

COUNTY OF KENDALL, ILLINOIS JUDICIAL LEGISLATIVE COMMITTEE

Wednesday, March 23, 2016 - 3:00 p.m. Kendall County Courthouse Jury Assembly Room



807 West John Street; Yorkville, IL 60560

AGENDA

- 1. Roll Call and Determination of a Quorum: John Purcell, Bob Davidson, Judy Gilmour, Dan Koukol, Matthew Prochaska
- 2. Approval of Agenda
- 3. Approval of February 24, 2016 Meeting Minutes
- 4. Status Reports
 - Circuit Clerk
 - Courthouse
 - Court Services
 - Public Defender
 - Sheriff's Office/Court Security
 - State's Attorney
- 5. Legislative Report and Update
- 6. Old Business
- 7. New Business
 - Discussion on Circuit Clerk Fee Schedule
 - ❖ Approval of Aurora Election Commission Resolution
- 8. Action Items for County Board
- 9. Public Comment
- 10. Executive Session
- 11. Adjournment

COUNTY OF KENDALL ILLINOIS JUDICIAL LEGISLATIVE COMMITTEE

Courthouse Jury Assembly Room 807 W. John Street, Yorkville IL

Wednesday, February 24, 2016 Meeting Minutes

Call to Order

The Judicial Legislative Committee was called to order by Committee Chair Matthew Prochaska at 3:16p.m.

Roll Call

Committee Members Present: Bob Davidson - yes, John Purcell - yes, Matthew Prochaska - here

Committee Members Absent: Judy Gilmour, Dan Koukol

Others Present: Robyn Ingemunson, Judge Tim McCann, Judge Robert Pilmer, Eric Weis, Jeff Wilkins

<u>Approval of Agenda</u> – Member Davidson made a motion to approve the agenda, second by Member Purcell. With all in agreement, the motion carried.

<u>Approval of Minutes</u> – Member Davidson made a motion to approve the January 27, 2016 minutes, second by Member Purcell. <u>Minutes approved with all in agreement</u>.

Status Reports

<u>Circuit Clerk</u> – Robyn Ingemunson provided information on the I-2 filing system and said that since they began in July 2015 through January 2016, they are up to 204 electronic filings. Ms. Ingemunson stated that her office is still required to print and docit each file because they are not integrated. Ms. Ingemunson is meeting with Maureen because they have the I-2 file system, and they just received the quote from the Jano System, which was high, so they are going to meet to discuss further about how the integration works and what it will do.

<u>Courthouse</u> – Judge McCann stated that he authorized Representative John Anthony to use the Jury Assembly room for a daytime public session on Understanding your Tax Assessment in April 2016. Judge McCann said this will not be a political event, and Mr. Anthony's staff has been advised that there is not to be any signage, no political speeches, etc.

Judge McCann provided an update on the mural project, and Jim Smiley said Facilities have done an exploration of the area, how the wall is constructed, and the electricity and wiring. Judge McCann will keep the committee updated on the progress.

Sheriff's Office/Court Security - No report

Court Services/Probation - Report as submitted

Public Defender - Report as submitted

State's Attorney - No report

<u>Legislative Report and Update</u> – Member Prochaska asked the committee to review the series of bills filed with the Illinois Association of County Board Members and Commissioners, and provide him their opinions so that he can share those with the Illinois Association at a meeting later this week.

Old Business

➤ A Resolution Calling For Equitable Solution To Issues Related To Increased Juror Compensation — The Resolution was not included in the committee packet, and will be discussed at the March meeting.

New Business - None

Items for COW - None

Actions Items for County Board - None

Public Comments - None

Executive Session - None

<u>Adjournment</u> – A motion was made by Member Purcell, second by Member Davidson to adjourn the Judicial Legislative Committee at 4:08p.m. <u>With all in agreement, the meeting adjourned.</u>

Respectfully Submitted,

Valarie McClain Administrative Assistant/Recording Clerk

RESOLUTION

A RESOLUTION REQUESTING THAT THE CITIZENS OF THE CITY OF AURORA ABOLISH THE AURORA ELECTION COMMISSION

WHEREAS, the City of Aurora is located in the Counties of Kane, DuPage, Kendall, and Will; and

WHEREAS, according to the 2010 US Census the portion of the City of Aurora located in the County of Kendall is 6,019 people, who are divided into three election precincts; and

WHEREAS, the residents of the City of Aurora who live in the County of Kendall for the purposes of elections are subject to the Aurora Election Commission instead of the County Clerk of the County of Kendall; and

WHEREAS, the Aurora Election Commission was created by referendum in 1934, being one of a few remaining municipal election commissions in Illinois; and

WHEREAS, the Aurora Election Commission was created in a day when you would have to go to the county seat to vote; and

WHEREAS, the Aurora Election Commission currently runs elections for the portions of the City of Aurora in Will, Kane, and Kendall Counties, creating confusion among voters, candidates, and officials as to who has jurisdiction on various election issues; and

WHEREAS, in the 2016 Primary Election the Aurora Election Commission was the last of any area counties to release any unofficial results of the election more than 14 hours after the polls closed; and

WHEREAS, election evening the "current results" section of the Aurora Election Commission official website www.auroravotes.org listed candidates and results from the April 2015 general consolidated election; and

WHEREAS; the Mayor of the City of Aurora called for the abolishment of the Aurora Election Commission by news release on Wednesday, March 16th 2016, in which he stated that the "The Aurora Election Commission is a one-trick pony, and a lame one at that." And there was a "substantial track record of mismanagement"; and

WHEREAS, the Aurora Election Commission in 2014 had revenue of \$1,351,343 and expenses of \$1,351,343; and

WHEREAS, the residents of Kendall County subject to the Aurora Election Commission are being double taxed, once for the Kendall County Clerk and once for the Aurora Election Commission; and WHEREAS, the Clerk of the County of Kendall could easily assume the responsibility for the three election precincts in Kendall County; and

NOW, THEREFORE, BE IT RESOLVED BY THE KENDALL COUNTY BOARD, that the County of Kendall asks the City of Aurora to work toward abolish the Aurora Election Commission and the citizens of the City of Aurora to submit a petition in favor of putting a referendum question on the ballot to abolish the Aurora Election Commission.

