an in-car video camera or an officer-worn body camera shall not be exempt from inspection and copying, unless the public body asserts an exemption under this Act supported by a court order finding the asserted exemption to be applicable to the requested recording. Requires the court to conduct an expedited hearing on the applicability of the exemption asserted. Incorporates definitions from the Law Enforcement Camera Grant Act and the Police and Community Relations Improvement Act. Effective immediately.

Action Date

Action

1/13/2016 12:00:00 AM Senate Introduction



### **S2233 - records act-police misconduct**

Amends the Local Records Act. Provides that all records related to complaints, investigations, and adjudications of police misconduct shall be permanently retained and may not be destroyed.

Action Date

Action

1/13/2016 12:00:00 AM Senate Introduction



### **S2238 - Local Gov't Tech Chng.**

Amends the Uniform Peace Officers' Disciplinary Act. Makes a technical change in a Section concerning the short title.

Action Date

Action

1/13/2016 12:00:00 AM Senate Introduction



### **S2239 - Local Gov't Tech Chng.**

Amends the Police and Community Relations Improvement Act. Makes a technical change in a Section concerning the short title.

Action Date

Action

1/13/2016 12:00:00 AM Senate Introduction

**Bill Status of HB4473** 99th General Assembly

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**Short Description:** CIV PRO-JURIES-UNDO PA 98-1132**House Sponsors**Rep. Ron Sandack**Last Action**

Date	Chamber	Action
1/20/2016	House	Filed with the Clerk by <u>Rep. Ron Sandack</u>

**Statutes Amended In Order of Appearance**55 ILCS 5/4-11001

from Ch. 34, par. 4-11001

735 ILCS 5/2-1105

from Ch. 110, par. 2-1105

**Synopsis As Introduced**

Amends the Counties Code and the Code of Civil Procedure to reverse the changes made by Public Act 98-1132 to provisions governing jury size and compensation. Effective immediately.

**Actions**

Date	Chamber	Action
1/20/2016	House	Filed with the Clerk by <u>Rep. Ron Sandack</u>

**99TH GENERAL ASSEMBLY**  
**State of Illinois**  
**2015 and 2016**  
HB4473

Introduced , by Rep. Ron Sandack

**SYNOPSIS AS INTRODUCED:**

55 ILCS 5/4-11001	from Ch. 34, par. 4-11001
735 ILCS 5/2-1105	from Ch. 110, par. 2-1105

Amends the Counties Code and the Code of Civil Procedure to reverse the changes made by Public Act 98-1132 to provisions governing jury size and compensation. Effective immediately.

LRB099 16538 HEP 40874 b

**A BILL FOR**

HB4473

LRB099 16538 HEP 40874 b

1       AN ACT concerning civil law.

2       Be it enacted by the People of the State of Illinois,  
3       represented in the General Assembly:

4       Section 5. The Counties Code is amended by changing Section  
5       4-11001 as follows:

6       (55 ILCS 5/4-11001) (from Ch. 34, par. 4-11001)

7       Sec. 4-11001. Juror fees. Each county shall pay to grand



8 and petit jurors for their services in attending courts the sum  
9 of \$4 ~~sum of \$25 for the first day and thereafter \$50~~ for each  
10 day of necessary attendance at such courts as jurors in  
11 counties of the first class, the sum of \$5 for each day in  
12 counties of the second class, and the sum of \$10 for each day  
13 in counties of the third class, or such higher amount as may be  
14 fixed by the county board.

15 In addition, jurors shall receive such travel expense as  
16 may be determined by the county board, provided that jurors in  
17 counties of the first class and second class shall receive at  
18 least 10 cents per mile for their travel expense. Mileage shall  
19 be allowed for travel during a juror's term as well as for  
20 travel at the opening and closing of his or her term.

21 If a judge so orders, a juror shall also receive  
22 reimbursement for the actual cost of day care incurred by the  
23 juror during his or her service on a jury.

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LRB099 16538 HEP 40874 b

1 The juror fees for service, transportation, and day care  
2 shall be paid out of the county treasury.

3 The clerk of the court shall furnish to each juror without  
4 fee whenever he is discharged a certificate of the number of  
5 days' attendance at court, and upon presentation thereof to the  
6 county treasurer, he shall pay to the juror the sum provided  
7 for his service.

8 Any juror may elect to waive the fee paid for service,  
9 transportation, or day care, or any combination thereof.

10 (Source: P.A. 97-840, eff. 1-1-13; 98-1132, eff. 6-1-15.)

11 Section 10. The Code of Civil Procedure is amended by  
12 changing Section 2-1105 as follows:

13 (735 ILCS 5/2-1105) (from Ch. 110, par. 2-1105)

14 Sec. 2-1105. Jury demand.

15 (a) A plaintiff desirous of a trial by jury must file a  
16 demand therefor with the clerk at the time the action is  
17 commenced. A defendant desirous of a trial by jury must file a  
18 demand therefor not later than the filing of his or her answer.