BE IT FURTHER RESOLVED, that the County of Kendall asks the Illinois General Assembly to amend 10 ILCS 5/6-17 and 10 ILCS 5/6-18 to make it easier for the citizens of a municipality to abolish a local election commission.

BE IT FURTHER RESOLVED that the County Board directs the County Administrator to transmit suitable copies of this Resolution to the Governor of the State of Illinois, Speaker and Minority Leader of the Illinois House of Representatives, to the President and Minority Leader of the Illinois Senate, to all members of the General Assembly representing any portion of Kendall County, to the County Board Chairmen of Kane and DuPage Counties, the County Executive of Will County, and the Mayor of the City of Aurora.

John A. Shaw, Chairman	
Kendall County Board	



Counties at the Capitol

Published by the
Illinois Association of County Board Members and Commissioners

President Donald Little, Jersey County
Kelly J. Murray, Executive Director • Taylor Anderson, Legislative Consultant

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February 26, 2016



Continuing approp

Sen. Tom Cullerton (D-Villa Park) has introduced legislation to make several local government funding sources subject to automatic appropriation.

Senate Bill 3019 provides that, in the absence of an appropriation for any State fiscal year, moneys that are required to be distributed to units of local government and other entities from the State and Local Sales Tax Reform Fund, the Motor Fuel Tax Fund, the State Gaming Fund, the Local Government Video Gaming Distributive Fund, and the Statewide 9-1-1 Fund are subject to a continuing appropriation.

Sen. Pamela Althoff (R-McHenry) is sponsoring Senate Bill 2935 to ensure that the portion of the salary for the county supervisor of assessments, state's attorneys, certain assistant state's attorneys, and public defenders that is paid by the State is no longer subject to appropriation. Both bills are awaiting Senate Committee assignment.

The deadlines for introduction of House and Senate bills have passed. Over 2,000 bills have been introduced in 2016, which is down slightly compared to prior second-year sessions. The legislative calendar is also light preceding the primary, with the majority of session days scheduled for April and May. According to our sources at the Statehouse, it is unlikely that any significant bills will advance until the state resolves the budget impasse. This report features several new bills of relevance to counties. It is not all inclusive.

House Bills

HB 4379 (McSweeney) LOCAL GOVERNMENT TRAVEL EXPENSE CONTROL ACT

Status: House Judiciary Committee
Provides that school districts and nonhome rule units of local government shall,
by resolution or ordinance, regulate travel,
meal, and lodging expenses of officers
and employees. Expenses may only be
approved after specified documentation
has been submitted and the expenses
are approved by a roll call vote. Prohibits
reimbursing entertainment expenses.

HB 4583 (Ives) LABOR AGREEMENT HEARINGS Status: House Rules Committee

Provides that, once an agreement is reached between a public or educational employer and its employees regarding all of the terms of a collective bargaining agreement, the agreement shall be reduced to writing and published on the website of the public employer. Requires the public employer, not less than 14 days after publishing such agreement, to hold an open public meeting on the ratification of that agreement. Any contract between a public employer and an employee where the total compensation exceeds \$150,000 shall be published on the employer's website for a period of not less than 14 days prior to being signed by both the employer and the employee. Requires the public employer to hold an open public meeting on the contract in addition to posting it for 14 days if that

contract is subject to board approval. Makes conforming changes in FOIA and the Open Meetings Act.

HB 4603 (Bennett) PUBLIC DEFENDER REPORT

Status: House Judiciary Committee Requires Public Defenders in counties with a population under 1,000,000 to report quarterly (currently, monthly) to the county board.

New House Bills

New House bills introduced since the last report. The bills are in House Rules Committee unless otherwise noted.

HB 4624 (Brown) E-VERIFY REQUIRE EMPLOYERS

Amends the Right to Privacy in the Workplace Act. Requires every employer, after hiring an employee, to verify the employment eligibility of the employee through the E-Verify program. The State, its political subdivisions, and units of local government, including home rule units, shall require each employer to use an Employment Eligibility Verification System as a condition of receiving a government contract or business license.

HB 4625 (Brown) OCC TAX – ROAD FUND

Provides that, beginning July 1, 2016, each month the Department shall pay 20% of the net revenue realized for the preceding month from the sale of motor fuel into certain local tax funds.



Noise relief?

O'Hare area legislators announced bi-partisan efforts to bring noise relief to the communities around the airport, at a press conference Tuesday in Chicago. The shift of air traffic around the airport to a primarily east-west series of runways, through the O'Hare Modernization Program has placed increasing noise burdens on communities in their districts.

Rep. Christine Winger (R-Wood Dale), whose constituents are in the suburbs immediately west of the airport, has sponsored several pieces of legislation to help constituents impacted by O'Hare Airport. Among those are House Bill 4396 and House Bill 5917 creating an income tax credit for the purchase of soundproofing materials for eligible homeowners.

HB 4630 (Ives) OPEN MEETINGS CLOSED SESSION

Requires that any and all available minutes and verbatim recordings of meetings closed to the public prior to a newly elected official's term in a public body shall be available to that official for review, regardless of whether those minutes or recordings are confidential.

HB 4631 (Smiddy) SCHOOL FACILITIES TAX

Status: House Sales Tax Subcommittee Increases the maximum rate for the county school facility occupation tax from 1% to 2%. In addition to uses currently provided for by law, proceeds from the tax may also be used for transportation costs and technology investments.

HB 4638 (Kay) WORKERS COMP DETERMINATION

Within 120 days after a determination by an arbitrator that an employee is no longer eligible for benefits for temporary total incapacity, the arbitrator shall issue a determination on eligibility for permanent disability benefits unless the arbitrator extends the time for determination for good cause shown.

HB 4642 (McDermed) STATE MANDATES

Provides that the General Assembly shall not approve of any unfunded mandates during a calendar year which contains a general election.

HB 4653 (Mayfield) VOTE BY MAIL DEADLINE

Provides that specified vote by mail ballots must be returned postmarked no later than midnight on election day (rather than midnight on the day preceding election day).

HB 4662 (Hoffman) NUMBER OF ELECTION JUDGES

Provides that county boards outside of the jurisdiction of boards of election commissioners may reduce the number of judges of election from 5 to 3 for primary elections.

HB 4664 (McDermed) OPEN MEETINGS ACT – TRAINING

Provides that an elected or appointed member of a public body who fails to complete training on compliance with the Act, within 30 days of receiving notice from the public body that he or she has failed to complete training, is disqualified from further service as a member of the public body.

HB 4685 (Bellock) PROPERTY TAX COMPLAINTS

Provides that, if there is a revision or correction affecting the assessed value of property that is used as a comparable property for the purposes of determining the assessed value of the tax-payer's property, then an assessment complaint may be filed with respect to the taxpayer's property within one year after the assessment for the comparable property is revised or corrected. Requires the chief county assessment officer to post certain information on the assessor's Internet website.

HB 4691 (Sandack) PUBLIC LABOR RELATIONS ACT

Removes language requiring employees who are not members of a representing labor organization to pay a proportionate share of the costs of the collective bargaining process, contract administration, and pursuing matters affecting wages, hours, and conditions of employment under a collective bargaining agreement.

HB 4960 (Bennett) COMMUNITY COLLEGE LOANS

Provides that a county may appropriate funds from the county treasury to make a loan to a community college and may charge interest on such loan.

HB 4967 (McSweeney) CITIZENS EMPOWERMENT ACT

Provides that electors may petition for a referendum at the next general election to dissolve a unit of local government. Sets forth the requirements for the petition, form and ballot referendum. Provides for the transfer of all real and personal property, and any other assets, together with all personnel, contractual obligations, and liabilities of the dissolving unit of local government to the receiving unit of local government.

HB 4968 (Demmer) TOWNSHIP CONSOLIDATION

Provides that all townships within a conterminous, or substantially conterminous, municipality may be consolidated.

HB 4971 (Fortner) ELECTION CODE – PETITIONS

Status: House Executive Committee
Provides that petitions for candidacy filed
with any election authority shall be provided to the public in electronic form,
made available online by the principal
office or local election official with whom
the petitions are filed.

HB 4972 (Fortner) ELECTION CODE – ONLINE PUBLISH

Status: House Executive Committee
Provides that whenever an election
authority is required to publish or post
information to the public, the election
authority may satisfy that requirement by
publishing via a newspaper or on its
website. Also, allows the county clerk to
satisfy that requirement by publishing via
a newspaper or on its website.

HB 4975 (Yingling) DISSOLVE TOWNSHIPS

Creates the Township Modernization and Consolidation Act. Provides that all townships in a county may be dissolved by referendum, through either citizen petition or county board ordinance. Provides for transfer of property, assets, personnel, contractual obligations, liabilities, tax levies, records, and rights and duties from the township to county. Further provides for procedures the county board may employ if a township has outstanding debt on the date of dissolution of the township. Amends the Township Code. Abolishes of office of township collector and transfers all powers and duties to the county collector. Provides that counties who dissolve all townships may retain their current form of governance (currently, required to form a commission form). Further provides that all townships within a coterminous municipality may dissolve (currently, only selected townships may).

HB 4979 (Franks) LOCAL GOVERNMENT REDUCTION

Provides that the Local Government Reduction and Efficiency Division of the Counties Code applies to all counties (currently, only DuPage County).

HB 4980 (Franks) TOWNSHIP CONSOLIDATION

Removes a restriction limiting townships to 126 square miles. Provides that a township plan for altering the boundaries of townships shall require a new property tax rate to be levied on the affected townships after the boundaries are altered. Provides that a county board may by resolution initiate a referendum to discontinue all townships in a county (currently, a referendum can only be initiated by citizen petition). Provides that a county board may elect to restructure into a commission form of government after discontinuance of township organization (currently, a county is required reorganize into a commission form of government). Further provides that the county board or the voters of a township may dissolve all offices of township assessor and multi-township assessor in specified counties with the county assessor or supervisor of assessments replacing each township assessor or multi-township assessor.

Rep. McDermed named to public private partnership committee

Rep. Margo McDermed (R-Mokena) has been appointed to serve on a bipartisan special House committee on public private partnerships. The committee was recently created by House Speaker Madigan to review Gov. Rauner's plan to establish a private company that will work with the Illinois Department of Commerce and Economic Opportunity. Gov. Rauner earlier this year signed an executive order creating

the relationship shortly after the Illinois Business and Economic Development Corporation was created.

"While I have the utmost faith in the integrity of the partnership Governor Rauner has created and designed, it is a part of our job in the State Legislature to ensure the maintenance of strict accountability when it comes to taxpayer money," Rep McDermed said. "I welcome the opportunity to work in a bipartisan manner to do just that."

HB 5019 (Phelps) SMALL WIRELESS FACILITIES

Creates the Small Wireless Facilities Deployment Act. Provides that an authority, defined as a city, village, incorporated town, township, or county and each department or agency thereof, may not prohibit or regulate the collocation of small wireless facilities or small facility networks. Provides that small wireless facilities and small facility networks shall be a permitted use in all authority zoning districts. Among other provisions, sets out fee exemptions and fee limits related to collocating small wireless facilities and small facility networks. Sets out fee exemptions and fee limits related to collocating small wireless facilities and small facility networks.

HB 5034 (Harris) RED LIGHT CAMERA REPORT

Provides that the Department of Transportation shall develop a statistical analysis program for a municipality or county operating an automated traffic law enforcement system to assess the safety impact of the system. Provides guidelines for the type of data that shall be collected and requires the municipality or county to submit an annual report to the Department. The Department shall publish the report on its website 30 days after receipt from the municipality or county. Effective January 1, 2017.

HB 5041 (Stewart) PREVAILING WAGE WAIVER

Provides that the Prevailing Wage Act does not apply to wages paid to all laborers, workers, and mechanics employed by or on behalf of a public body engaged in a public works project with a total cost of \$20,000 or less if the public body notifies the Department of Labor of each project for which the waiver is used within 60 days of commencing the project. The Department shall make available a form with which public bodies may make this notification.

HB 5575 (Sims) POLICE MENTAL HEALTH

Provides deputies employed by a county shall be provided mental health counseling services by the respective county.

HB 5712 (Sosnowski) COUNTY PUBLIC SAFETY TAX

Provides that if a County School Facility tax or a County Public Safety tax is imposed, the tax shall be imposed for a period of not less than 5 years but not more than 23 years (currently, no minimum or sunset is required).