19 Otherwise, the party waives a jury. If an action is filed  
20 seeking equitable relief and the court thereafter determines  
21 that one or more of the parties is or are entitled to a trial by  
22 jury, the plaintiff, within 3 days from the entry of such order  
23 by the court, or the defendant, within 6 days from the entry of  
24 such order by the court, may file his or her demand for trial

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1 by jury with the clerk of the court. If the plaintiff files a  
2 jury demand and thereafter waives a jury, any defendant and, in  
3 the case of multiple defendants, if the defendant who filed a  
4 jury demand thereafter waives a jury, any other defendant shall  
5 be granted a jury trial upon demand therefor made promptly  
6 after being advised of the waiver and upon payment of the  
7 proper fees, if any, to the clerk.

8 (b) All jury cases where the claim for damages is \$50,000  
9 or less shall be tried by a jury of 6, unless either party  
10 demand a jury of 12. If a fee in connection with a jury demand  
11 is required by statute or rule of court, the fee for a jury of 6  
12 shall be 1/2 the fee for a jury of 12. A party demanding a jury  
13 of 12 after another party has paid the applicable fee for a  
14 jury of 6 shall pay the remaining 1/2 of the fee applicable to  
15 a jury of 12. If alternate jurors are requested, an additional  
16 fee established by the county shall be charged for each  
17 alternate juror requested. For all cases filed prior to the  
18 effective date of this amendatory Act of the 98th General  
19 Assembly, if a party has paid for a jury of 12, that party may  
20 demand a jury of 12 upon proof of payment.

21 (Source: P.A. 98-1132, eff. 6-1-15.)

22 Section 99. Effective date. This Act takes effect upon  
23 becoming law.



**RESOLUTION NO. \_\_\_\_\_**

**A RESOLUTION CALLING FOR AN EQUITABLE SOLUTION  
TO ISSUES RELATED TO INCREASED JUROR COMPENSATION**

**WHEREAS**, the Illinois General Assembly passed and the Governor signed into law Public Act 98-1132 on December 19, 2014 with an effective date of June 1, 2015; and

**WHEREAS**, Public Act 98-1132 amended the Illinois Code of Civil Procedure (735 ILCS 5/2-1105) to reduce the number of jurors in a civil matter from twelve (12) to six (6); and

**WHEREAS**, Public Act 98-1132 amended the Counties Code (55 ILCS 5/4-11001) to increase all juror compensation to \$25.00 for the first day of service and then \$50.00 for each day thereafter; and

**WHEREAS**, the increased fees have imposed significant and pressing financial burden on \_\_\_\_\_ County, Illinois even with the reduced number of jurors in civil matters; and

**WHEREAS**, on December 21, 2015, a Cook County Circuit Judge in the case of Kakos v. Butler, 15 L 006691, declared Public Act 98-132 to be an unconstitutional infringement of the right to trial by jury pursuant to Article 1, Section of 13 of the 1970 Constitution of the State of Illinois, which provides that "[t]he right of trial by jury as heretofore enjoyed shall remain inviolate"; and

**WHEREAS**, Any judicial or legislative resolution of this constitutional issue that retains the higher level of juror compensation and reinstates the twelve-member, civil jury will impose an even greater burden on \_\_\_\_\_ County, Illinois; and

**WHEREAS**, it the position and belief of \_\_\_\_\_ County, Illinois that the provisions of Public Act 98-1132 were so intertwined that the provisions related to the number of jurors and the increase in juror compensation must stand or fall together; and

**NOW, THEREFORE, BE IT RESOLVED** by the members of the Board of \_\_\_\_\_ County, Illinois:

Section 1. That the recitals set forth above are incorporated as Section 1 of this Resolution.

Section 2. That \_\_\_\_\_ County, Illinois cannot tolerate any judicial or legislative resolution of this constitutional issue that retains the higher level of juror compensation and reinstates the twelve-member civil jury.

Section 3. That the County Clerk is hereby authorized and directed to send official copies of this Resolution of the County Board of \_\_\_\_\_, County, Illinois to the United Counties Council of Illinois.

Section 4. That the leadership of the United Counties Council of Illinois is encouraged to retain legal services to assist in the drafting, preparation, and filing of an amicus-curiae brief before the Illinois Supreme Court.

Section 5. The County Board Chairman is authorized and directed to sign and the County Clerk is authorized and directed to attest to this Resolution.

PASSED and APPROVED by the County Board this \_\_\_\_ day of \_\_\_\_\_, 2016.

AYES: \_\_\_\_\_

NAYS: \_\_\_\_\_

PRESENT: \_\_\_\_\_

ABSTAIN/ABSENT: \_\_\_\_\_

\_\_\_\_\_  
County Clerk

PASSED and APPROVED this \_\_\_\_ day of \_\_\_\_\_, 2016.

\_\_\_\_\_  
County Board Chairman

ATTEST:

\_\_\_\_\_  
County Clerk