HB 5759 (Hoffman) RESPONSIBLE BIDDER

Provides that a public body shall specify in the call for bids that each bidder be a responsible bidder. Requires contractors and subcontractors to report the hours worked by minorities and females.



Bill would end lawsuits against inmates for room and board

Sen. Daniel Biss (D-Evanston) has introduced **Senate Bill 2465**, which would prohibit the Illinois Dept. of Corrections from suing inmates to recoup the cost of their room and board while in in prison.

"This really is a question of morality," Biss said. "When we imprison people, we hope they come out rehabilitated with a decent chance of making a fresh start. Suing them for the modest resources they may have come into while serving their time all but guarantees them a life of poverty, crime or government assistance in order to survive."

Most of the inmates targeted by the state's lawsuits are poor. In some cases the state sued them after learning they had received modest inheritances or settlements from civil lawsuit involving private matters or regarding their arrest.

Illinois has had a law allowing the state to sue inmates since 1982, but it was rarely used until recently. According to an investigation by the Chicago Tribune, there were two such lawsuits in 2012 and two in 2013, but the number inexplicably jumped to 11 in the first 10 months of 2015. The state has recovered more than \$512,000 since 2010, but most of it was from two inmates.

Rep. Kelly Cassidy (D-Chicago) introduced identical legislation in **House Bill 6012**.

Senate Bills

SB 2186 (Althoff) SCHOOL ZONING CLARIFICATION Status: Senate 2nd Reading

Introduced in response to a situation in Crystal Lake (McHenry County) where bleachers were constructed without giving advance notice to nearby homeowners. Seeks to clarify law regarding local zoning ordinances by establishing that a school district is subject to, and its school board must comply with, any valid local government zoning ordinance or resolution that applies where the pertinent part of the school district is located.

SB 2322 (Nybo) TAX BILL PROVISION

Status: Senate 2nd Reading
Removes a provision under the
Property Tax Code that requires property tax bills in all counties to include a
statement regarding information on a
taxpayer's eligibility for the Senior
Citizens and Persons with Disabilities
Property Tax Relief Act.

New Senate Bills

New Senate bills introduced since the last report. The bills are in Senate Assignments unless otherwise noted.

SB 2135 (Connelly) LOCAL GOV. INSPECTOR GENERAL Status: Senate Executive Committee

Creates the Local Government Inspector General Act. The purpose of the Act is to establish an independent entity to which allegations of incompetence, neglect of duty, malfeasance in office, corruption, or official misconduct involving units of local government, including their officers, employees, and agents, or elected or appointed local officials may be reported and investigated with the assistance of the Attorney General. Creates the Local Government Ethics Commission and the Office of the Local Government Inspector General. Members of the Commission and the Inspector General shall be appointed by the Governor with the advice and consent of the Senate.

SB 2138 (Nybo) SNOW REMOVAL LIABILIT LIMITS

Status: Senate Judiciary (Postponed)
Provides that any provision in a snow
plow and de-icing services contract that
purports to indemnify or hold harmless a
promisee from or against liability for loss
or damage resulting from the negligence
or omissions of the promisee is against
the public policy of this State and is void
and unenforceable.

SB 2152 (Radogno) LOCAL GOV TAXPAYER PROTECTION

Status: Senate Executive Committee Prohibits public employees and labor organizations from collectively bargaining on certain specified matters. Provides that units of local government, school districts, and community college districts, may by ordinance or resolution prohibit those activities from collective bargaining. Allows the registered voters of units of local government, school districts, and community college districts to petition to have the question of whether those activities should be prohibited from collective bargaining certified and presented to the election authority. Amends the Property Tax Code. Provides that, for the 2016 levy year and 2017 levy year, the Property Tax Extension Limitation Law applies to all taxing districts, including home rule units and school districts. Provides that, for the 2016 levy year and the 2017 levy year, the extension limitation under the PTELL is 0% or the rate of increase approved by the voters. Preempts home rule powers. Excludes from the scope of the Prevailing Wage Act units of local government and school districts. Excludes from the scope of the term "public works" any public works constructed by a unit of local government or school district.

SB 2154 (Radogno) WORKERS COMPENSATION ACT

Provides that, to obtain compensation under the Act, an employee bears the burden of showing, by a preponderance of the credible evidence, that he or she has sustained accidental injuries arising out of and in the course of the employment and the accidental injuries arising out of and in the course of the employment are the major contributing cause of the medical condition or injury for which compensation is being sought.

SB 2200 (Bertino-Tarrant) TELECOMMUNICATION PILOT Status: Senate Energy Committee Adds Will County to a pilot project concerning regulation of new telecommunication facilities.

SB 2395 (Clayborne) JURIES – UNDO P.A. 99-1132

Amends the Counties Code and the Code of Civil Procedure to reverse the changes made by Public Act 98-1132 to provisions governing jury size and compensation.

SB 2415 (Haine) VITAL RECORDS ACT

Status: Senate Public Health Comm. Removes language denoting allocations to local county coroners and medical examiners or specified officials from the Death Certificate Surcharge Fund as grants. Officials receiving distributions from the Fund must submit letters of verification to the Dept. of Public Health indicating that funds received were used as prescribed. Officials failing to provide a letter of verification will be ineligible to receive distributions from the Fund for the following 3 years unless a suitable letter of verification is submitted.

SB 2435 (Koehler) ABANDONED-IRREGULAR PARCELS

Provides that a county may petition the circuit court to have property declared abandoned if the county's petition specifies that the property is not being maintained as shown by the county having to abate a violation more than 3 times within a 12 month period. A county may transfer an irregular public parcel at no cost to adjoining property owners after receiving no bids after a public auction or no offers after adopting a resolution to sell the irregular public parcel.

SB 2462 (Duffy) TOWNSHIP CONSOLIDATION

Provides that all townships within a conterminous, or substantially conterminous, municipality may be consolidated.

SB 2463 (Righter) LOCAL GOVERNMENT REDUCTION

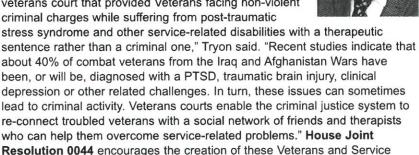
Provides that the Local Government Reduction and Efficiency Division of the Counties Code applies to all counties (currently, only DuPage County).

Veterans and county initiatives top Tryon's legislative agenda

Rep. Mike Tryon (R-Crystal Lake) is not sitting idle during his final months in the Illinois General Assembly. In an initiative aimed at supporting veterans, Tryon will attempt to expand a Veterans and Service Members Treatment Court that has been very successful in some Illinois counties, including Cook.

"In 2010 I successfully passed the nation's first veterans court that provided Veterans facing non-violent criminal charges while suffering from post-traumatic

Members Treatment Courts in all Illinois counties.



Another key bill filed by Tryon this year addresses an issue specific to the McHenry County Board's taxing authority over the county-operated Valley Hi Nursing Home. Existing tax law prohibited the county board from recently taking the tax rate down to zero for an extended period of time to allow for a reduction in surplus funds for the nursing home. **House Bill 4958** allows a taxing district to specify a period of time during which it will suspend its extension for nursing home purposes, allowing for better temporary management of tax rates and tax collections.

SB 2464 (Righter) CITIZENS EMPOWERMENT ACT

Provides that electors may petition for a referendum at the next general election to dissolve a unit of local government. Sets forth the requirements for the petition, together with the form and requirements for the ballot referendum. Provides for the transfer of all real and personal property, and any other assets, together with all personnel, contractual obligations, and liabilities of the dissolving unit of local government to the receiving unit of local government.

SB 2470 (Duffy) TOWNSHIP CONSOLIDATION

Removes a restriction limiting townships to 126 square miles. Provides that a township plan for altering the boundaries of townships shall require a new property tax rate to be levied on the affected townships after the boundaries are altered. Provides that a county board may by resolution initiate a referendum to discontinue all townships in a county (currently, a referendum can only be initiated by citizen petition). Provides that a county board may elect to restructure into a commission form of government after discontinuance of township organization (currently, a county is required reorganize into a commission form of government). Further provides that the county board or the voters of a township may dissolve all offices of township assessor and multi-township assessor in specified counties with the county assessor or supervisor of assessments replacing each township assessor or multi-township assessor. Provides that a township road district, with roads of less than a total of 25 miles in length. may be abolished by the township board of trustees or by public referendum.

SB 2525 (Morrison)

ADDITIONAL COMP TO ASSESSORS Status: Senate Local Govt. Committee Eliminates the award of additional compensation based on performance to assessors in counties with less than 3,000,000 but more than 50,000 inhabitants. Applies to township assessors and supervisors of assessments.

SB 2562 (Koehler) FINANCIAL INFORMATION

Status: Senate Revenue Committee
Provides that the Dept. of Revenue may
furnish certain financial information to
municipalities and counties (now, only
municipalities) if county agrees in writing
to the Act's confidentiality provisions.

SB 2563 (Cullerton) JURORS – ARMED FORCES

Provides that any active, retired, or honorably discharged member of the U.S. Armed Forces, Illinois National Guard, or Illinois Naval Militia shall, upon request, be excused from jury service. The county board or jury commissioners shall permanently exclude the prospective juror from current and subsequent jury lists.

SB 2767 (Jones) COUNTIES CODE – ORDINANCES

Provides that section concerning enforcement of judgments also applies to any tax or fee, or part of any tax or fee, unpaid after an administrative hearing are also a debt due and owing to the county (currently, only fines, other sanctions, or costs imposed in the administrative hearing).

SB 2784 (Link) JUDICIAL FACILITIES FEE

Provides that the county board of Lake County may by ordinance impose a judicial facility fee for the purpose of building new judicial facilities.

SB 2785 (Link) SMALL WIRELESS FACILITIES

Provides that an authority, defined as a city, village, incorporated town, township, or county and each department or agency thereof, may not prohibit or regulate the collocation of small wireless facilities or small facility networks. Small wireless facilities and small facility networks shall be a permitted use in all authority zoning districts.

SB 2833 (Jones)

COUNTY - ENFORCE JUDGMENTS

Provides that a judgment relating to a county code violation is a debt due and owing to a county and the findings, decision, and order of the hearing officer may be enforced in the same manner as a judgment entered by a court (currently, may be collected in accordance with applicable law).

SB 2896 (Althoff) IMRF – RETURN TO WORK

If an employer fails to notify the Board to suspend the annuity of an annuitant who returns to service as a participating employee, the employer may be required to reimburse the Fund for an amount up to the total of any annuity payments made to the annuitant after the date the annuity should have been suspended less any amount actually repaid by the annuitant.

SB 2922 (Hutchinson) COUNTIES CODE – ADJUDICATION

Removes a restriction preventing counties from adjudicating offenses under the Illinois Vehicle Code (or a similar offense that is a traffic regulation governing the movement of vehicles).

SB 2994 (Cullerton) LOCAL GOVERNMENT REPORTING

Provides that on or before Jan. 1, 2017, every county shall prepare a report for the General Assembling recommending units of local government (not including school districts or local governments with elected boards) that may be consolidated or dissolved within the county.



Courtroom cameras

The Illinois Supreme Court has concluded its pilot project permitting news cameras in courtrooms and has adopted a permanent Policy for Extended Media Coverage (EMC) in the Circuit Courts of Illinois.

The pilot project launched by the Supreme Court on Jan. 24, 2012, allowed the use of media cameras in certain courtrooms on an experimental basis. Since then, 15 judicial circuits have been approved to implement EMC and more than 450 media requests have been made under the Policy.

Based on the success of the pilot project the justices have amended the Policy to terminate its status as a pilot project and to allow each circuit court to decide whether it wishes to implement EMC.

Manar files judicial facilities fee bill

The IACBM is sponsoring an amendment to the Counties Code to allow counties to set, by ordinance, a judicial facilities fee to be used for building of new judicial facilities or remodeling/ renovating existing judicial facilities.



Senate Bill 2503 sponsored by Sen. Andy Manar (D- Bunker Hill) will provide counties the option to set such fee to help offset capital costs for new construction or required courthouse repairs due, in part, to structural age, weather incidents, technology infrastructure upgrades, accessibility compliance or overcrowding. The county board, with the concurrence of the Chief Judge of the applicable judicial circuit, may impose different rates for the various types of categories of civil and criminal cases, not to exceed \$30. SB 2503 has been assigned to the Senate Judiciary Committee.



Counties at the Capitol

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March 15, 2016



Senate debates Unbalanced Budget Response Act

On March 9, the Senate Executive Committee held a subject-matter hearing on the Unbalanced Budget Response Act (UBRA).

Senate Republican Leader Christine Radogno (R-Lamont) expressed in committee that UBRA was the less preferable of the two routes to a state budget laid out by Gov. Rauner in his budget address last month, emphasizing the need for compromise and bipartisan cooperation.

Essentially, **Senate Bill 2789** would minimize the key role of the elected legislative branch in enacting the state budget and give broad unilateral authority to the executive branch. The measure would also allow the state to once again, skip contributions to its pension funds.

The IACBM opposed the bill as it would give the governor unprecedented authority to raid local government accounts including the Local Government Distributive Fund.

The Senate is scheduled to reconvene on March 16-17, while the House stands adjourned until April 4. This report includes bills of interest to counties that have advanced from assigned committees. It is not all inclusive. If you have questions regarding any legislation please contact us at 217-528-5331.

Senate Bills

The following Senate bills have passed committee and arrived in the Senate.

SB 571 (Koehler) ENTERPRISE CERTIFICATION DATE Status: Senate 3rd Reading

The effective date of an Enterprise Zone will be the date of DCEO's certification and the zone application process will begin 3 years prior to expiration.

SB 2195 (Althoff) FIREFIGHTER MINIMUM MANNING Status: Senate 3rd Reading

Clarifies that the changes made regarding minimum manning were not intended to change the analysis applied by arbitrators when ruling on proposals to add, modify, or remove firefighter manning language in a union contract.

SB 2517 (Manar) PROPERTY TAX BOOK RETURNS Status: Senate 2nd Reading

The chief county assessment officer must return the property tax assessment books to the board of review within 90 days of the township assessment roll or by the third Monday in June of the assessment year, whichever is later.

SB 2604 (Trotter) ASSUMED NAME RENEWAL FEE Status: Senate 2nd Reading

A person conducting business under an assumed name in Cook County must renew their assumed name certificate. Sets renewal fee at \$20 rather than \$25 every 5 years.

SB 2612 (Koehler) WIND FARM ASSESSMENTS Status: Senate 2nd Reading

Assessment provisions that apply to wind energy devices be extended through year 2021 (currently 2016).

SB 2825 (Link) NORTH SHORE WATER RECLAMATION Status: Senate 3rd Reading

Changes the title to the North Shore Water Reclamation District Act (previously North Shore Sanitary District). Gives the board of trustees authority to establish and maintain rates for wastewater by ordinance and prohibits waste discharges into sewers. Establishes civil penalties and process for issuing orders, and allows NWRD to contract with other forms of government.

SB 2864 (Collins) TREASURER BOND PURCHASING Status: Senate 3rd Reading

Allows the State Treasurer to invest in qualified corporate bonds with a maturity of 5 years or less, to purchase county and municipal bonds without restrictions on price.

SB 2889 (McGuire) ELECTRONIC VALUATION SERVICES Status: Senate 2nd Reading

Allows a board of review to serve a petition electronically when a change of \$100,000 in valuation is sought.

SB 2924 (Hutchinson) HOME RULE INFORMATION SHARING Status: Senate 2nd Reading

Allows the Dept. of Revenue to divulge certain financial information to home rule units like it does with municipalities.



Murray Center lawsuit in federal court obtains outcome

On March 3, the federal lawsuit filed on behalf of Murray Center and all seven State Operated Developmental Centers (SODC) was dismissed after the court ruled positive for current and former residents of Murray Center. The federal court affirmed that residents of state operated developmental centers have the option of choosing a home such as Murray Center or a group home. The lawsuit was dismissed because the reasons for filing it are no longer in place. Murray Center in Centralia is the only SODC serving central and parts of southern Illinois.

UNCLAIMED PROPERTY SB 2783

Sen. Terry Link (D-Vernon Hills) has proposed legislation requiring government entities to report unclaimed property as abandoned after five years instead of seven. This would allow the state treasurer to receive the property and attempt to alert someone to this nearly two years earlier. The legislation would also bring government entities in line with private companies in needing to report unclaimed property as abandoned after five years.

House Bills

HB 4391 (Hoffman) TOWNSHIP CODE – CONVICTIONS Status: House 2nd Reading

Provides that a person is not eligible to hold any office if that person, at the time required for taking the oath of office, has been convicted in any court located in the United States of any infamous crime, bribery, perjury, or other felony.

HB 5003 (Winger) VETERANS COURTS MANDATE Status: House 2nd Reading

Increases the number of Veterans
Courts in Illinois (currently, there are 12).
Requires the Chief Judge of each judicial circuit to establish a Veterans and
Servicemembers Court program. The bill specifies that the Chief Judge of each circuit has the discretion to decide the format of the program, whether it's a separate court or a problem solving court, including but not limited to a drug court or mental health court.

House Amendment Filed

HB 5359 (Flowers) PAID FAMILY LEAVE ACT

Status: House Executive Committee Provides that an employee may take up to 12 weeks of family leave within any 24-month period for the purpose of providing care for the birth of a child, adoption of a child, or serious health condition of a family member. Establishes terms and conditions for taking leave. Authorizes compensation for the family leave to be paid from the State Benefits Fund, a special fund created in the State treasury. Prohibits simultaneous receipt of benefits under the Paid Family Leave Act, the Unemployment Insurance Act, and the Workers' Compensation Act. Imposes a tax upon certain wages for the payment of benefits. Provides for administration by the Department of Employment Security. Creates civil penalties for certain violations. Provides that a violation with intent to defraud the Department is a Class C misdemeanor.

Steans measure would decriminalize small amounts of marijuana

Last year, Illinois nearly became the 15th state to decriminalize the possession of small amounts of marijuana. This year, Sen. Heather Steans (D-Chicago) hopes a new piece of legislation, the product of a compromise with the governor but still substantially similar to the measure he vetoed last fall, will become law.

More than 50,000 arrests are made in Illinois each year for marijuana-related offenses – and 98 percent of them are for possession of small amounts of marijuana for personal use, with no intent to sell. Illinois taxpayers pay an estimated \$250 million annually to investigate, arrest, prosecute and incarcerate people suspected of violating marijuana laws.

Steans' proposal would make possession of up to 10 grams of cannabis a civil law violation rather than a crime, and the violator could be fined between \$100 and \$200. Possessing between 30 and 100 grams would be a misdemeanor, with a felony charge triggered only by possession of more than 100 grams. The decriminalization measure would also require courts to expunge records of civil marijuana violations yearly, allowing offenders to seek employment or a degree without the stigma of a record. And it sets science-based standards for the minimum amount of THC – the active ingredient in marijuana – in the blood stream that would trigger an arrest for driving under the influence.

The Criminal Law Committee has approved **Senate Bill 2228**, setting it up for a vote of the full Senate.

Local Government Consolidation and Unfunded Mandates Task Force

LEGISLATIVE PROPOSALS SUMMARY

The Local Government Consolidation and Unfunded Mandates Task Force was created by Executive Order 15-15 issued by Governor Rauner on February 14, 2015. The purpose of this task force was not only to document problems relating to consolidation and unfunded mandates on local governments, but also to propose government reform recommendations to the Governor and the Illinois General Assembly. In 16 meetings the Task Force voted to endorse 27 recommendations.

In 2016, the Lt. Governor's office has worked with legislators from both parties to introduce 8 consolidation related bills (4 House, 4 Senate), and 13 unfunded mandate related bills (7 House, 6 Senate). A summary of some of the recommendations is provided in this report. The entire text of each recommendation, as approved by the Task Force, is in the Proposals and Recommendations section of the Task Force report available on Lt. Governor Evelyn Sanguinetti's website at www.illinois.gov/ltg.

HB 4967 (McSweeney) / SB 2464 (Connelly) CITIZEN EMPOWERMENT ACT

POSITION: Pending

Allows Illinois citizens to place a general election consolidation referendum on the ballot to consolidate a unit of local government. Citizens must collect signatures from a minimum number of registered voters equal to 5% of the total votes cast in the last general election. Referendum is approved when a majority of those voting in the election, or three-fifths of those who are voting on the amendment, support the referendum from both the dissolving unit and receiving unit of local government. In case of successful consolidation referendum, the bill provides for the transfer of all real and personal property, and any other assets, together with all personnel, contractual obligations, and liabilities of the dissolving local government to the receiving unit of local government.

HB 4968 (Demmer) / SB 2462 (Duffy) TOWNSHIP CONSOLIDATION COTERMINOUS EXPANSION POSITION: Pending

Provides that all townships within a coterminous, or substantially coterminous, municipality may be consolidated via a referendum. Referendum may be initiated by a municipality board or petition signed by 10% of registered voters of the township. In case of successful consolidation referendum, the bill provides for the transfer of all rights, powers, duties, assets, property, liabilities, obligations and responsibilities of the township to the consolidating municipality. Currently, the power only applies to the City of Evanston. With the revision it would apply to all 20 coterminous townships in Illinois.

HB 4979 (Franks) / SB 2463 (Righter) COUNTY CONSOLIDATION OF LOCAL GOVERNMENTS POSITION: Support

Expands the Local Government Reduction and Efficiency powers to dissolve some units of local government to all 102 counties in Illinois. Currently, the powers only apply to DuPage County. Allows a county board, by ordinance, to propose the dissolution of a unit of local government located entirely within one county, to which the county board chair or county executive directly appoints a majority of its governing board, per

P.A. 98-126. Excludes fire protection districts with full-time employees and special districts organized under the Water Commission Act of 1985. Dissolution of a local government is subject to backdoor referendum.

HB 4980 (Franks) / SB 2480 (Duffy) TOWNSHIP CONSOLIDATION: ELIMINATING OBSTACLES, OPTIONAL HIGHWAY AND ASSESSOR CONSOLIDATION POSITION: Pending

Eliminating Obstacles to Township Consolidation:

- · Removes limitation restricting townships to 126 square miles
- · Protects against tax hikes from township consolidation
- Gives counties the choice to retain current form of government when merging townships into county, rather than being forced into commission-form

Township Assessor Consolidation:

- Allows for the dissolution of the office of Township Assessor and Multi-Township Assessor in counties with less than 15,000 parcels and less than \$1,000,000,000 in equalized assessed valuation
- Process may be completed via resolution of county board, resolution of county board for referendum, or by citizen referendum
- · Assessments to be done by the county post consolidation

Township Road and Bridge District Consolidation:

- Allows the abolishing of a road district with less than 25 miles of road
 - by a resolution supported by three-fifths of the board of trustees
 - by a resolution of a majority of the board of trustees to hold a referendum
 - by filing of a citizen petition signed by at least 5% of the votes cast in the township in the last general election, and referendum
- Road district duties taken over by the Township Supervisor and Board

LEGISLATIVE PROPOSALS SUMMARY continued

HB 6094 (Demmer) / SB 3182 (Righter) NOT ECONOMICALLY FEASIBLE UNFUNDED MANDATE WAIVER AND ANNUAL MANDATE REVIEW

POSITION: Support

Creates the Local Unfunded Mandate Exemption Act to provide that all units of local government, school districts, and public colleges and universities may, by a majority vote of the governing body, exempt themselves from any mandate that is unfunded if it is determined that it is not economically feasible to comply with the unfunded mandate.

- Provides for notice, public hearing, and other requirements in order for a governing body to exempt itself from any mandate.
- Prohibits exemption from federally required mandates, mandates pertaining to health, public safety, civil rights, and instructional mandates for school districts.
- Provides for appeal procedures by State agencies affected by exempted mandates.

Provides that the Department of Commerce and Economic Opportunity shall submit yearly to the Governor and the General Assembly a review and report on mandates remaining in effect at the time of submittal of the report (this report was last conducted in 1987).

HB 6095 (Demmer) MINIMUM MANNING REPEAL AND PSEBA CATASTROPHIC INJURY DEFINITION

POSITION: Pending

Provides that in the case of fire fighters, fire departments, or fire district paramedics, arbitration decisions concerning conditions of employment do not include manning levels. The proposal gives elected local officials the decision making authority over manning issues so they can allocate their limited resources in the most efficient manner possible. The bill contains an additional provision providing clear and reasonable standards consistent with the federal definition for what is considered a "catastrophic injury" under the Public Safety Employee Benefit Act (PSEBA).

HB 6096 (Ives) / SB 3179 (Duffy) FINANCIAL CONSIDERATION COLLECTIVE BARGAINING

POSITION: Support

Require arbitrators to use a local governments actual existing revenues as the primary consideration when making wage and benefit determinations during interest arbitration.

HB 6097 (Morrison) / SB 3276 (Murphy) PENSION FREEDOM FOR NEW LOCAL GOVERNMENT EMPLOYEES

POSITION: Pending

Under this bill, local governments would be able to opt-out of existing pension plans for new employees. Blended pension plans of Social Security and 401(k) for non-public safety employees could be created, while blended defined contribution/defined benefit pension plans could be created for public safety employees. Local governments would be permitted to give employees investment control of 401(k) style contributions, such as a choice of mutual funds, stocks or bonds. Under the proposal these options would not be a mandatory subject of collective bargaining. The bill would also provide that service credit received under an alternative retirement plan may not be transferred to any other fund and may not be used under the Retirement Systems Reciprocal Act.

HB 6098 (Demmer) / SB 3181 (Duffy) PUBLIC NOTICE MODERNIZATION

POSITION: Support

Provides that a unit of local government may publish any notice, agenda, record, or other information/material required by law electronically instead of in a newspaper. Further provides that any requirement to store or maintain any public record in microfilm or microfiche form shall be satisfied by the unit of local government's maintenance of such public record in digital form. The Illinois Transparency and Accountability Portal (ITAP) webmaster must compile and update notices and digital public records from all units of local government without websites.

Durkin introduces unfunded mandates amendment

House Minority Leader Jim Durkin (R-Burr Ridge) has introduced a measure to limit the enforcement of unfunded mandates. **House Joint Resolution Constitutional Amendment 35** requires the State to reimburse units of local government for increased expenses resulting from activities mandated by the General Assembly or State executive action. It exempts mandates requested by a local government or predating the effective date. The constitutional amendment would also make unfunded mandates unenforceable unless passed by three-fifths of the members elected to each house of the General Assembly and specifically characterized as non-reimbursable. **HJRCA 35** is co-sponsored by Rep. Tim Butler (R-Springfield). **POSITION: Support**



To:

Kendall County Board * Judicial/Legislative Committee

From:

Tina J. Varney, Director * Kendall County Court Services

Date:

March 18, 2016

Re:

Juvenile Detention and Board & Care Monthly Report * Costs Incurred

uvenile D	etention - F	Y2016							140
Kendall County Court Services FY2016 Summary - Juvenile Detention				Same Time FY2015	Same Time FY2014	Same Time FY2013	Same Time FY2012	Same Time FY2011	
Month	Total New Admissions	Total Holdovers*	Total Days	Total Cost Incurred					
12/2015	10	4	142	\$15,620.00	\$3,000.00	\$3,400.00	\$5,500.00	\$3,870.00	\$8,010.00
01/2016	9	5	138	\$15,180.00	8,400.00	7,600.00	6,500.00	6,480.00	7,380.00
02/2016	4	6	101	\$11,110.00	4,100.00	9,400.00	8,010.00	11,720.00	4,140.00
03/2016					2,300.00	4,300.00	13,300.00	11,970.00	6,480.00
04/2016					2,400.00	3,000.00	9,200.00	5,850.00	4,680.00
05/2016					7,800.00	11,510.00	3,500.00	7,830.00	4,320.00
06/2016					5,500.00	13,600.00	6,800.00	4,050.00	6,570.00
07/2016					8,400.00	8,700.00	9,500.00	5,580.00	7,110.00
08/2016					7,400.00	6,300.00	16,730.00	7,290.00	9,810.00
09/2016					16,000.00	11,200.00	10,700.00	6,930.00	17,950.00
10/2016					15,440.00	5,600.00	10,300.00	5,940.00	18,430.00
11/2016					15,100.00	1,400.00	3,700.00	8,010.00	9,900.00
TOTAL	23		381	\$41,910.00	\$95,840.00	\$86,010.00	\$103,740.00	\$85,520.00	\$104,780.00

*Holdover=A minor detained on the last day of the previous month carried over to the first day of the current month.

Kendall County Fiscal Year 2016 (Juvenile Detention):

Amount Budgeted:

\$ 90,000.00

Amount Expended:

45,900.00 (as of 02/29/2016)

Amount Remaining:

\$ 44,100.00

<u>Iuvenile Board & Care - FY2016</u>

	Number of Minors Placed	Days Paid	Total Monthly Cost Incurred	Total Cost Incurred
12/2015	1	31	\$5,193.12	\$5,193.12
01/2016	1	1	184.04	\$5,377.16
02/2016	0	0	0.00	\$5,377.16
03/2016				
04/2016				0.4.4
05/2016				
06/2016				
07/2016				
08/2016				
09/2016				
10/2016				
11/2016				
TOTAL				

Kendall County Fiscal Year 2016 (Juvenile Board & Care):

Amount Budgeted:

\$ 90,000.00

Amount Expended:

10,402.76 (as of 02/29/2016)

Amount Remaining:

\$79,597.24

TO: Legislative/Judicial Committee Members

FROM: Victoria Chuffo, Public Defender; Monthly Report $\bigvee \mathbb{C}$

NUMBER OF CASES ASSIGNED TO EACH PUBLIC DEFENDER
AS OF MARCH 23, 2016

VICTORIA CHUFFO, Public Defender

- 82 cases / last month 92 cases Felony cases
 COURTNEY TRANSIER, First Asst. Public Defender
- 88 cases / last month 78 cases Felony cases MICHAEL MONTGOMERY, Asst. Public Defender
- 275 cases / last month 293 cases Felony/ Juvenile cases
 REID SEAGREN, Asst. Public Defender
- 217 cases/ last month 233 cases Misdemeanor/Traffic cases
 CHRISTOPHER WARMBOLD, Asst. Public Defender
 - 246 cases / last month 246 cases Misdemeanor/Traffic/Juvenile Cases

My office has been appointed a total of 161 new cases between February 24, 2016 and March 23, 2016. The Kendall County Public Defender's Office currently has 908 open cases as of today's date; March 23, 2016. The Public Defender appointments have remained constant since last month.